## Michigan Department of Treasury 496 (02/06) Auditing Procedures Report

			2 of 1968, as		d P.A. 71 of 1919,	as amended.				
Loca	ıl Unit	of Gov	ernment Typ	9			Local Unit Name			County
	Count	<del> </del>	⊠City	□Тwp	□Village	Other	City of Sag	inaw	Saginaw	
ľ	al Yea				Opinion Date			Date Audit Report Subm	itted to State	
Jui	ne 3	0, 20	006		December	15, 2006		December	27, 2006	
We a	ıffirm	that	į							
We a	re ce	ertifie	d public ac	countants	licensed to pr	ractice in M	ichigan.			
					erial, "no" resp ments and rec			sed in the financial state	ements, includ	ing the notes, or in the
	YES	NO NO	Check ea	ich applic	able box belo	<b>ow</b> . (See in	structions for	further detail.)		
1.		$\boxtimes$			nent units/fund es to the financ				inancial staten	nents and/or disclosed in the
2.		$\boxtimes$						nit's unreserved fund b udget for expenditures		tricted net assets
3.	X		The local	unit is in c	compliance wit	h the Unifo	rm Chart of A	ccounts issued by the I	Department of	Treasury.
4.	X		The local	unit has a	dopted a budg	get for all re	quired funds.			
5.	×	П	A public h	earing on	the budget wa	as held in a	ccordance wi	th State statute.		
6.	X		The local	unit has n	-	Municipal	Finance Act,	an order issued under t	the Emergency	/ Municipal Loan Act, or
7.		X	The local	unit has n	ot been deling	uent in dist	ributing tax re	evenues that were colle	cted for anoth	er taxing unit.
8.	X		The local	unit only h	nolds deposits.	/investment	ts that comply	with statutory requirer	nents.	
9.	X							that came to our attent ed (see Appendix H of I		in the Bulletin for
10.	X		that have	not been i	previously con	nmunicated	I to the Local			ring the course of our audit f there is such activity that has
11.		X	The local	unit is free	e of repeated o	comments f	rom previous	years.		
12.		$\boxtimes$	The audit	opinion is	UNQUALIFIE	D.				
13.	X				omplied with ( g principles (G		· GASB 34 as	modified by MCGAA S	statement #7 a	nd other generally
14.	X		The board	i or counc	il approves all	invoices pi	rior to paymer	nt as required by charte	er or statute.	
15.		X	To our kn	owledge, l	bank reconcilia	ations that	were reviewed	d were performed timel	y.	
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Auth	orizing	) UPA	Signature		Lety beer	1	erald J. Des	loover, CPA	License Nur 1101	1007126



## **Annual Financial Report**

For the Fiscal Year Ended June 30, 2006



#### ANNUAL FINANCIAL REPORT OF THE CITY OF SAGINAW, MICHIGAN

For the Fiscal Year Ended June 30, 2006 As Prepared by the Fiscal Services Department

#### CITY COUNCIL

Carol B. Cottrell, Mayor
Wilmer J. Ham
Greg Branch
Larry Coulouris
William Federspiel
Willie Haynes
Amanda Kitterman
Amos O'Neal
Andrew Wendt

## CITY MANAGER Darnell Earley

#### DEPARTMENT OF FISCAL SERVICES

Dale Stanton
Finance Director
Dan Vela
Treasurer

#### CONTROLLER DIVISION

Patricia Mindykowski City Controller

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## **FINANCIAL**

#### INDEPENDENT AUDITORS' REPORT

December 15, 2006

Honorable Mayor and Members of City Council City of Saginaw Saginaw, Michigan 48601

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Saginaw, Michigan, as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Saginaw, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements of the Saginaw Economic Development Commission (SEDC) have not been included in the City's financial statements. Accounting principles generally accepted in the United States of America require the SEDC to be presented as a discretely presented component unit. The amount by which this departure would affect the assets, liabilities, revenues and expenses of the aggregate discretely presented component units is not reasonably determinable.

In our opinion, except for the effects of not including the SEDC in the aggregate discretely presented component units, as described in the preceding paragraph, the financial statements of the aggregate discretely presented component units present fairly, in all material respects, the financial position of the aggregate discretely presented component units for the *City of Saginaw*, *Michigan* as of June 30, 2006, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the *City of Saginaw, Michigan*, as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable thereof, and the respective budgetary comparison for the general fund and major special revenue funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also separately issued our report dated December 15, 2006 on our consideration of the *City of Saginaw*, *Michigan's* internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis listed in the table of contents on pages 3 through 10 and the Pension Analysis of Funding Progress on page 56 are not required parts of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the *City of Saginaw*, *Michigan's* basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects in relation to the basic financial statements taken as a whole.

Rehmann Lohan

### CITY OF SAGINAW, MICHIGAN MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Overview of the Financial Statements**

The City of Saginaw's annual report follows a prescribed format in accordance with the requirements of all Governmental Accounting Standards Board Statements, as well as all Generally Accepted Accounting Principles.

Within the financial section there are four major parts: (1) Management's discussion and analysis, (2) the basic financial statements, (3) required supplementary information, and (4) other supplemental information that presents combining statements for non-major governmental, enterprise, internal service, and fiduciary funds. The basic financial statements include two kinds of statements that present different views of the City. The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial condition. The remaining statements are fund financial statements that focus on individual parts of the City's government, reporting its operations in more detail than the government-wide statements.

#### **Government-wide Statements**

The government-wide statements report information about the City as a whole, using accounting methods similar to those used by private section companies. The Statement of Net Assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements (Statement of Net Assets and Statement of Activities) of the City are divided into two categories:

- Governmental activities: Most of the City's basic services are included here, such as the police, fire, public works, and parks departments, and general administration. Property taxes, income taxes, intergovernmental revenue, charges for services, grants and contributions, and investment earnings provide most of the funding.
- Business-type activities: The City charges fees to customers to help it cover the
  cost of certain services it provides. The City's water and sewer system, and
  parking system, are treated as business-type activities, with an enterprise
  function.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Some funds are required by State law and some by bond covenants. The City Council establishes other funds to control and manage money for particular purposes.

The City utilizes three kinds of funds:

- Governmental funds: Most of the City's basic services are included in governmental funds, which focus on how cash and other financial assets can readily be converted to cash flow in and out, and the balances left at year end that are available for spending. The governmental fund statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.
- Proprietary funds: Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like government-wide statements, provide both long-term and short-term financial information.
- Fiduciary funds: The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. These activities are excluded from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

#### **Financial Overview**

<u>Net assets</u>: The City of Saginaw has combined net assets of \$139,467,143. Business type activities comprise \$98,183,737 and governmental activities make up \$41,283,406 of the total net assets. The table below shows, in a condensed format, a comparison of the net assets as for the current date to the prior year.

	Governmen	tal Activities	Business-ty	pe Activities	<u>Total</u>		
	<u>2006</u>	<u>2005</u>	<u>2006</u> <u>2005</u>		<u>2006</u>	<u>2005</u>	
Current and other assets	\$ 21,556,050	\$ 23,172,177	\$ 32,868,786	\$ 28,233,089	\$ 54,424,836	\$ 51,405,266	
Capital assets	34,177,523	34,933,368	121,965,009	123,813,494	156,142,532	158,746,862	
Total assets	55,733,573	58,105,545	154,833,795	152,046,583	210,567,368	210,152,128	
Current liabilities	4,250,865	3,940,395	3,324,372	2,056,992	7,575,237	5,997,387	
Long-term liabilities	10,199,302	11,671,228	53,325,686	56,823,825	63,524,988	68,495,053	
Total liabilities	14,450,167	15,611,623	56,650,058	58,880,817	71,100,225	74,492,440	
Net assets:							
Invested in capital							
assets, net of related							
debt	32,184,625	32,145,099	69,779,191	62,651,489	101,963,816	100,208,352	
Restricted	3,141,661	3,519,523	7,550,734	8,991,506	10,692,395	12,511,029	
Unrestricted	5,957,120	6,829,300	20,853,812	21,522,771	26,810,932	22,940,307	
Total net assets	\$ 41,283,406	\$ 42,493,922	\$ 98,183,737	\$ 93,165,766	\$ 139,467,143	\$ 135,659,688	

Net assets increased by \$4,277,274 during the year. The primary cause of the change is due to an increase related to the reporting of assets as prescribed by GASB 34.

Change in net assets: Information in the following table is extracted from the Statement of Activities, and shows the revenue and expense components of changes in net assets for the year ended June 30, 2006.

	Governmental Activities		Business-ty		<u>Total</u>	
	<u>2006</u>	<u>2005</u>	<u>2006</u>	<u>2005</u>	<u>2006</u>	<u>2005</u>
Revenues:						
Program revenues:						
Charges for services	\$ 5,870,294	\$ 5,921,226	\$ 31,003,865	\$ 31,172,644	\$ 36,874,159	\$ 37,093,870
Operating grants and						
contributions	10,007,712	8,436,474	-	-	10,007,712	8,436,474
Capital grants and	107.701	4.40.000	0.40.000		0.40.400	4.40.000
contributions	407,721	140,298	240,382	-	648,103	140,298
General revenues:	0.075.504	0.000 700			0.075.504	0.000.700
Property taxes	6,375,531	6,288,708	-	-	6,375,531	6,288,708
Income taxes	13,549,513	13,228,923	-	-	13,549,513	13,228,923
Grants and contribution						
not restricted to	10,167,880	10,497,715			10,167,880	10,497,715
specific programs Unrestricted investment	10, 107,000	10,497,715	-	-	10, 107,000	10,497,715
earnings	641,208	420,938	222,223	145,429	863,431	566,367
Miscellaneous	145,890	123,711	4,080	140,420	149,970	123,711
Insurance proceeds	140,000	120,711	-,000		143,370	120,711
Increase in investment	_	_	_	_	_	_
in Saginaw-Midland						
Water Supply Corp	-	-	-	327,504	_	327,504
Gain (loss) on disposal				0_1,001		,
of capital assets	-	99,344	-	-		99,344
Total revenues	47,165,749	45,157,337	31,470,550	31,645,577	78,636,299	76,802,914
Expenses:						
General government	6,231,068	6,007,395	_	_	6,231,068	6,007,395
Public safety	23,558,098	23,304,106			23,558,098	23,304,106
Highway/streets	6,044,300	3,443,680	_	_	6,044,300	3,443,680
Garbage, rubbish and	0,044,300	3,443,000	_	_	0,044,300	3,443,000
recycling	3,188,863	3,130,100	-	-	3,188,863	3,130,100
Other general services	2,944,612	3,077,279	-	-	2,944,612	3,077,279
Community services	1,135,891	1,166,686	-	-	1,135,891	1,166,686
Contributions to other	1,100,001	1,100,000			1,100,001	1,100,000
organizations	5,000	11,150	-	-	5,000	11,150
Demolitions	733,634	540,248	-	-	733,634	540,248
Economic development	3,205,416	2,342,056	-	-	3,205,416	2,342,256
Interest on long-term						, ,
debt	107,231	150,089	-	-	107,231	150,089
Water	-	-	10,532,120	10,426,250	10,532,120	10,426,250
Sewer	-	-	16,138,058	15,454,138	16,138,058	15,454,138
Parking	-	-	392,963	524,186	392,963	524,186
Wave pool	-	-	141,771	141,807	141,771	141,807
Total expenses	47,154,113	43,172,789	27,204,912	26,546,381	74,359,025	69,719,170
Transfers	(21,034)	31,262	21,034	(31,262)		
Increase (decrease) in	(21,004)	31,202	21,004	(31,202)	<u> </u>	<u>-</u> _
net assets	(9,398)	2,015,810	4,286,672	5,067,934	4,277,274	7,083,744
Net assets, beginning	41,292,804	40,478,112	93,897,065	88,097,832	135,189,869	128,575,944
Total net assets	\$ 41,283,406	\$ 42,493,922	\$ 98,183,737	\$ 93,165,766	\$ 139,467,143	\$ 135,659,688

#### **Governmental Activities**

General revenues for governmental activities totaled approximately \$31 million for the year ended June 30, 2006. A total of approximately \$6.4 million was in the form of property tax collections and related revenues that reflected a decrease in the tax rate for general operations from 5.5412 (\$5.5412 per \$1,000 of taxable value) to 5.4185 mills, and a 2.26% increase in the overall taxable value of property located within the City. Income tax generated approximately \$13.5 million from residents and non-residents who live or work in the City respectively. Intergovernmental revenues, in the form of state shared revenues, continue to be of concern. While they provided \$10.2 million, it is uncertain what will happen in the next several years, given the State of Michigan's financial difficulties.

Expenses for governmental activities totaled approximately \$47 million for the year ended June 30, 2006, which reflects an increase of approximately \$4 million. Expenses increased primarily due to increased activity in highways/streets, demolitions and economic development. The increase in highways/streets was caused by an increase in the amount of expenditures related to non-capitalized assets, such as infrastructure. The increase in demolitions and economic development was caused by increased activity in the Community Development fund.

#### **Business-type Activities**

Business-type activities operated by the City include the water and sewer system, and parking system. Program revenues from business-type activities were approximately \$31.0 million. Significant items include sewer service - \$17.8 million, water supply - \$12.6 million, parking - \$554 thousand.

Raw water from Lake Huron is provided via the Saginaw-Midland Municipal Water Supply Corporation, a joint venture between the City of Saginaw and the City of Midland. The SMMWSC pipeline supplies the City's water treatment plant as well as Midland's large industrial customers. The City owns and operates its own sanitary sewer collection and treatment system. In accordance with regulations promulgated by the Michigan Department of Environmental Quality, the sewer treatment system is operated by the City of Saginaw. The City also owns and operates several parking surface lots and a parking ramp.

#### **Current Economic Events**

As of the date of this analysis, several issues are worth noting in evaluating the financial condition of the City of Saginaw.

<u>Property Tax Cap</u>: In 1979, the citizens of Saginaw froze the maximum dollar levy to that of the previous year, which stands to date at \$3,828,788. Therefore the corporate millage rate must be adjusted annually with each change in taxable value to ensure adherence to the imposed dollar levy cap or 7.5 mills, whichever is lower.

Renaissance Zones: Development in Renaissance Zones has increased and allows for residents of the zone to be assessed immaterial property taxes, and no local or state income taxes. Businesses located in the Renaissance Zone are exempt from local and state corporate taxes. Recent medical activity in zones has resulted in job movement from inside and outside of the City into the zones. Property ownership and tax filing status may impact income taxes because some of the higher paying jobs may be exempt from income taxes.

<u>Economic growth:</u> The City continues to experience moderate economic growth. The Saginaw Housing Commission and Habitat for Humanity continue to provide scattered public housing and building blitz within the City of Saginaw.

Future State of Michigan Public Act 425 Agreements or corresponding service agreements are being negotiated with other communities as they increase business and residential development. These agreements will provide a direct revenue flow to the General Fund. The most promising 425 Agreement revenue stream is local income tax.

<u>Local income tax</u>: The City of Saginaw receives 40.8% of its General Fund revenue from local income tax. Economic conditions continue to have a negative impact on this revenue source. For the 2006-2007 budget, the revenue from income taxes is expected to remain steady.

State shared revenues: The City of Saginaw receives 30.5% of its General Fund revenue from state revenue sharing. The State of Michigan is experiencing significant budget problems, which it is attempting to partially remedy by cutting payments to shared sales tax revenues to local units of government. The City's 2006-2007 budget showed an overall increase of 1%, amounting to approximately \$77,170. It is our belief that any additional and continued cuts in state shared revenue will severely impact the City's ability to provide services.

#### **Financial Analysis of City Funds and Budgets**

The General Fund ended 2005-2006 with a fund balance of \$5.2 million, of which the following amounts were unreserved but designated:

- \$0.2 million for budget stabilization
- \$0.2 million for the self insurance fund deficit
- \$0.2 million for parking funds deficit
- \$0.2 million for workers compensation fund deficit

Of the remaining \$4,375,909 of fund balance, \$14,644 is reserved for encumbrances, \$43,000 is reserved long-term advances and \$724,111 is designated for use in the 2006-2007 fiscal year. The unreserved, undesignated fund balance is \$3,594,154 as of June 30, 2006. The budget stabilization reserve and the unreserved and undesignated amount (\$3,808,646) represented 11.55% of the June 30, 2006 General Fund expenditures and other financing uses. That same number represents 11.32% of the fiscal year 2006-2007 budget (prior to 2006-2007 budget amendments).

Several factors affected General Fund operating results:

- Local income tax was up by \$0.32 million due to increased collection efforts
- State shared revenue was down by \$0.35 million due to the State reductions
- Investment income was up by \$0.23 million due to higher yields

The General Fund budget is amended throughout the year, and resulted in \$205,806 in revenues over expenditures. Revenues were \$86,142 over budget while expenditures were \$93,375 over budget. All of the City's seven (7) collective bargaining units did not have ratified agreements in place as of the end of the fiscal year ending June 30, 2006.

The Local Streets fund continues to struggle with a minimal fund balance for the third time in over 15 years, approximately \$16,000.

The Rubbish Fund has a June 30, 2006 fund balance of \$549,950.

Paid Time Off (PTO) Liability Fund had a fund balance of \$0.3 million and \$0.7 million as of June 30, 2006 and June 30, 2005, respectively. The projected unfunded liability is \$5 and \$5 million as of June 30, 2006 and June 30, 2005, respectively. The PTO liability has changed to 5% funded from 20% funded.

The City's June 30, 2001 \$115 million in unfunded health care liability impacts all funds. Prior to the 2003-2004 fiscal year, General Fund was the single contributing fund to this liability. After receiving the June 30, 2001 actuary report, other funds are budgeted to contribute. A plan to fund 50% of the \$115 million liability is being developed and requires a \$500,000, annual contribution to the Public Employee Healthcare fund.

#### **Capital Projects**

During the year ended June 30, 2006, the City performed the following significant street projects.

Project Information							
Project Name	Description						
2005-2006 CDBG Sidewalk	Construction of ADA Ramps at intersections to be compliant with						
Ramps	the Americans with Disabilities Act in Block Grant Areas Only						
2005-2006 CDBG	Used as match money to Reconstruct Sheridan Ave. (\$126,050)						
Resurfacing	total project cost \$615,484.						
C-1564 WWTP Headworks	Upgrade to the Wastewater Treatment Plant, multi-year and						
Project – Phase A	multi-million dollar projects						
E. Genesee Reconstruction	Reconstructed from Webber to Hartsuff and replaced Water and Sewer mains						
ST0660	\$1,990,263 (\$572,503 paid by MDEC)						
06H001	\$64,304						
TD CC' C' 1	do1 000 ( ': 1						
Traffic Signals	\$81,000 (city share \$16,200) for 4 intersections						
Traffic Signals	Mackinaw and Weiss – split cost with Saginaw County						

#### **Long Term Debt**

At the end of the current fiscal year, the City of Saginaw had total bonded debt outstanding of \$52.7 million in principal and \$6.8 million in interest. Of this amount, \$1.6 million in principal comprises debt backed by the full faith and credit of the government. The remainder of the City of Saginaw's debt represents bonds secured solely by specified revenue sources (e.g., revenue bonds).

City of Saginaw's Outstanding Debt General Obligation and Revenue Bonds

	Governmental		Busine	ss-type			
	<u>Activities</u>		<u>Activities</u>		<u>Total</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	
General obligation bonds	\$547,482	\$36,373	\$ 1,075,000	\$ 564,519	\$ 1,622,482	\$ 600,892	
Revenue Bonds	_	-	51,055,766	6,202,854	51,055,766	6,202,854	
Total	\$547,482	\$36,373	\$52,130,766	\$6,767,373	\$52,678,248	\$ 6,803,746	

#### **Contacting the City of Saginaw**

This report is intended to aid our residents and other interested parties in understanding the City of Saginaw's financial condition. Questions and comments should be directed to the Fiscal Services Department at the Saginaw City Hall, 1315 South Washington Avenue, Saginaw, Michigan 48601. Fiscal Services staff can be reached at 989-759-1443 or at <a href="mailto:saginaw-mi@domino.com">saginaw-mi@domino.com</a>.

## BASIC FINANCIAL STATEMENTS

#### CITY OF SAGINAW STATEMENT OF NET ASSETS June 30, 2006

	Governmental	Primary Governme Business-type		Component
	Activities	Activities	Total	Units
ASSETS				
Cash and cash equivalents	\$ 4,636,533	\$ 12,005,322	\$ 16,641,855	\$ 3,235,577
Investments	2,815,150	3,798,770	6,613,920	-
Receivables	10,792,056	5,741,537	16,533,593	193,723
Internal balances	(121,431)	121,431	· · · · · · -	-
Prepaid items and other assets	36,319	· -	36,319	-
Inventory	544,804	544,714	1,089,518	-
Other assets	-	8,952,873	8,952,873	-
Restricted cash and cash equivalents	520,013	1,704,139	2,224,152	-
Restricted investments	2,332,606	-	2,332,606	-
Nondepreciable capital assets	14,834,644	4,391,082	19,225,726	-
Depreciable capital assets, net	19,342,879	117,573,927	136,916,806	
TOTAL ASSETS	55,733,573	154,833,795	210,567,368	3,429,300
LIABILITIES				
Accounts payable and accrued expenses	3,265,775	3,324,372	6,590,147	175
Unearned revenue	985,090	-	985,090	_
Noncurrent liabilities:	,		,	
Due within one year	2,320,785	6,712,686	9,033,471	_
Due in more than one year	7,878,517	46,613,000	54,491,517	_
·	· · · · · · · · · · · · · · · · · · ·			
TOTAL LIABILITIES	14,450,167	56,650,058	71,100,225	175
NET ASSETS	00 000 044	00 770 404	404.050.000	
Invested in capital assets, net of related debt	32,080,041	69,779,191	101,859,232	-
Restricted for:		4 050 000	4 050 000	
Debt service	-	1,658,963	1,658,963	-
Capital projects	101,492	2,187,726	2,289,218	-
Endowments:	100 155		400 455	
Expendable	189,457	-	189,457	-
Nonexpendable	2,332,606	-	2,332,606	-
Other purposes	518,106	3,704,045	4,222,151	3,429,125
Unrestricted	6,061,704	20,853,812	26,915,516	
TOTAL NET ASSETS	\$ 41,283,406	\$ 98,183,737	\$ 139,467,143	\$ 3,429,125

#### CITY OF SAGINAW STATEMENT OF ACTIVITIES For the Year Ended June 30, 2006

		P			
Functions / Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue
Primary government					
Governmental activities:					
General government:					
Other general government	\$ 4,030,596	\$ 832,456	\$ 10,000	\$ -	\$ (3,188,140)
Administration:					
Fiscal services	2,200,472	2,191,907	-	-	(8,565)
Public safety:					
Fire protection	10,012,274	10,894	-	-	(10,001,380)
Police protection	13,033,292	(237,556)	97,650	-	(13,173,198)
Police grants	512,472	6,475	171,527	-	(334,470)
Other public safety	60	20,284	75,593	-	95,817
General services:					
Highways and streets	6,044,300	8,541	5,340,217	332,121	(363,421)
Garbage, rubbish and recycling	3,188,863	1,421,698	-	-	(1,767,165)
Other general services	2,944,612	601,970	-	-	(2,342,642)
Community services:					
Demolitions	733,634	125,116	-	-	(608,518)
Contributions to other organizations	5,000	-	-	-	(5,000)
Other community services	1,135,891	701,121	105,400	-	(329,370)
Economic development	3,205,416	187,388	4,207,325	75,600	1,264,897
Interest on long-term debt	107,231				(107,231)
Total governmental activities	47,154,113	5,870,294	10,007,712	407,721	(30,868,386)
Business-type activities:					
Sewer	16,138,058	17,825,740	-	41,228	1,728,910
Water	10,532,120	12,624,376	-	199,154	2,291,410
Parking	392,963	553,749	-	-	160,786
Wave Pool	141,771	-	_	-	(141,771)
Total business-type activities	27,204,912	31,003,865	-	240,382	4,039,335
Total primary government	\$74,359,025	\$36,874,159	\$10,007,712	\$ 648,103	\$ (26,829,051)
Component units	\$ 582,003	\$ 41,098	\$ 68,061	\$ -	\$ (472,844)

continued...

	Primary Government							
	Governmental Activities		Business-type Activities		Total			omponent Units
Changes in net assets								
Net (expense) revenue	\$	(30,868,386)	\$	4,039,335	\$	(26,829,051)	\$	(472,844)
General revenues:								
Property taxes		6,375,531		-		6,375,531		322,325
Income taxes		13,549,513		-		13,549,513		-
Grants and contributions not								
restricted to specific programs		10,167,880		-		10,167,880		-
Unrestricted investment earnings		641,208		222,223		863,431		37,581
Miscellaneous		145,890		4,080		149,970		-
Transfers		(21,034)		21,034		<u>-</u> _		
Total general revenues and transfers		30,858,988		247,337		31,106,325		359,906
Change in net assets		(9,398)		4,286,672		4,277,274		(112,938)
Net assets, beginning of year, as restated		41,292,804		93,897,065		135,189,869		3,542,063
NET ASSETS, END OF YEAR	\$	41,283,406	\$	98,183,737	\$	139,467,143	\$	3,429,125

CITY OF SAGINAW, MICHIGAN BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2006

		Community	Nonmajor Governmental	Totals Governmental	
	General	Development	Funds	Funds	
<u>ASSETS</u>		<u> </u>			
Cash and cash equivalents - Note C	\$ -	\$ 157,415	\$ 1,871,243	\$ 2,028,658	
Income taxes receivable	1,342,882	-	-	1,342,882	
Accounts receivable, net of allowances	1,269,011	102,923	18,297	1,390,231	
Accrued interest receivable	-	-	953	953	
Due from other governmental units	3,404,742	1,210,189	970,965	5,585,896	
Inventory	-	-	389,944	389,944	
Property taxes receivable - Note P	138,029	-	68,343	206,372	
Assessments receivable	80,693	-	483,257	563,950	
Investments - Note C	1,844,918	-	-	1,844,918	
Due from other funds - Note N	-	-	9,824	9,824	
Notes and contracts receivable					
Housing and other	-	1,677,354	-	1,677,354	
Restricted assets					
Cash and cash equivalents - Note C	200,000	84,031	235,982	520,013	
Accrued interest receivable	14,492	-	-	14,492	
Investments - Note C	-	-	2,332,606	2,332,606	
Advance to other funds - Note N	43,000	<del>-</del> _		43,000	
TOTAL ASSETS	\$ 8,337,767	\$ 3,231,912	\$ 6,381,414	\$ 17,951,093	

CITY OF SAGINAW, MICHIGAN BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2006

LIABILITIES AND FUND EQUITIES			Community Development		lonmajor vernmental Funds	Go	Totals overnmental Funds	
Liabilities								
Accounts payable	\$	411,463	\$	446,034	\$	624,496	\$	1,481,993
Accued wages payable	•	533,981	*	19,839	•	81,985	*	635,805
Due to other governmental units		134,509		100,084		24,958		259,551
Due to other funds - Note N		172,306		-		186,390		358,696
Deposits		683,199		_		-		683,199
Deferred revenue - Note D		1,218,242		2,622,955		193,298		4,034,495
Long-term advances due to other funds - Note N				43,000				43,000
Total Liabilities		3,153,700		3,231,912		1,111,127		7,496,739
Fund Equities								
Fund balances								
Reserved for:								
Encumbrances		14,644		-		57,156		71,800
Inventory		-		-		389,944		389,944
Long-term advances to other funds		43,000		-		-		43,000
Trusts and endowments		-		-		2,335,413		2,335,413
Specific projects		-		-		518,106		518,106
Unreserved:								
Designated for:								
Self Insurance Fund		176,362		-		-		176,362
Workers' Compensation Fund		206,059		-		-		206,059
Parking Fund		211,245		-		-		211,245
Budget stabilization		214,492		-		-		214,492
Subsequent year's expenditures Designated, reported in:		724,111				758,376		1,482,487
Capital projects		_		_		101,492		101,492
Undesignated, reported in:						,		,
General Fund		3,594,154		_		_		3,594,154
Special Revenue Funds		-		_		923,150		923,150
Permanent Fund				-		186,650		186,650
Total Fund Balances		5,184,067				5,270,287		10,454,354
TOTAL LIABILITIES AND FUND EQUITIES	\$	8,337,767	\$	3,231,912	\$	6,381,414	\$	17,951,093

CITY OF SAGINAW
RECONCILIATION OF FUND BALANCES ON THE
BALANCE SHEET FOR GOVERNMENTAL FUNDS TO
NET ASSETS OF GOVERNMENTAL ACTIVITIES ON
THE STATEMENT OF NET ASSETS
June 30, 2006

Fund balances - total governmental funds	\$ 10,454,354
Amounts reported for <i>governmental activities</i> in the statement of net assets are different because:	
Long-term receivables are not available to pay for current period expenditures and, therefore, are deferred in the funds.	3,049,404
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Add - capital assets Deduct - accumulated depreciation	49,236,147 (16,667,685)
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct - installment contracts and loans payable Deduct - accumulated compensated absences Deduct - accrued interest payable	(1,941,962) (5,322,992) (29,346)
Elimination of Internal Service Fund activities	 2,505,486
Net assets of governmental activities	\$ 41,283,406

#### CITY OF SAGINAW, MICHIGAN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended June 30, 2006

	General	Community Development	Nonmajor Governmental Funds	Totals Governmental Funds
Revenues				
General operating property taxes	\$ 3,787,630	\$ -	\$ 2,036,825	\$ 5,824,455
Special assessments	67,076	-	· · · · · · -	67,076
City income tax	13,549,513	-	-	13,549,513
State shared revenues	10,143,430	-	5,055,949	15,199,379
Licenses, permits and fees	1,538,447	25,459	1,508,282	3,072,188
Fines, penalties and forfeitures	294,540	-	39,494	334,034
Grants, donations and contributions	2,385,433	4,218,462	1,136,824	7,740,719
Interest on loans and investments	491,679	55,180	36,167	583,026
Rents and privileges	51,500	-	-	51,500
Sale of materials and services	933,534	-	61,307	994,841
Loan repayments		131,281		131,281
Total Revenues	33,242,782	4,430,382	9,874,848	47,548,012
Expenditures				
Current expenditures				
General government	3,596,652	-	-	3,596,652
Administration	2,194,405	807,606	-	3,002,011
Public safety	22,992,670	-	721,365	23,714,035
Highways and streets	-	-	6,158,243	6,158,243
General services	2,818,023	-	3,249,447	6,067,470
Community services	1,050,383	-	166,529	1,216,912
Economic development	-	1,975,259	282,483	2,257,742
Capital outlay	-	825,286	-	825,286
Debt service				
Principal	305,118	475,000	-	780,118
Interest	11,718	78,080		89,798
Total Expenditures	32,968,969	4,161,231	10,578,067	47,708,267
Revenues over (under) expenditures	273,813	269,151	(703,219)	(160,255)
Other financing sources (uses)				
Transfers in	405,186	_	1,406,315	1,811,501
Transfers out	(473,193)	(269,151)	(672,482)	(1,414,826)
Transiers out	(473,193)	(209,131)	(072,402)	(1,414,020)
Total Other Financing Sources (Uses)	(68,007)	(269,151)	733,833	396,675
Net change in fund balances	205,806	-	30,614	236,420
Fund balances at beginning of year	4,978,261		5,239,673	10,217,934
FUND BALANCES AT END OF YEAR	\$ 5,184,067	\$ -	\$ 5,270,287	\$ 10,454,354

# CITY OF SAGINAW RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2006

Net change in fund balances - total governmental funds	\$ 236,420
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(515,515)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Add - capital additions  Deduct - net value of capital assets sold  Deduct - depreciation expense	678,321 (4,299) (1,351,955)
Bond proceeds provide current financial resources to governmental funds in the period issued, but issuing bonds increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Add - principal payments on long-term liabilities Add - decrease in accrued compensated absences Add - decrease in accrued interest payable	780,118 30,841 13,429
Elimination of Internal Service Fund activities	 123,242
Change in net assets of governmental activities	\$ (9,398)

## CITY OF SAGINAW, MICHIGAN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2006

		Original Budget		Amended Budget	Actual		/ariance Over (Under)
Revenues	•					•	
General operating property taxes	\$	3,768,736	\$	3,768,736	\$ 3,787,630	\$	18,894
Special assessments		140,000		140,000	67,076		(72,924)
City income tax		12,700,000		13,004,240	13,549,513		545,273
State shared revenues		10,317,572		10,317,572	10,143,430		(174,142)
Licenses, permits and fees		1,642,448		1,642,448	1,538,447		(104,001)
Fines, penalties and forfeitures		297,960		297,960	294,540		(3,420)
Grants, donations and contributions		2,216,683		2,219,943	2,385,433		165,490
Interest on loans and investments		291,126		291,126	491,679		200,553
Rents and privileges		82,000		82,000	51,500		(30,500)
Sale of materials and services		1,476,277		1,392,615	933,534		(459,081)
Total Revenues		32,932,802		33,156,640	33,242,782		86,142
Expenditures							
Current expenditures							
General government		3,912,775		3,851,619	3,596,652		(254,967)
Administration		2,037,960		2,227,803	2,194,405		(33,398)
Public safety - Note G		22,576,643		22,647,030	22,992,670		345,640
General services		2,648,165		2,803,539	2,818,023		14,484
Community services		1,178,652		1,028,767	1,050,383		21,616
Debt Service							
Principal - Note G		305,118		305,118	305,118		-
Interest - Note G		11,718		11,718	11,718		
Total Expenditures		32,671,031		32,875,594	32,968,969		93,375
Revenues over (under) expenditures		261,771		281,046	273,813		(7,233)
Other financing sources (uses)							
Transfers in		406,250		406,250	405,186		(1,064)
Transfers out		(601,521)		(618,732)	(473,193)		145,539
Translete dat		(001,021)		(010,102)	(170,100)		1 10,000
Total Other Financing Sources (Uses)		(195,271)		(212,482)	(68,007)		144,475
Net change in fund balances	\$	66,500	\$	68,564	205,806	\$	137,242
Fund balance at beginning of year					4,978,261		
FUND BALANCE AT END OF YEAR					\$ 5,184,067		

CITY OF SAGINAW, MICHIGAN
COMMUNITY DEVELOPMENT SPECIAL REVENUE FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
For the Year Ended June 30, 2006

	Original Amended Budget Budget		Actual	Variance Over (Under)		
Revenues						
Fees	\$ 54,048	\$ 54,048	\$ 25,459	\$ (28,589)		
Grants and entitlements	3,671,785	3,671,785	4,218,462	546,677		
Interest on deposits and investments	-	-	419	419		
Interest on loans	75,000	75,000	54,761	(20,239)		
Loan repayments	365,000	365,000	131,281	(233,719)		
Total Revenues	4,165,833	4,165,833	4,430,382	264,549		
Expenditures						
Current expenditures						
Administration	1,029,868	1,029,868	807,606	(222,262)		
Program support services	1,218,179	1,230,679	1,036,376	(194,303)		
Loan disbursements	294,000	281,500	53,778	(227,722)		
Grant expenditures	492,855	492,855	885,105	392,250		
Capital outlay						
Public improvements	288,076	498,076	825,286	327,210		
Debt service						
Principal	475,000	475,000	475,000	-		
Interest	78,080	78,080	78,080			
Total Expenditures	3,876,058	4,086,058	4,161,231	75,173		
Revenues over (under) expenditures	289,775	79,775	269,151	189,376		
Other financing sources (uses)						
Transfers out	(369,775)	(289,775)	(269,151)	(20,624)		
Net change in fund balances	\$ (80,000)	\$ (210,000)	-	\$ 210,000		
Fund balance at beginning of year						
FUND BALANCE AT END OF YEAR			\$ -			

CITY OF SAGINAW, MICHIGAN STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2006

ASSETS	Water	Sewer	Nonmajor Enterprise Funds Totals		Internal Service Funds
Current assets					
Cash and cash equivalents	\$ 4,622,877	\$ 7,292,957	\$ 89,488	\$ 12,005,322	\$ 2,607,875
Accounts receivable, net of allowances	1,557,510	2,816,716	370,453	4,744,679	6,728
Accrued interest receivable	2,086	-	-	2,086	3,198
Due from other governments	-	937,758	-	937,758	-
Inventories	544,714	-	-	544,714	154,860
Prepaid expenses	-	-	-	=	36,319
Investments	2,822,610	975,060	1,100	3,798,770	970,232
Assessments receivable	3,694	53,320	-	57,014	<del>-</del>
Due from other funds	-	232,191	-	232,191	1,092,298
Restricted current assets					
Cash and cash equivalents	1,195,305			1,195,305	
Cash - bond proceeds	508,834	-	-	508,834	=
Casii - boild proceeds	500,034			300,034	
Total Current Assets	11,257,630	12,308,002	461,041	24,026,673	4,871,510
Noncurrent Assets					
Investment in Saginaw-Midland Water					
Supply Corporation	8,935,038			8,935,038	
Unamortized bond discount	6,935,036 17,835	-	-	6,935,036 17,835	-
Onamonized bond discount	17,000			17,033	
Net Noncurrent Assets	8,952,873			8,952,873	
Conital access					
Capital assets Land	407.064	000 274	204 202	1 610 020	
Buildings and improvements	427,261 63,288,977	982,374 59,353,758	201,203 11,669,459	1,610,838 134,312,194	100 146
Combined sewer overflow facilities	03,200,977	103,188,901	11,009,409	103,188,901	189,146
Plant and office equipment	3,341,603	3,823,276	654,509	7,819,388	673,830
Vehicular and radio equipment	3,341,003	3,023,270	034,309	7,019,300	7,226,068
Construction in progress	137,062	2,643,182	_	2,780,244	7,220,000
Less allowances for depreciation	(36,344,174)	(80,172,136)	(11,230,246)	(127,746,556)	(6,479,983)
Loss anowarioes for depreciation	(30,344,174)	(00,172,130)	(11,230,240)	(121,140,330)	(0,479,903)
Net Capital Assets	30,850,729	89,819,355	1,294,925	121,965,009	1,609,061
TOTAL ASSETS	\$ 51,061,232	\$ 102,127,357	\$ 1,755,966	\$ 154,944,555	\$ 6,480,571

CITY OF SAGINAW, MICHIGAN STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2006

	Water	Sewer	Nonmajor Enterprise Funds	Totals	Internal Service Funds
LIABILITIES AND NET ASSETS	vvater		i unus	Totals	T unus
Current liabilities payable					
from current assets					
Accounts payable	\$ 316,925	\$ 191,949	\$ 3,572	\$ 512,446	\$ 137,689
Accrued wages payable	81,997	117,141	2,488	201,626	37,896
Due to other governmental units	8,041	20,673	-	28,714	295
Due to other funds	-	-	561,463	561,463	414,154
Current portion of accrued sick and					
vacation/PTO payable	225,210	313,746	-	538,956	-
Current portion of long-term debt		170,000		170,000	120,935
Total Current Liabilities					
Payable From Current Assets	632,173	813,509	567,523	2,013,205	710,969
. ayasiso canon / locale		0.0,000			
Payable from restricted assets					
Accounts payable	185,515	1,338,385	-	1,523,900	-
Customer deposits	792,465	-	-	792,465	-
Accrued interest	-	265,221	-	265,221	-
Current portion of long-term debt	1,515,000	4,488,730		6,003,730	
Total Current Liabilities					
Payable From Restricted Assets	2,492,980	6,092,336	_	8,585,316	_
rayable Flotti Nestificieu Assets	2,492,900	0,092,330	·	0,303,310	<u>-</u>
Total Current Liabilities	3,125,153	6,905,845	567,523	10,598,521	710,969
Long-term liabilities					
Workers' comp claims payable	_	-	_	=	1,873,087
Insurance claims payable	-	-	-	-	522,090
Accrued sick and vacation/PTO payable	349,932	236,805	14,175	600,912	163,651
Long-term debt, exclusive of current portion					
Revenue bonds	1,220,052	_	_	1,220,052	_
CSO construction projects	1,220,032	41,493,242	_	41,493,242	_
General obligation bonds and contracts	<u>-</u>	3,298,794	_	3,298,794	254,585
Contrat obligation bonds and contracts		0,200,704		0,200,704	204,000
Total Long-term liabilities, exclusive of					
current portion	1,569,984	45,028,841	14,175	46,613,000	2,813,413
Total Liabilities	4,695,137	51,934,686	581,698	57,211,521	3,524,382
Net Assets					
Investment in capital assets, net of related debt Restricted for:	28,115,677	40,368,589	1,294,925	69,779,191	1,453,541
Sick and vacation	_	-	_	_	255,757
Bond and interest redemption	1,658,963	-	_	1,658,963	200,707
Operation and maintenance	705,026	_	_	705,026	-
Repairs and replacements	1,678,892	_	_	1,678,892	-
Surplus fund	2,999,019	_	_	2,999,019	-
Bond construction projects	508,834	-	_	508,834	-
Unrestricted (deficit)	10,699,684	9,824,082	(120,657)	20,403,109	1,246,891
, ,					
Total Net Assets	46,366,095	50,192,671	1,174,268	97,733,034	2,956,189
TOTAL LIABILITIES AND NET ASSETS	\$ 51,061,232	\$ 102,127,357	\$ 1,755,966	\$ 154,944,555	\$ 6,480,571

CITY OF SAGINAW
RECONCILIATION OF NET ASSETS ON THE
STATEMENT OF NET ASSETS FOR ENTERPRISE
FUNDS TO NET ASSETS OF BUSINESS-TYPE
ACTIVITIES ON THE STATEMENT OF NET ASSETS
June 30, 2006

Net assets - total enterprise funds	\$ 97,733,034
Amounts reported for <i>business-type activities</i> in the statement of net assets are different because:	
Elimination of Internal Service Fund activities	 450,703
Net assets of business-type activities	\$ 98,183,737

#### CITY OF SAGINAW, MICHIGAN STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - PROPRIETARY FUNDS For the Year Ended June 30, 2006

	Water	Sewer	Nonmajor Enterprise Funds	Totals	Internal Service Funds
Operating revenues					
User charges	\$ 12,092,354	\$ 17,292,653	\$ 553,749	\$ 29,938,756	\$ 6,759,248
Sale of materials and services	415,686	49,667	-	465,353	18,931
Penalties for delinquencies	116,336	487,500		603,836	
Total Operating Revenues	12,624,376	17,829,820	553,749	31,007,945	6,778,179
Operating expenses					07.004
Costs of goods sold	-	-			67,021
Salaries	-	-	76,396	76,396	972,061
Employee benefits	-	-	122,844	122,844	876,165
Contractual services	-	-	14,171	14,171	1,021,026
Internal user charges	-	-	40,196	40,196	458,701
Insurance	-	-	17,800	17,800	1,284,954
Utilities	-	-	41,596	41,596	190,306
Supplies and materials	4 500 044	1 026 020	10,142	10,142	288,786
Administration Customer accounting	1,523,344 280,352	1,836,820	-	3,360,164 504,772	-
Meter maintenance and service	367,413	224,420	-	706,400	-
System maintenance and service	1,624,782	338,987 1,892,216	-	3,516,998	-
Treatment, disposal and pumping	3,616,959	4,691,049	-	8,308,008	-
Remote facilities	3,010,939	989,012		989,012	
Raw water operations	1,047,462	909,012	_	1,047,462	-
Claims and judgements	1,047,402	_	_	1,047,402	427,628
Depreciation	1,182,441	5,209,710	193,208	6,585,359	503,258
Other	1,102,441	5,205,710	25,511	25,511	28,837
Cuter			20,011	20,011	20,007
Total Operating Expenses	9,642,753	15,182,214	541,864	25,366,831	6,118,743
Operating Income (Loss)	2,981,623	2,647,606	11,885	5,641,114	659,436
Nonoperating revenues (expenses)					
Interest on investments	211,621	29,641	3,280	244,542	129,996
Interest expense on bonded indebtedness	(212,228)	(1,087,919)	-	(1,300,147)	(30,862)
Amortization on bond discount	(8,917)	-	-	(8,917)	<u>-</u>
Amortization of gain on bond refunding	27,533	-	-	27,533	-
Gain (loss) on sale of investments	(11,004)	(11,315)	-	(22,319)	-
Gain (loss) on disposal of capital assets	-	-	-	-	(224)
Grants and entitlements	199,154	41,228	-	240,382	3,198
Contractual obligations to Saginaw-Midland					
Water Supply Corporation	(1,277,641)	-	-	(1,277,641)	-
Increase in Investment in Saginaw-Midland Water Supply Corporation	500,498	_	_	500,498	_
Water Supply Scriptration	000,400			000,430	
Total Nonoperating Revenues (Expenses)	(570,984)	(1,028,365)	3,280	(1,596,069)	102,108
Net Income (Loss) Before Transfers	2,410,639	1,619,241	15,165	4,045,045	761,544
Transfers					
Transfers in	21,034	_	_	21,034	39,241
Transfers out		_	_		(456,950)
Trainerer ear					(100,000)
Net Transfers	21,034			21,034	(417,709)
Change in Net Assets	2,431,673	1,619,241	15,165	4,066,079	343,835
Net assets at beginning of year, as restated	43,934,422	48,573,430	1,159,103	93,666,955	2,612,354
NET ASSETS AT END OF YEAR	\$ 46,366,095	\$ 50,192,671	\$ 1,174,268	\$ 97,733,034	\$ 2,956,189

CITY OF SAGINAW
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENSES AND CHANGES IN FUND NET ASSETS OF
ENTERPRISE FUNDS TO THE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2006

Net change in fund net assets - total enterprise funds	\$ 4,066,079
Elimination of Internal Service Fund activities	 220,593
Change in net assets of business-type activities	\$ 4,286,672

#### CITY OF SAGINAW, MICHIGAN STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended June 30, 2006

For the Year Ended June 30, 2006	Water	Sewer		Nonmajor Enterprise Funds		Totals		Internal Service
Cash flows from operating activities:	 			,				
Receipts from interfund services provided	\$ 495	\$ 1,612,573	\$	-	\$	1,613,068	\$	8,197,154
Receipts from customers	12,528,447	20,543,797		398,859		33,471,103		-
Payments to suppliers	(4,525,911)	(3,292,626)		(110,236)		(7,928,773)		(3,731,894)
Payments to employees	(3,718,299)	(5,543,732)		(195,042)		(9,457,073)		(1,936,578)
Payments for interfund services used	 <u> </u>			(87,106)		(87,106)		(462,942)
Net Cash Provided By (Used For) Operating Activities	 4,284,732	13,320,012	_	6,475		17,611,219		2,065,740
Cash flows from noncapital financing activities:								
Grants and entitlements	-	-		-		-		3,198
Transfers in	21,034	-		-		21,034		39,241
Transfers out	 					<u>-</u>		(456,950)
Net Cash Provided By (Used For) Noncapital Financing Activities	 21,034				_	21,034		(414,511)
Cash flows from capital and related financing activities:								
Purchases of capital assets	(1,540,990)	(3,188,784)		(7,100)		(4,736,874)		(434,002)
Proceeds from sale of equipment	-	-		-		-		10,414
Grants and entitlements	199,154	41,228		_		240,382		-
Bond / installment contract proceeds	-	2,393,794		_		2,393,794		166,106
Principal paid on long-term debt	(1,420,000)	(4,510,684)				(5,930,684)		(116,276)
Interest paid on long-term debt				_		,		
	(212,228)	(1,108,810)		-		(1,321,038)		(30,862)
Contractual obligations to Saginaw-Midland Supply Corporation	 (1,277,641)		_	<del>-</del>		(1,277,641)		<del>-</del>
Net Cash (Used For) Capital and Related Financing Activities	 (4,251,705)	(6,373,256)		(7,100)		(10,632,061)		(404,620)
Cash flows from investing activities:								
Purchase of investment securities	(102,190)	_		(8)		(102,198)		_
Proceeds from sale and maturities of investment securities	(102,190)	20,758		(6)		20,758		22
	400.704			2 202				
Interest on investments	 198,761	18,326	_	3,280		220,367	_	129,996
Net Cash Provided By (Used For) Investing Activities	 96,571	39,084		3,272		138,927		130,018
Increase (Decrease) in cash and cash equivalents	150,632	6,985,840		2,647		7,139,119		1,376,627
Cash and cash equivalents at beginning of year	 6,176,384	307,117		86,841		6,570,342		1,231,248
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 6,327,016	\$ 7,292,957	\$	89,488	\$	13,709,461	\$	2,607,875
Cash flows from operating activities:								
Operating income (loss)	\$ 2,981,623	\$ 2,647,606	\$	11,885	\$	5,641,114	\$	659,436
Adjustments to reconcile operating income to net cash								
provided by (used for) operating activities:								
Depreciation	1,182,441	5,209,710		193,208		6,585,359		503,258
Change in assets and liabilities:	(02.114)	2.010.700		(154 900)		2 662 776		24.045
Accounts receivable  Due from other governmental units	(93,114)	2,910,780 (206,459)		(154,890)		2,662,776 (206,459)		24,945 984,337
Inventories	1,754	(200,439)		_		1,754		58,813
Prepaid expenses	-	-		_		-		-
Assessments receivable	(3,694)	9,656		-		5,962		45,339
Due from other funds	495	1,612,573		49		1,613,117		· -
Accounts payable	191,852	1,115,582		(1,016)		1,306,418		71,325
Accrued wages payable	8,140	(3,786)		192		4,546		(457)
Due to other governments	(26,304)	2,732		-		(23,572)		(1,410)
Due to other funds	-	-		(46,959)		(46,959)		405,452
Unearned revenue	-	-		-		-		-
Customer deposits	879	-		-		879		(598,813)
Claims payable Accrued sick and vacation/PTO payable	 40,660	21,618		4,006		66,284		(86,485)
Net Cash Provided By (Used For) Operating Activities	\$ 4,284,732	\$ 13,320,012	\$	6,475	\$	17,611,219	\$	2,065,740

#### CITY OF SAGINAW, MICHIGAN STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2006

	Pension and	
	Other Employee	A
ASSETS	Benefits Trust Funds	Agency
Cash and cash equivalents	\$ -	\$ 1,803,649
Accounts receivable	<b>5</b>	195,862
Prepaid Insurance		211,449
Taxes receivable for the account	_	211,449
of other governmental units	_	1,140,861
of other governmental units	-	1,140,001
Restricted assets		
Cash and cash equivalents	4,708,993	-
Accrued interest receivable	435,841	-
Investments, at market value		
Money market funds	1,203,664	-
U.S. Government agencies	22,205,959	-
Corporate and foreign bonds	16,544,924	-
Common equity securities	47,673,778	-
Equity mutual funds	30,498,583	-
Other	2,081,628	
Total Assets	125,353,370	\$ 3,351,821
LIABILITIES		
Accounts payable	29,581	863,661
Accrued wages payable	409,809	-
Due to other governmental units	-	1,739,616
Claims payable	-	742,349
Other current liabilities	-	6,195
Total Liabilities	439,390	\$ 3,351,821
Net Assets		
Held in trust for pension benefits	\$ 124,913,980	

#### CITY OF SAGINAW, MICHIGAN STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS For the Year Ended June 30, 2006

Additions		
Contributions:	_	
Employer	\$	3,926,717
Plan members		1,078,002
Total contributions		5,004,719
Investment income (loss):		
Interest		2,499,425
Dividends		3,210,183
Mutual fund rebates		30,570
Net appreciation in fair value of investments		3,343,913
Investment expenses		(436,088)
Total investment income		8,648,003
Total Additions		13,652,722
Deductions		
Police pension benefits		6,266,889
Fire pension benefits		5,154,310
Administrative expenses		368,629
Refunds of member contributions		113,820
Total Deductions		11,903,648
Net increase for the year		1,749,074
Net Assets Held in Trust for Pension Benefits		
Beginning of year		123,164,906
End of year	\$	124,913,980

CITY OF SAGINAW COMPONENT UNITS STATEMENT OF NET ASSETS June 30, 2006

	A	TIFA ctivities	 DDA Activities	LDFA Activities	ownfield ctivities	Total
<u>ASSETS</u>						
Cash and cash equivalents	\$	31,275	\$ 226,623	\$ 2,972,210	\$ 5,469	\$ 3,235,577
Receivables		44	 26,787	 75,397	 91,495	 193,723
TOTAL ASSETS		31,319	253,410	3,047,607	96,964	3,429,300
LIABILITIES Accounts payable			 175_	 <del>-</del>		 175
NET ASSETS Restricted for: Other purposes		31,319	253,235	3,047,607	96,964	 3,429,125
TOTAL NET ASSETS	\$	31,319	\$ 253,235	\$ 3,047,607	\$ 96,964	\$ 3,429,125

The accompanying notes are an integral part of these financial statements.

## CITY OF SAGINAW COMPONENT UNITS STATEMENT OF ACTIVITIES For the Year Ended June 30, 2006

NET ASSETS, END OF YEAR

Functions / Programs	Expenses	Program Charges for Services	Operating Grants and Contributions	Net (Expense) Revenue	
TIFA Activities DDA Activities LDFA Activities Brownfield Activities	\$ - 63,266 450,676 68,061	\$ - 41,098 - -	\$ - - - 68,061	\$ - (22,168) (450,676)	
Total component unit activities	\$ 582,003	\$ 41,098	\$ 68,061	\$ (472,844)	
	TIFA Activities	DDA Activities	Component Un LDFA Activities	its Brownfield Activities	Total
Changes in net assets Net (expense) revenue	\$ -	\$ (22,168)	\$ (450,676)	\$ -	\$ (472,844)
General revenues: Property taxes Unrestricted investment earnings	<u>-</u>	46,673 3,921	247,780 33,660	27,872	322,325 37,581
Total general revenues		50,594	281,440	27,872	359,906
Change in net assets	-	28,426	(169,236)	27,872	(112,938)
Net assets, beginning of year	31,319	224,809	3,216,843	69,092	3,542,063

\$ 31,319 \$ 253,235 \$ 3,047,607 \$

96,964 \$ 3,429,125

The accompanying notes are an integral part of these financial statements.

#### CITY OF SAGINAW, MICHIGAN

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2006

#### **NOTE A - REPORTING ENTITY**

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City of Saginaw, Michigan (the primary government) and its component units. The component units discussed below are included in the City's reporting entity as they are entities for which the government is considered to be financially accountable.

#### Discrete Component Units

The component units columns in the government-wide financial statements include the financial data of the City's thirteen component units. These units are reported in a separate column to emphasize that they are legally separate from the City.

<u>Tax Increment Finance Authority (TIFA)</u> - Two component units - City Council established TIFA districts pursuant to Act 450 of the public Acts of 1980 for the Saginaw Division Tower and Morley Building projects. Property tax revenues received from the "captured" portion of these properties are restricted to pay project expenditures or set aside for future development within the districts depending on the development plan adopted for each project. The members of the governing board of the TIFA are appointed by City Council and development agreements of the TIFA districts are also approved by City Council. The City has the ability to significantly influence the operations of the TIFA. Complete financial statements of the TIFA can be obtained at the City of Saginaw, 1315 S. Washington Avenue, Saginaw, Michigan, 48601.

<u>Downtown Development Authority (DDA)</u> - Three component units - The members of the governing board of the DDA are appointed by City Council and development agreements of the DDA districts are also approved by City Council. Districts were established for the Commerce Center, Sils Island and the DDA. The City has the ability to significantly influence the operations of the DDA. Complete financial statements of the DDA can be obtained at the City of Saginaw, 1315 S. Washington Avenue, Saginaw, Michigan, 48601.

Saginaw Economic Development Corporation (SEDC) - One component unit – The members of the governing board of the SEDC are appointed by City Council and they review and approve loans to businesses located within the City limits. The City has the ability to significantly influence the operations of the SEDC. The financial statements of the SEDC were not available for inclusion in the June 30, 2006 financial statements.

Local Development Finance Authority (LDFA) - Six component units - When legislation expired for TIFA projects (above), City Council established LDFA districts pursuant to Act 281 of the Public Acts of 1986 for the following economic development projects: Thomson Saginaw Ball Screw Company, Sexton, Baker Perkins, Treasure Island, Saginaw Machine Systems and Saginaw Tool and Die. Property tax revenues received from the "captured" portion of these properties are restricted to pay project expenditures or set aside for future development within the districts depending on the development plan adopted for each project. The members of the governing board of the LDFA are appointed by City Council and development agreements of the LDFA districts are also approved by City Council. The City has the ability to significantly influence the operations of the LDFA. Complete financial statements of the LDFA can be obtained at the City of Saginaw, 1315 S. Washington Avenue, Saginaw, Michigan, 48601.

Brownfield Redevelopment Authority SRRF - One component unit - Property tax revenues received from the "captured" portion of these properties are restricted to pay site clean up expenditures and future development depending on the development plan adopted for each project. The members of the governing board of the Authority are appointed by City Council and they review and approve development plans for businesses relocating within designated areas of the City where property was once contaminated. The City has the ability to significantly influence the operations of the Brownfield Redevelopment Authority. Complete financial statements of the Authority can be obtained at the City of Saginaw, 1315 S. Washington Avenue, Saginaw, Michigan, 48601.

#### Joint Venture - Saginaw-Midland Municipal Water Supply Corporation

The City of Saginaw purchases raw water from the Saginaw-Midland Municipal Water Supply Corporation. This corporation brings water from Lake Huron, beginning at Whitestone Point, through a joint supply line, to Junction Station, at which point it is pumped through separate lines to Midland and Saginaw. The joint line is operated and maintained by the Corporation, which is an inter-governmental body composed of six members. Three members each are appointed by the Saginaw and Midland City Councils. The City of Saginaw owns 23/43rds of the Saginaw-Midland Municipal Water Supply Corporation and the City of Midland owns 20/43rds.

This joint venture is accounted for in the Water Fund using the equity method. The City reported an increase in equity of \$500,498 as nonoperating revenues. At June 30, 2006, total outstanding bonded debt of the Saginaw-Midland Municipal Water Supply Corporation was \$23,085,932. The City was obligated for \$12,348,289 of this total. During fiscal year 2006, the City paid the Corporation \$1,277,641 to finance its share of the contractual obligations. The City's equity of \$8,935,038 in the Saginaw-Midland Municipal Water Supply Corporation is recorded as an Investment within the Noncurrent Assets section on the statement of net assets of the Water Fund.

The financial information for the year ended June 30, 2006 for the Saginaw-Midland Municipal Water Supply Corporation follows:

Total Assets Total Liabilities	\$ 40,238,160 23,533,523	Total Revenues Total Expenses	\$ 4,998,655 4,062,940
Net Assets	\$ 16,704,637	Net Income	 935,715
Net Assets:			
City of Saginaw	\$ 8,935,038	Net Assets at	
City of Midland	7,769,599	Beginning of Year	15,768,922
Total Net Assets	\$ 16,704,637	Total Net Assets	\$ 16,704,637

Complete financial statements can be obtained at the Saginaw-Midland Municipal Water Supply Corporation, 4678 Three Mile Road, Bay City, Michigan, 48706.

#### NOTE B - BASIS OF PRESENTATION AND SIGNIFICANT ACCOUNTING POLICIES

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of the interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financial accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for agency funds which do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period and one year for reimbursement based grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, intergovernmental revenues and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *community development fund* accounts for the grant revenues and related community development projects under the grants.

The government reports the following major proprietary funds:

The *water fund* accounts for the activities of the government's water distribution and treatment system.

The sewer fund accounts for the activities of the government's sewage disposal and treatment system.

Additionally, the City reports the following fund types:

*Internal service funds* account for fringe benefit and fleet management services provided to other departments or agencies of the government on a cost reimbursement basis.

The pension and other employee benefit trust funds account for the activities of the Policemen and Firemen Pension Fund and Public Employee Healthcare Fund, which accumulate resources for pension and health benefit payments for qualified employees.

Agency funds are use to account for assets held for other governments in an agency capacity, including tax collections.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the sewer and water enterprise funds are charges to customers for sales and services. The enterprise funds also recognize as operating revenues the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Significant Accounting Policies

<u>Budgets and Budgetary Accounting</u> - The City Charter requires the City Council, by resolution, to determine and adopt the budget and make the appropriations for the next fiscal year and to provide, by resolution, for a tax levy of the amount necessary to be raised by taxation at least 30 days prior to the first day of the upcoming fiscal year. Budgetary control is exercised at the department (appropriation center) level in the General Fund and at the fund level for all other budgeted funds. General Fund line item budget transfers from one account to another within the same appropriation center can be made without City Council approval. All budget transfers from one appropriation center to another or from the General Fund Contingent Appropriation account must be approved by City Council. In all other funds, line item budget transfers from one account to another within the same department and fund can be made without City Council approval.

All unencumbered appropriations lapse at the end of the fiscal year unless specific requests to reserve funds for capital items are made by the departments and approved by the City Controller. The subsequent fiscal year's budget is then amended when these expenditures are recorded. Encumbrances outstanding at June 30, 2006 do not lapse but are brought forward to the new fiscal year.

The General Fund, Community Development, Major Streets, Local Streets, Rubbish Collection, Police Grants, Drug Forfeiture, Andersen Center Operation, Boat Launch Operation and Economic Development Special Revenue Funds are under formal budgetary control as is required by Michigan Public Act 621. Budgets shown in the financial statements were prepared on the modified accrual basis. This is the same basis used to reflect actual results and consists only of those amounts contained in the formal budget approved by City Council. Special Revenue Funds are considered to be departments for budgetary purposes. All Enterprise and Internal Service Funds are budgeted annually for internal control purposes only. Budgetary information for these funds is not required in the financial statements. Budgetary control for the Capital Projects Fund is on a project basis because most exceed one fiscal year. Any funds not expended during the current fiscal year are carried forward until spent or reallocated. City Council does not formally adopt budgets for the Municipal Streets, Marina Grant, and Urban Development Action Grant Special Revenue Funds or the Trust and Agency Funds.

<u>Cash and Cash Equivalents</u> - Cash and cash equivalents for all funds includes amounts in demand deposits, petty cash and certain investments which are payable upon the demand of the City and have an original maturity of three months or less. Cash balances in most of the City's operating funds are pooled and invested in various investments throughout the year. Each fund's cash balance is reported in a separate cash account and the City allocates interest earnings based on the average cash balance in each fund during the year. For purposes of the Statement of Cash Flows, the City considers all highly liquid investments held by trustees with a maturity of three months or less when purchased to be cash equivalents. In addition, all cash and investments with the City Treasurer are also considered to be cash equivalents since they are available on demand.

<u>Investments</u> – All investments are stated at fair value. It is the general intent of the City to hold investments to maturity. In the Policemen and Firemen Pension Fund, investments are traded when the opportunity to increase the overall yield of the investment portfolio arises.

Employee Sick Leave, Vacation/PTO and Compensatory Time - The liability for unused sick and vacation/PTO hours as earned by employees at various rates has been recorded as long-term liabilities in the governmental and business-type activities. AFSCME, SEIU and non-union management employees are paid for all of their accumulated PTO days, up to a maximum of 1,312 hours, upon death, termination or retirement. Fire fighters are paid for all of their accumulated PTO days, up to a maximum of 2,148 hours, upon death, termination or retirement. POAM union employees are paid for one-half of their accumulated unused sick days upon death or retirement up to a maximum of 1,312 hours in addition to their unused vacation hours. Certain employee groups are allowed to accumulate overtime hours and later use these accumulated hours as time off in lieu of a cash payment.

<u>Encumbrances</u> - Encumbrances are commitments under purchase orders or contracts. Outstanding encumbrances at year-end are not recorded as expenditures until the goods or services are received. Only those encumbrances that are recorded as payables at June 30 are included as expenditures for budgetary presentations. Fund balance has been reserved for all outstanding encumbrances in the governmental fund types and will be recorded as expenditures in the subsequent fiscal year.

<u>Interfund Receivables and Payables</u> - During the course of its operations, the City has numerous transactions between funds to finance operations, provide services, construct assets and service debt. To the extent that certain transactions between funds had not been received or paid as of June 30, 2006, the resulting interfund receivables and payables have been recorded (see Note N).

<u>Inventories</u> - Supplies inventories recorded in the various fund types are stated at cost. Inventories in the Special Revenue, Enterprise and Internal Service Funds consist of expendable materials and supplies held for consumption. The costs of the materials and supplies are recorded as expenditures/expenses at the time they are used. Until then, they are considered to be an asset. Physical inventories are taken at the end of each fiscal year and the asset account is adjusted accordingly. Inventories in the Enterprise and Internal Service Funds are valued on the average cost method. Inventories in the Special Revenue Funds are valued on the first-in, first-out method. The inventory balances in the Major Streets Special Revenue Funds are equally offset by a fund balance reserve, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

<u>Capital Assets</u> – Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$3,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed. No such interest expense was incurred during the current fiscal year.

For the governmental activities, infrastructure includes only those infrastructure assets acquired subsequent to July 1, 2002.

<u>Depreciation</u> - It is computed using the straight-line method over the estimated useful lives of the related assets as follows: streets system infrastructure (7-50 years), buildings and improvements (50 years); combined sewer overflow facilities (25 years); wave pool complex (25 years); plant equipment (15 years); radio equipment (8 years); office and data processing equipment (5 years); and vehicles (5 years).

<u>Long-term Obligations</u> - In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In fund financial statements, governmental fund types recognize bond premium and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Reservations and Designations of Fund Equities - Reservations of fund balance are established to identify (1) claims against resources of the entity that have not materialized as liabilities at the balance sheet date, or (2) the existence of assets that, because of their non-monetary nature or lack of liquidity, represent financial resources not available for current appropriation or expenditure, for example: encumbrances, prepaid items, inventories, specific projects and long-term advances to other funds. Such reserves are not intended as valuation allowances, but merely demonstrate the current unavailability of the subject assets to pay current expenditures. Designations of fund balance have been made for Capital Projects, Self Insurance Fund, Workers Compensation, Parking Fund and Budget Stabilization. These portions of fund balance are intended to be used for these purposes and are not available for appropriation or expenditure. Restrictions of net assets in the Enterprise Funds represent amounts that are required to be segregated in accordance with City ordinances. These portions of net assets are intended to be used for these purposes and are not available for appropriation or expense.

<u>Restricted Assets</u> - Restricted assets result from revenue bond ordinance reserve requirements and proceeds of bond issues stipulated for construction of capital assets. They also result from other legal or contractual requirements which restrict the use of resources.

#### **NOTE C - DEPOSITS AND INVESTMENTS**

	Deposits		ı	Investments		Total
Financial statement caption:						
Primary Government:						
Cash and cash equivalents	\$	16,641,855	\$	-	\$	16,641,855
Investments		-		6,613,920		6,613,920
Restricted cash and cash						
equivalents		520,013		1,704,139		2,224,152
Restricted investments		-		2,332,606		2,332,606
Component Units:						
Cash and cash equivalents		3,235,577		-		3,235,577
Fiduciary Funds:						
Cash and cash equivalents		1,803,649		-		1,803,649
Restricted cash and cash						
equivalents		4,708,993		-		4,708,993
Investments				120,208,536		120,208,536
	\$	26,910,087	\$	130,859,201	\$	157,769,288

<u>Investments</u> – The City's investment policy is in compliance with Michigan Complied Laws, Section 129.91. State statutes authorize the City to invest public funds in the following:

- Bonds and other direct obligations of the United States or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- Commercial paper rated at the time of purchase A-1 or A-2 by Standard and Poor's Corporation or P-1 or P-2 by Moody's Commercial Paper Record and which matures not more than 270 days after the day of purchase.
- Bankers acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- Mutual funds registered under the investment company act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- External investment pools as authorized by Public Act 20 as amended through 12/31/97.
- The Policemen and Firemen Retirement System is also authorized to invest a portion of its assets in stocks that are registered on a national securities exchange that have paid dividends for five of the last seven years and mutual funds of diversified investment companies having assets greater than \$100 million.

As of June 30, 2006, the maturities and credit quality rating of debt securities are as follows:

#### **Investment Maturities (In Years)**

		Less			More	
	Fair Value	Than 1	<u>1 - 5</u>	<u>6 - 10</u>	<u>Than 10</u>	S&P Rating
Primary Government						
Bank Inv. Pooled Funds	\$ 555,429					Not Rated
Corporate Bonds	482,245					Not Rated
Money Market Funds	5,459,698					Not Rated
MI Class Pooled Funds	2,203,210					Not Rated
Mutual Funds	520,384					Not Rated
U.S. Govt. Agencies	1,429,699	\$	1,429,699			AAA
Total Primary Government	10,650,665					
Pension and Other Employee Benefit	s Funds					
Money Market Funds	1,203,664					Not Rated
Government Obligations	3,368,085		4,771,314	\$1,115,892	\$ 1,026,600	AAA
Government Agencies	18,837,873\$	500,933	2,072,651	3,942,500	8,323,114	AAA
Mortgage Backed Securities	3,958,299		18,616	29,828	1,904,025	AAA
Corporate Bonds	12,586,625	178,700	1,832,746	3,104,627	14,160,498	AAA - BBB-
Collateralized Mgt. Obligations	2,081,628			1,412,128	1,597,378	AAA
Common Stocks	49,272,412					N/A
Mutual Funds	28,899,950					Not Rated
Total Police & Firemen Fund	120,208,536					
Total Investments	<u>\$130,859,201</u>					

#### Investment and deposit risk

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments. The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified above. The City's investment policy does not have specific limits in excess of state law on investment credit risk. The ratings for each investment are identified above for investments held at year end.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. As of year end \$16,735,636 of the City's bank balance of \$17,082,215 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial Credit Risk – Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require and the City does not have a policy for investment custodial credit risk. However, while uninsured and unregistered, the City's funds are not exposed to custodial credit risk since the securities are held in the counterparty's trust department in the City's name.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk as identified above. The City's investment policy does not have specific limits in excess of state law on concentration of credit. All investments held at year end are reported above.

#### NOTE D - RECEIVABLES

Receivables as of year end for the City's governmental and business-type activities in the aggregate, are as follows:

	Governmental Activities			Business Type Activities		Component Units	
Income Taxes	\$	1,342,882	\$			-	
Accounts	Ψ	1,635,647	Ψ	4,820,808	\$	_	
Accrued Interest		22,173		2,086		6,532	
Intergovernmental		5,589,094		937,758		91,241	
Property Taxes		206,372		-		95,950	
Assessments		•				,	
Due within one year		533,851		57,014		-	
Due after one year		30,099		-		-	
Notes							
Due within one year		35,000		-		-	
Due after one year		1,642,354		-		-	
Reserve for uncollectible accounts		(245,416)		(76,129)		<u>-</u>	
Total receivables	\$	10,792,056	\$	5,741,537	\$	193,723	

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	U	navailable	Uı	nearned
Property taxes receivable (General				
Fund)	\$	138,029	\$	-
Property taxes receivable (Non-major				
Governmental fund types)		68,344		-
Accounts receivable (General Fund)		1,063,033		-
Accounts receivable (Community				-
Development)		103,969		-
Assessments receivable (General Fund)		17,180		-
Assessments receivable (Non-major				-
Governmental fund types)		12,919		-
Notes receivable		1,645,930		-
Grant drawdowns prior to meeting all				
eligibility requirements		-		985,090
	\$	3,049,404	\$	985,090

#### NOTE E - PAYABLES

Accounts payable and accrued expenses as of year end for the City's governmental and business-type activities in the aggregate, are as follows:

	G	overnmental Activities		siness-type Activities
Payables:				
Accounts	\$	1,619,683	\$	2,036,346
Accrued liabilities		673,701		201,626
Intergovernmental		259,846		28,714
Deposits		683,199		792,465
Accrued interest		<u> 29,346</u>	_	265,221
Total payables	<u>\$</u>	3,265,775	<u>\$</u>	3,324,372

#### NOTE F-LONG-TERM OBLIGATIONS

	Balance June 30, 2005	Additions	Deductions	Balance June 30, 2006	Due Within One Year
Business-type activities:					
4.70% to 6.00% 2000 water					
revenue bonds	\$ 4,100,000	\$ -	\$(1,420,000)	\$ 2,680,000	\$ 1,515,000
2.00% State of Michigan sewage					
disposal system bonds	30,445,920	-	(3,305,794)	27,140,126	3,270,870
2.25% State of Michigan sewage					
disposal system bonds	7,417,088	-	(484,890)	6,932,198	497,860
2.50% State of Michigan sewage					
disposal system bonds	12,604,648	-	(695,000)	11,909,648	720,000
3.60% to 5.50% Drake/Douglas					
sewage general obligation bond	s 1,100,000	-	(25,000)	1,075,000	25,000
1.625% State of Michigan wastews	ater				
treatment improvement bonds	-	2,393,794	-	2,393,794	145,000
Accrued sick and vacation/PTO					
payable	1,073,584	605,240	(538,956)	1,139,868	538,956
Plus: Deferred gain on refunding	82,585		(27,533)	55,052	
Total business-type activities	<u>\$ 56,823,825</u>	\$ 2,999,034	<u>\$(6,497,173)</u>	<u>\$ 53,325,686</u>	<u>\$ 6,712,686</u>

	Balance June 30, 2005	Additions	Deductions	Balance June 30, 2006	Due Within One Year
Governmental activities:					
Workers' compensation					
claims payable	\$ 2,390,339	\$ -	\$ (517,252)	\$ 1,873,087	\$ -
Insurance claims payable	603,651	-	(81,561)	522,090	-
5.10% to 5.90% 1994 general					
obligation judgment bonds	285,000	-	(65,000)	220,000	70,000
Installment contracts payable:					
Street dump trucks	51,101	-	(51,101)	-	-
Compost Screener	15,917	-	-	15,917	15,917
Pierce fire pumpers	461,163	-	(305,118)	156,045	156,045
Komatsu wheel loader	-	111,348	(27,837)	83,511	27,837
Morbark wood chipper	40,690	· -	(17,711)	22,979	12,896
Bobcat skid loader	· -	54,758	(5,728)	49,030	10,202
Accrued sick, vacation /PTO,		,	( , , ,	,	,
compensatory time payable	5,603,969	1,490,562	(1,607,888)	5,486,643	1,607,888
Section 108 loans payable to	, ,	, ,	( , , , ,	, ,	, ,
Department of Housing and					
Urban Development (DHUD)	2,245,000	_	(475,000)	1,770,000	420,000
2.22 = 2.22.p <b>3</b> (2.1. <b>3.2</b> )	,,				
Total governmental activities	<u>\$ 11,696,830</u>	<u>\$ 1,656,668</u>	\$(3,154,196)	\$ 10,199,302	\$ 2,320,785

Internal service funds predominately serve the governmental funds. Accordingly, long-term liabilities for those funds are included as part of the above totals for governmental activities.

For the governmental activities, workers' compensation and insurance claims payable are liquidated by the internal service funds and accrued sick and vacation/PTO payable and compensatory time payable are generally liquidated by the general fund and certain special revenue funds.

The annual requirements to pay principal and interest on long-term obligations outstanding at June 30, 2006, excluding accrued sick and vacation/PTO payable, workers' compensation payable, insurance claims payable, compensatory time payable and Section 108 loans payable to DHUD are as follows:

Due	Business-ty	pe Activities	Governmen	tal Activities	<u>Totals</u>	
<u>In</u>	<u>Principal</u>	Interest	<u>Principal</u>	Interest	<u>Principal</u>	<u>Interest</u>
2007	\$ 6,173,730	\$ 1,184,071	\$ 292,897	\$ 19,315	\$ 6,466,627	\$ 1,203,386
2008	5,886,476	1,018,131	123,627	10,777	6,010,103	1,028,908
2009	4,710,737	856,265	114,076	5,660	4,824,813	861,925
2010	4,756,755	756,839	11,796	559	4,768,551	757,398
2011	4,852,266	655,848	5,086	62	4,857,352	655,910
2012	4,975,954	552,177			4,975,954	552,177
2013	5,046,915	446,095			5,046,915	446,095
2014	3,771,080	351,935			3,771,080	351,935
2015	3,463,082	272,584			3,463,082	272,584
2016	1,746,620	213,068			1,746,620	213,068
2017	1,783,539	170,685			1,783,539	170,685
2018	1,658,972	129,111			1,658,972	129,111
2019	1,557,975	88,403			1,557,975	88,403
2020	1,327,871	46,891			1,327,871	46,891
2021	218,794	15,270			218,794	15,270
2022	100,000	7,500			100,000	7,500
2023	100,000	2,500			100,000	2,500
	¢ 52 120 766	¢ 6 767 272	¢ 547.490	¢ 26.272	¢ 52.679.249	¢ 6 902 746
	\$ 52,130,766	\$ 6,767,373	\$ 547,482	\$ 36,373	\$ 52,678,248	\$ 6,803,746

The total requirements of principal and interest on long-term obligations at June 30, 2006 for business-type activity obligations are summarized as follows:

Business-type activities obligations:	Principal	Interest
Water Revenue Bonds	\$ 2,680,000	\$ 206,872
State of Michigan Sewage		
Disposal System Bonds (2.00%)	27,140,126	2,267,032
State of Michigan Sewage	, ,	
Disposal System Bonds (2.25%)	6,932,198	1,067,655
State of Michigan Sewage		
Disposal System Bonds (2.50%)	11,909,648	2,346,450
Drake/Douglas General Obligation Bonds	1,075,000	564,519
State of Michigan Sewage		
Treatment Improvement Bonds (1.625%)	2,393,794	314,845
Total Enterprise Obligations	\$ 52,130,766	\$ 6,767,373

The total requirements of principal and interest on long-term obligations at June 30, 2006 for governmental activities obligations are summarized as follows:

Governmental Activities Obligations:	Principal		 Interest	
1994 Debt Service Judgment Bonds	\$	220,000	\$ 19,583	
Pierce Fire Pumpers Compost Screener		156,045 15,917	2,372 876	
Komatsu Wheel Loader Morbark Wood Chippers		83,511 22,979	6,993 1,012	
Bobcat Skid Loader		49,030	 5,537	
Total General Obligations		547,482	 36,373	
Total Future Debt Service Requirements	\$ 5	52,678,248	\$ 6,803,746	

State law and the City's revenue bond ordinances require that the City maintain such user charges and fees for service as may be required to meet all operating, reserve and debt service requirements. These ordinances also require various accounts be maintained to cover operation and maintenance; improvements and extension; repairs and replacements; and a reserve for bond and interest redemption. Annual contributions are made to these accounts as required and to the reserve for bond and interest redemption to maintain it at a level equal to the largest annual debt service payment outstanding. Any funds remaining after meeting these requirements may be placed in a surplus fund to be used to meet future debt or reserve requirements or to provide a means of financing further improvements and extensions to the water system.

#### NOTE G - ACTIVITY EXCEEDING APPROPRIATIONS

The following funds had excess of expenditures over appropriation at the legal level of budgetary control: **Budget** 

	Appropri	ations	۸۵	fual		/ariance
GENERAL FUND:	Appropri	ations	AC	<u>tual</u>	7	ariance
General Government						
		440	Φ.	40.700	•	4.050
Cable Television Operation	\$ 41	,110	\$ 4	42,762	\$	1,652
Elections	124	,251	12	26,114		1,863
Retiree Health Insurance	1,598	,180	1,67	78,723		80,543
Geographical Information System Charges	35	,262	3	35,268		6
Fiscal Services						
Controller	500	,188	57	70,812		70,624
Public Safety						
Administration	\$ 333	,867	\$ 34	45,753	\$	11,886
Patrol	8,350	),110	8,74	42,563		392,453
Suppression	8,857	,030	9,13	34,221		277,191
Training	184	,719	18	38,817		4,098
General Services						
Street Lighting	537	,700	58	33,806		46,106
Abatement of Nuisances	57	,886	13	34,803		76,917
Building and Grounds Maintenance	855	,418	97	77,779		122,361
Community Services						
Demolitions		-	3	38,608		38,608
Planning and Economic Development	313	,590		20,355		6,765

	<u>Appropriations</u>	Actual	Budget <u>Variance</u>
SPECIAL REVENUE FUNDS:			
Community Development			
Grant expenditures	492,855	885,105	392,250
Capital outlay – public improvements	498,076	825,286	327,210

#### NOTE H – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2006 was as follows:

	Beginning Balance	Additions	<u>Disposals</u>	Ending <u>Balance</u>
Governmental activities			·	
Capital assets not being				
depreciated				
Land	\$ 14,755,225	\$ 7,663	\$ -	\$ 14,762,888
Construction in progress	1,421,267	71,756	(1,421,267)	71,756
Total capital assets not being				
depreciated	<u>\$ 16,176,492</u>	79,419	(1,421,267)	14,834,644
Capital assets being depreciated:				
Infrastructure	8,419,305	453,972	-	8,873,277
Building	14,276,917	1,495,889	-	15,772,806
Equipment	7,410,129	77,617		7,487,746
Vehicle and radio equipment	10,053,238	426,693	(123,213)	10,356,718
Total capital assets being depreciated	40,159,589	2,454,171	(123,213)	42,490,547
Less accumulated depreciation				
Infrastructure	(943,224)	(418,969)	-	(1,362,193)
Building	(8,287,284)	(319,607)	-	(8,606,891)
Equipment	(5,350,367)	(578,298)	-	(5,928,665)
Vehicle and radio equipment	(6,821,837)	<u>(538,339</u> )	110,257	<u>(7,249,919</u> )
Total accumulated depreciation	(21,402,712)	<u>(1,855,213</u> )	110,257	<u>(23,147,668</u> )
Total capital assets being depreciated, net	18,756,877	<u>598,958</u>	(12,956)	19,342,879
depressated, flet	10,700,077		(12,000)	10,042,070
Governmental activities Capital assets, net	\$ 34,933,369	\$ 678,377	<u>\$(1,434,223)</u>	\$ 34,177,523

	Beginning Balance	<u>Additions</u>	<u>Disposals</u>	Ending Balance
Business-type activities				
Capital assets not being depreciated:				
Land	\$ 1,610,838	\$ -	\$ -	\$ 1,610,838
Construction in progress	334,411	2,445,833		2,780,244
Total capital assets not				
being depreciated	<u>1,945,249</u>	<u>2,445,833</u>		4,391,082
Capital assets being				
depreciated:				
Building and Improvements	132,468,188	1,844,006	_	134,312,194
CSO facilities	103,188,901	-	_	103,188,901
Equipment	7,372,353	447,035		7,819,388
Total capital assets being				
depreciated	243,029,442	2,291,041		245,320,483
Less accumulated depreciation				
Building and improvements	(77,838,557)	(2,397,830)	-	(80,236,387)
CSO facilities	(37,884,045)	(3,963,626)	-	(41,847,671)
Equipment	<u>(5,438,595</u> )	(223,903)		<u>(5,662,498</u> )
Total accumulated depreciation	<u>(121,161,197</u> )	<u>(6,585,359</u> )		<u>(127,746,556</u> )
Total capital assets being				
depreciated, net	121,737,421	(4,294,318)		117,573,927
Business-type activities				
Capital assets, net	\$123,813,494	<u>\$(1,848,485</u> )	<u>\$</u>	<u>\$121,965,009</u>

The Wave Pool Enterprise Fund assets were idle for the year ended June 30, 2006. At June 30 they had a net carrying value of \$926,810.

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities: General government Fiscal Services Administration Fire Police General services Community services Highways and streets	\$ 401,153 13,310 178,118 107,336 220,860 12,210 418,968
Internal service funds	503,258
Total depreciation expense – governmental activities	<u>\$1,855,213</u>
Business-type activities:	
Business-type activities: Water	\$1,182,441
Business-type activities: Water Sewer	\$1,182,441 5,209,710
Business-type activities: Water Sewer Parking	\$1,182,441 5,209,710 51,437
Business-type activities: Water Sewer	\$1,182,441 5,209,710

#### NOTE I - LITIGATION, CONTINGENCIES, COMMITMENTS AND SUBSEQUENT EVENTS

The City is a defendant in various civil and administrative legal actions arising during the normal course of its activities. In accordance with FASB Statement 5, <u>Accounting for Contingencies</u>, the City accrues for loss contingencies when it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated (see Note O).

The City Attorney protects the legal interests of the City by vigorously defending these actions and believes these actions will either be favorably resolved or that it is too early to estimate any possible loss upon the outcome of such cases. Often, the City Attorney negotiates expedient settlements on behalf of the City in amounts substantially less than the amount sought by the claimants. The City does not admit liability, however, in any of the cases settled.

The City is self-insured for workers' compensation. Over the past few years, the number of workers' compensation claims has greatly decreased. In accordance with GASB Statement No. 10, an estimate of the City's workers' compensation liability has been recorded in an Internal Service Fund (see Note O).

#### NOTE J - INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2006, consisted of the following amounts:

					Tra	nsfers from:			
	(	General	Co	mmunity	1	Nonmajor	I	nternal	
		Fund	Dev	/elopment	Go	vernmental	5	Service	Total
Transfers to:									
General Fund Nonmajor	\$	-		\$-	\$	-	\$	405,186	\$ 405,186
governmental		473,193		269,151		633,241		30,730	1,406,315
Water		-		-		-		21,034	21,034
Internal Service		-		-		39,241		-	39,241
	\$	473,193	\$	269,151	\$	672,482	\$	456,950	\$ 1,871,776

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected into the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTE K - DEFICIT BALANCES IN FUND EQUITIES

In the Nonmajor Enterprise Funds, the Parking Fund had a net assets deficit at the fiscal year ended June 30, 2006 in the amount of \$211,245. In the Internal Service Funds, the Self Insurance Fund and the Workers' Compensation Fund had net assets deficits at the fiscal year ended June 30, 2006 in the amount of \$176,362 and \$206,059, respectively. Deficit Elimination Plans will be prepared for Council approval and then filed with the Local Audit and Finance Division of the State of Michigan.

#### NOTE L - RETIREMENT SYSTEMS

The City participates in three pension plans: the City of Saginaw Policemen and Firemen Retirement System, a single-employer defined benefit system, the Michigan Municipal Employees Retirement System (MERS), a State administered agent multi-employer defined benefit public retirement system that acts as a common investment and administrative agent for virtually all Michigan municipal employees, and a defined contribution system through MERS and ICMA. Permanent, full time employees not covered under the Policemen and Firemen Retirement System are covered under MERS if employed before June 30, 2000. After June 30, 2000, new permanent, full time employees not covered by the Policemen and Firemen Retirement System are covered under the defined contribution system that is held in trust by ICMA for the sole benefit of the participating employees. The Policemen and Firemen pension plan is maintained as a Pension Trust Fund and is reported on herein as part of the City's reporting entity. The required supplemental 6-year historical trend information provides information about the progress made in accumulating sufficient assets to pay benefits when due.

#### **DEFINED CONTRIBUTION PENSION PLAN**

The City of Saginaw Employees Defined Contribution Pension Plan (the "Plan") is a single employer defined contribution pension plan, established by the City and administered by an outside third-party administrator. All City employees hired after July 1, 2000, with the exception of certain bargaining units, are required to participate in the Plan. As the union contracts of the non-participating bargaining units are renegotiated, new employees of these units are added to the Plan. All other City employees that are not vested in the City's Defined Benefit Plan have the option of becoming a participant in the Defined Contribution Plan.

Employees vest in the City's contributions according to years of service completed. Employees with 3 years of service are 20% vested. The vesting schedule increases 20% for each additional year of service, with the employee becoming fully vested upon 7 years of completed service.

At June 30, 2006, there were 89 plan members. The City is required to contribute 10% of the employees' gross wages and the eligible employee is required to contribute 5% of their gross wages. The contribution requirements of plan members and the City are established and may be amended by the City Council.

Employer contributions to the Plan for the year ended June 30, 2006 amounted to \$380,479 and employee contributions were \$196,075.

A stand-alone pension plan report has not been issued for the defined contribution plan.

#### MICHIGAN MUNICIPAL EMPLOYEES RETIREMENT SYSTEM

#### Plan Description

The City's defined benefit pension plan, the City of Saginaw Employees Retirement Plan, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The City participates in the Municipal Employees Retirement System of Michigan (MERS), an agent multiple-employer plan administered by the MERS Retirement Board. Act No. 427 of the Public Acts of 1984, as amended, establishes and amends the benefit provisions of the participants in MERS. The Municipal Employees Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to the Municipal Employees Retirement System of Michigan, 1134 Municipal Way, Lansing, Michigan, 48917 or by calling (800) 767-6377.

All permanent, full time employees not covered under the Policemen and Firemen Retirement System are covered under MERS.

#### **Funding Policy**

The City is required to contribute an amount equal to a percentage of covered payroll which is determined based on union negotiated rates and actuarially determined rates; the current rate to cover normal costs ranges from 25.47% to 69.9% of annual covered payroll. Under the plan, eligible employees are required to contribute 4.7% of earned wages to the MERS plan. The contribution requirements of the City are established and may be amended by the Retirement Board of MERS. The contribution requirements of plan members are established and may be amended by the City, depending on the MERS contribution program adopted by the City.

#### **Annual Pension Cost**

For the year ended June 30, 2006, the City's annual pension cost of \$3,335,932 for MERS was equal to the City's required and actual contributions. The required contribution was determined as part of the actuarial valuation using the entry age normal cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8.0%, (b) projected salary increases of 4.5% per year compounded annually, attributable to inflation, and (c) additional projected salary increases of 0.0% to 4.16% per year, depending on age, attributable to seniority/merit. The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and includes an adjustment to reflect fair value. The City's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2005, the date of the latest actuarial valuation, was 22 years.

#### Three-Year Trend Information

Fiscal	Annual	Percentage	Net
Year	Pension	Of APC	Pension
Ending	Cost (APC)	Contributed	Obligation
00/00/04	Φ. 0.000.000	4000/	•
06/30/04	\$ 2,303,220	100%	\$ 0
06/30/05	3,056,773	100%	0
06/30/06	3,335,932	100%	0

#### Schedule of Funding Progress

		Actuarial				UAAL as a
Actuarial	Actuarial	Accrued	Unfunded			Percentage of
Valuation	Value of	Liability (AAL)	AAL	Funded	Covered	Covered
Date	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll
12/31/03	\$ 77,584,618	\$ 124,739,715	\$ 47,155,097	69%	\$ 10,357,413	455%
12/31/04	76,412,097	134,160,873	57,748,776	57%	9,837,556	587%
12/31/05	76,032,977	135,876,876	59,843,899	56%	9,005,017	665%

#### POLICEMEN AND FIREMEN RETIREMENT SYSTEM

#### Plan Description and Contribution Information

The City has a single-employer defined benefit contributory pension plan which provides retirement, death and disability benefits covering all Police and Fire personnel of the City, subject to certain eligibility requirements. Membership of the plan consisted of the following at June 30, 2004 the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	381
Active plan members	<u>178</u>
Total	<u>559</u>

Eligible members of the Plan are required to contribute eight percent (8%) for police, with an additional 3.5% for patrol and command members, and eight percent (8%) for fire of their annual compensation to the Plan with the City contributing such additional amounts as are necessary to provide assets sufficient to meet the benefits to be paid to Plan members. The current rate paid by the City is 40.61% of annual covered payroll for police patrol and command and 44.11% for all other members.

The City of Saginaw is the Administrator of the Plan. Administrative costs of the Plan are financed through investment earnings. The Plan is included as a pension trust fund in the City's financial statements and a stand alone financial report of the Plan has not been issued.

Plan amendments are under the authority of Ordinance D One, Chapter 5, Article One, of the Saginaw General Code which states all amendments are to be approved by City Council. Changes in required contributions are approved by the Policemen and Firemen Pension Board.

#### Significant Accounting Policies

<u>Basis of Accounting</u> - The Plan's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which they are due. The City's contributions to the Plan are recognized when due and the employer has made a formal commitment to provide them. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

<u>Investments</u> - Investments are reported at fair value which is determined using selected bases as follows: short-term investments are reported at cost, which approximates fair value; securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates; investments that do not have established fair values are reported at estimated fair value; and cash deposits are reported at carrying amounts which reasonably estimates fair value.

No single investment comprised more than five percent of the total investments for the Police and Fire Retirement System at June 30.

The Plan's annual pension cost of \$3,626,717 was equal to the Plan's required and actual contributions for the current year.

The annual required contribution for the current year was determined as part of a June 30, 2004 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 7.75% investment rate of return (net of administrative expenses) and (b) projected salary increases ranging from 4.75% to 17.75% per year. Both (a) and (b) included an inflation component of 4.75%. The assumptions did not include post-retirement benefits. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the fair value of investments over a five-year period. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2004 was 27 years.

GASB Statement No. 25 Required Supplementary Information is presented after the Footnotes on page 56.

#### NOTE M - EMPLOYEE BENEFITS

In addition to contributing to the Michigan Municipal Employees Retirement System described in Note L, all full time City employees, except sworn Police and Fire personnel, contribute to Social Security (6.20%), up to a maximum of \$4,984.80, and Medicare (1.45%). All sworn Police and Fire personnel hired after April 1, 1986 contribute 1.45% to Medicare. All regular part time employees, those who work between twenty and thirty-two hours per week, contribute 1.45% to Medicare and 3.75% to a deferred compensation account in lieu of Social Security. The City contributes a matching 3.75%.

The City paid or accrued premiums, claims and administrative fees to third party administrators for its full time employees totaling \$4,710,756, an increase of 13.35% from the prior fiscal year, as follows:

	Fiscal Year 2006	Fiscal Year 2005	Increase (Decrease)
Health Insurance	\$ 3,929,434	\$ 3,295,113	\$ 634,321
Dental Insurance	323,287	316,403	6,884
Life Insurance	148,173	113,766	34,407
Short/Long term disability	225,841	350,290	(124,449)
Vision Care	84,021	80,450	3,571
Total Payments	\$ 4,710,756	\$ 4,156,022	\$ 554,734

The cost of these premiums is charged to City funds based on the actual cost for each employee.

#### OTHER POSTEMPLOYMENT BENEFITS

In addition to the pension benefits described in Note L, the City of Saginaw continues health insurance coverage to all employees upon retirement according to Union contracts negotiated with the various employee bargaining groups. Life insurance is also provided upon retirement as follows: \$6,000 for the Fire fighters employee group; \$7,000 for the Police Command employee group; and \$10,000 for the non-union Management, Supervisory, Police Patrol, Salaried and Hourly employee groups. Dental insurance is continued upon retirement only to the Fire fighters covered by Delta Dental. Dental insurance for all other employee groups is terminated upon retirement.

In addition to the health care expenditures for full time employees above, expenditures in the amount of \$7,118,911 were recognized for postretirement health care benefits, an increase of 24.1%, over the prior fiscal year, as follows:

	No. of Retirees	Fiscal Year 2006	Fiscal Year 2005
Health Insurance	713	\$ 7,062,242	\$ 5,683,241
Dental Insurance	76	40,914	37,655
Life Insurance	517	15,755	15,336
Total Payments		\$ 7,118,911	\$ 5,736,232

The cost of these premiums is charged to City funds based on the actual cost for each retiree.

The City has obtained an actuarial valuation as of June 30, 2001, that indicates that the City has a \$115 million liability for unfunded postretirement health care benefits that has not been recorded in the City's financial statements

#### NOTE N - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2006 consisted of the following:

	Due From											
		General	Co	mmunity	١	Nonmajor Nonmajor		Nonmajor	Internal			
		Fund	Dev	elopment	Go	vernmental	Е	Enterprise		Service		Total
Due to:												
General Fund	\$	-	\$	43,000	\$	-	\$	-	\$	-	\$	43,000
Nonmajor												
governmental		9,824		-		-		-		-		9,824
Sewer		-		-		-		232,191		-		232,191
Internal Service		162,482		-		186,390		329,272		414,154	1	,092,298
Total	\$	172,306	\$	43,000	\$	186,390	\$	561,463		\$414,154	\$1	,377,313

The balance of \$43,000 due to the General Fund from the Community Development Fund resulted from loans made in the Community Development Fund for the use of residential rehabilitation known as the Russell Street Homes. As these loans are paid back to the Community Development Fund, the money is transferred to the General Fund to reduce the interfund receivable.

All remaining balances resulted from the time lag between the dates that (1) goods and services are provided or reimbursable expenditures occur and (2) transactions are recorded in the accounting system.

#### NOTE O - SELF INSURANCE

#### **General Liability**

The City's insurance carriers are Genesis Insurance Company for general liability coverage and St Paul Insurance for vehicle damage and liability. The City is insured up to \$21 million with a \$100,000 deductible per occurrence for general liability and for \$15,000 per vehicle/\$30,000 per occurrence with a \$1,000 deductible for automobile liability. There were no reductions of insurance coverage from the prior year.

The self-insurance program for general liability is accounted for in the Self Insurance Internal Service Fund. The revenues for this fund's operation are reimbursements from various funds and a transfer from the General Fund. Funds are charged for general liability insurance based on total budget. Losses, deductibles, legal and administrative fees are paid from this fund. The liability for known claims is estimated by ASC, a third-party claims administrator.

The changes in the claims liability for the fiscal years ended June 30, 2005 and 2006 are as follows:

	Beginning Claims Liability	Current Year Claims and Changes in Reserves	Claims Paid	Ending Claims Liability	
6/30/05	\$ 674,194	\$ (15,223)	\$ (55,320)	\$ 603,651	
6/30/06	603,651	(14,644)	(66,917)	522,090	

Other types of risk are covered by commercial insurance. There were no insurance settlements that exceeded coverage in the last three years.

#### Health Insurance

The self-insurance program for health insurance is accounted for in the Employee Benefits Agency Fund, with any expenses charged to the applicable departments within the City's other funds, and the Public Employee Healthcare Fund (trust fund). An independent administrator (Blue Cross) is hired to process the daily claims. The City is responsible for individual claims up to \$50,000 and Blue Cross is responsible for paying the claims above this amount. There were no reductions of insurance coverage from the prior year. The City is also responsible for paying administrative charges and for actual prescription claims. The revenues for this Fund's operation are reimbursements from various funds. The liability of the end of the year is based on claims already incurred and reported and on estimates of incurred but not reported claims as provided by Blue Cross.

The changes in the claims liability for the year ended June 30, 2006 are as follows:

	Cla	Beginning Claims and Claims Claims Changes in Liability Reserves		aims and anges in	 Claims Paid	Ending Claims Liability
6/30/06	\$	-	\$	609,223	\$ -	\$ 609,223

#### Workers' Compensation

The self-insurance program for workers' compensation is accounted for in the Workers' Compensation Internal Service Fund. Cambridge, Inc. administers this program. They are responsible for processing incident reports, claims investigation, payment of claims and coordinating workers' compensation cases with the City's Employee Services Division. The revenues for this fund's operation are reimbursements from various funds and a transfer from the General Fund. Funds are charged for workers' compensation insurance on a percentage of actual salaries. The percentages vary depending on the payroll classification of each employee and are a composite of the rates of several insurance companies. Deposits for claims and administrative expenses are paid from this fund. The liability for known claims is estimated by Cambridge, Inc. Incurred But Not Reported claims are judged to be immaterial by Management.

The City also carries Excess Workers' Compensation coverage for claims exceeding \$300,000 and Employers' Liability coverage in the amount of \$1,000,000 through American Home Assurance Company. These coverages will provide financial protection for the City in the event of a major employment-related catastrophe. The City currently has ten workers' compensation claims that exceed \$300,000.

The changes in the claims liability for the fiscal years ended June 30, 2005 and 2006 are as follows:

		Current Year		
	Beginning	Claims and		Ending
	Claims	Changes in	Claims	Claims
	Liability	Reserves	Paid	Liability
6/30/05	\$ 2,307,062	\$573,051	\$ 489,774	\$ 2,390,339
6/30/06	2,390,339	(87,162)	430,090	1,873,087

#### **NOTE P - PROPERTY TAXES**

City property taxes are levied each July 1 on the taxable value of property located in the City as of the preceding December 31, tax day and the lien date. In accordance with the provisions of Proposal A (see below), taxable value is the lower of the following three computations: 1) assessed/state equalized value; 2) the prior year's taxable value multiplied by the increase in the consumer price index or five percent (5%), whichever is less; or 3) the multiplier value. Proposal A requires the City Assessor to annually establish the assessed values and the equalization of said assessed values by the State of Michigan at 50 percent of current market value, prior to the application of formulas to determine the taxable value. Real property taxable value for the July 1, 2005 levy was assessed at \$586,486,625 and personal property taxable value was assessed at \$120,114,398.

The City of Saginaw's operating tax rate for the fiscal year ended June 30, 2006 was 5.4185 mills (limited to 7.50 mills) with an additional 2.9532 mills for rubbish collection. The City did not levy for debt service.

On March 15, 1994, voters in the State of Michigan approved Proposal A, a property tax reform proposal, which shifted the funding of education from property taxes to a combination of property taxes, higher sales tax and a real estate transfer tax. Property taxes were reduced to a maximum of six mills for homestead property and eighteen mills for non-homestead property; the State Sales Tax was increased from four cents to six cents; and a new real estate transfer tax of \$7.50 per thousand dollars was added. In addition, Proposal A restricted the growth of assessments on individual properties to the increase in the consumer price index or five percent (5%), whichever is less, until ownership of the property is transferred. The citizens of Saginaw subsequently approved an additional four mills for public libraries when Proposal A eliminated their millage from the school's millage and another three mills to operate a public transportation system.

Taxes are due and payable on July 1 at the City Treasurer's Office and become delinquent after 30 days. To all real and personal taxes paid on or after August 1, there shall be added interest at the rate of ½ of 1 percent for every month, or fraction thereof, from August 1 until the date of payment. A penalty of ½ of 1 percent is also added after July 31. From March 1 and thereafter, real taxes are collected by the Treasurer of Saginaw County, who adds and keeps a collection fee of four percent (4%) on the unpaid balance, and in addition, adds interest at the rate of one percent (1%) per month from March 1 until the date of payment. Unpaid taxes, together with all charges thereon, become a continuing lien on the property assessed. The general tax law provides that real estate with delinquent taxes shall be sold at a state land sale.

#### Tax Limitation

By general law, property taxes for City purposes are limited to two percent (2%) of the assessed valuation of all real and personal property in the municipality, provided that no such restriction shall prevent the levy of taxes required for the payment of general debt obligations.

The charter of the City of Saginaw provided that City taxes shall be subject to the overall limitation (City, School and County) imposed by Section 21, Article X, of the Michigan State Constitution, which is 1-1/2 percent of assessed value exclusive of debt incurred prior to December 8, 1932. Act No. 44, Public Acts of 1948, effective August 20, 1948, amended all Michigan city charters nullifying charter limitations and authorized that the levy for city purposes shall not exceed one percent (1%) of assessed valuation in any one year, unless and until a different tax rate limitation is provided by charter. State equalized valuations have been used in place of local assessed valuations.

On November 6, 1979, pursuant to an initiatory referendum, the City Charter was amended by the electors of the City of Saginaw to reduce the maximum property tax, which may be levied by the City in any year from 10 mills to 7.50 mills. The amendment further provided that if in subsequent years the assessed value of all property within the City is increased for any reason, this maximum 7.50 mill rate would have to be permanently reduced so as to yield the same gross dollar revenue as the fiscal year 1979 property tax revenue yield (\$3,828,778). The amendment further provided for up to a 3 mill emergency levy if a specific emergency is declared by the Mayor and concurred in by a 3/4ths vote of the full Council.

On November 5, 2002 and May 3, 2005, special elections were held to remove the property tax dollar limitation of \$3,828,778 and the 7.50 mill limitation that was approved by the voters on November 6, 1979. The voters overwhelmingly defeated the proposal in both special elections.

#### NOTE Q - ECONOMIC DEVELOPMENT PROJECTS

#### Primary Government:

#### **Baker Perkins Project**

The City purchased a large industrial complex located in the southern area of the City at the end of 1987 and leased the office portion of the site to the seller. In February 1988, the City sold the office portion to Krauss Portfolio, Ltd. (KPL) and they assumed the lease with the former owner of the property. The balance of the site was retained by the Local Development Finance Authority (LDFA) for future development.

The LDFA leased the majority of the balance of the property comprising the Baker Perkins Project and the use of the property and certain equipment to Saginaw Industrial Machining, Inc. (SIM) to operate an industrial machining business. The business is financed with a line of credit from LaSalle Bank, secured by the assignment by the City (and the LDFA through private developers) of a portion of an income stream obtained from payments of tax increments made by the Tax Increment Finance Authority (TIFA) to the City from the Saginaw Division Tower Project.

In November 1989, the LDFA approved the sale of the Baker Perkins complex to the Saginaw Industrial Center (SIC). SIC agreed to remodel the facility, lease space and personal property to tenants and market it as an inner-city industrial park. The LDFA would act as an optional lessee and would lease space, if necessary, in the facility to provide an ongoing cash stream for debt service. The developer secured a \$1.1 million loan from a local bank to purchase the option from KPL, exercise the option and purchase the balance of the site from the LDFA and to make improvements to the facility. The bank's security would be the optional lease from the LDFA. The TIFA and LDFA pledged a portion of the cash stream from the Saginaw Division Tower Project to make the lease payments, if necessary. The payments assigned by the City to LaSalle Bank would be made by the developer, but still backed by the LDFA. The LDFA would have a first mortgage on the Baker Perkins real estate and personal property and a secured personal guarantee from an independent individual to make the LDFA whole in case of a loss.

On August 20, 1990, the TIFA and LDFA approved a Comprehensive Development Agreement with Saginaw Plastic Molding, Inc. (SPM). This project established SPM as an operating tenant at the SIC property and secured an additional \$825,000 loan from Citizens Bank primarily for the purchase of machinery and equipment which will be leased by SIC to SIM and SPM for its use. This loan is secured by an amendment to the existing Master Lease and amendments to the assignments of the income streams not already committed. The LDFA used the income stream to pay debt service payments on the new bank loan. SPM agreed to repay the LDFA all sums advanced, with interest, amortized over the then remaining term of the General Motors lease.

On April 17, 1996, the LDFA deferred the repayment of Interim Rental Advances made to SPM until the earlier of: 1) the date SPM completes the lease obligations for its blow molding machine under the Equipment Lease; or 2) the date the Equipment Lease is otherwise terminated for any reason including default of SPM. The LDFA also waived the payment of interest on the Interim Rental Advances provided SPM does not default in any of its obligations. No payments were made by SPM during the fiscal year.

#### Brownfield Authority Site Remediation Revolving Fund (SRRF)

The City received a grant in the amount of \$200,000 from the U.S. Environmental Protection Agency for a Brownfields Assessment Demonstration Pilot. Peerless Environmental Services, Inc. was selected to prepare an inventory of contaminated sites, prioritize the sites and perform Phase 1 environmental assessments. Businesses must prepare a Redevelopment Plan to clean up the site and make improvements. The eligible costs can be reimbursed from property taxes that are captured from the increase in the taxable value established at the date the City Council approves the Plan and the taxable value after improvements are completed. School taxes are excluded from captured taxes unless the project receives special review from the Michigan Department of Environmental Quality.

On April 12, 2000, the City was awarded a supplemental grant from the U.S. Environmental Protection Agency in the amount of \$200,000 to continue environmental testing of sites along the Saginaw River and in the City's Renaissance Zones and to expand the eligible areas to include the entire Brownfield Authority Zone.

#### **NOTE R - RESTATEMENTS**

An adjustment was made in the Motor Pool Fund to properly record the value of capital leases payable June 30, 2005. The liability was overstated and net assets were understated in 2005. The adjustment had the following effect on the beginning net assets:

Net assets, as previously stated	\$	1,416,843
Prior period adjustment to capital eases payable	_	8,737
Net assets, as restated	\$	1,425,580

An adjustment was made in the Sewer Fund to properly record the grants receivable at June 30, 2005. The asset was understated and net assets were understated in 2005. The adjustment had the following effect on the beginning net assets:

Net assets, as previously stated	\$ 47,842,131
Prior period adjustment to receivables	731,299
Net assets, as restated	\$ 48,573,430

The Sewer Fund prior period adjustment also had the same effect on the beginning net assets of the Business-Type Activities.

For the Governmental Activities on the Statement of Net Assets for the year ended June 30, 2005, an error was made in accounting for capital leases payable. The Motor Pool Fund's prior period adjustment also had an effect on beginning of the year net assets. In addition, the Public Employee Healthcare Fund was reclassified from an Internal Service Fund to a Trust Fund. These items had the following effect on the beginning net assets:

Net assets, as previously stated	\$ 42,493,922
Prior period adjustments:	
Adjustment to capital leases payable	15,088
Effect of Motor Pool adjustment	8,737
Reclassification of Public Employee Healthcare Fund	(1,224,943)
Net assets, as restated	\$ 41,292,804

#### NOTE S - SUBSEQUENT EVENTS

In April 2006, the City accepted the bid from Champagne & Marx, Inc. for the Hoyt Avenue reconstruction project. This project involved repaving and water main reconstruction for approximately \$1,600,000 to be completed by November 2006.

In September 2005, the City issued limited tax general obligation bonds in the amount of \$10,000,000 for the purpose of making capital improvements to the wastewater treatment plant, including screening and grit removal equipment, new and renovated primary treatment tanks, and raw sewage pumping station and related improvements. In September 2005 the City accepted the bid from Gerace Construction in the amount of \$3,925 million for the Wastewater Treatment Plant project. This project will replace the screening within the plant, and is divided into three phases. Phase I was underway as of June 30, 2006. The total project cost for Phase I will be approximately \$5 million, with \$3.5 million to be provided through SRF Bonds, and the remainder coming from EPA grants and local matching funding.

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# REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF SAGINAW

### GASB STATEMENT NO. 25 REQUIRED SUPPLEMENTARY INFORMATION POLICEMEN AND FIREMEN RETIREMENT SYSTEM

#### Six-Year Trend Information

Year <u>Ending</u>	Annual Pension <u>Cost (APC)</u>	Percentage of APC <u>Contributed</u>	Net Pension <u>Obligation</u>
6/30/01	\$ 2,774,774	100%	\$ 0
6/30/02	3,117,085	100%	0
6/30/03	2,938,416	100%	0
6/30/04	3,429,637	100%	0
6/30/05	3,369,291	100%	0
6/30/06	3,626,717	100%	0

#### Schedule of Funding Progress

		Actuarial				UAAL as a
Actuarial	Actuarial	Accrued	Unfunded			Percentage of
Valuation	Value of	Liability (AAL)	AAL	Funded	Covered	Covered
Date	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll
6/30/99	\$117,394,374	\$126,108,914	\$ 8,714,540	93%	\$ 11,669,475	75%
6/30/00	129,367,787	133,634,986	4,267,199	97%	12,487,533	34%
6/30/01	135,682,004	140,839,430	5,157,246	96%	11,489,493	45%
6/30/02	135,026,633	148,878,425	13,851,792	91%	11,732,914	118%
6/30/03	128,401,451	148,989,436	20,587,985	86%	10,208,281	202%
6/30/04	120,251,339	157,533,568	37,282,229	76%	9,903,748	376%

## **SUPPLEMENTARY INFORMATION**

#### MAJOR GOVERNMENTAL FUNDS

#### **GENERAL FUND**

This fund is the general operating fund of the City. All general tax revenues, state revenue sharing, income tax and other receipts that are not allocated by law or contractual agreement to another fund are accounted for here. This fund accounts for the general operating expenditures of the City, such as Police and Fire, Recreation, Cemeteries, Employee Services, Inspections, Fiscal Services, Public Works and Engineering and all other expenditures not recorded elsewhere.

## CITY OF SAGINAW, MICHIGAN BALANCE SHEET GENERAL FUND June 30, 2006 (With Comparative Actual Amounts for June 30, 2005)

	 2006	 2005
ASSETS Cash and cash equivalents Income taxes receivable Accounts receivable, net of allowances Accrued interest receivable Due from other governmental units Property taxes receivable Assessments receivable Investments Due from other funds	\$ 1,342,882 1,269,011 14,492 3,404,742 138,029 80,693 1,844,918	\$ 469,886 1,679,869 1,740,934 9,726 3,336,993 129,192 101,875 1,717,450 22,242
Restricted assets Cash and cash equivalents	200,000	200,000
Long-term advances to other funds	 43,000	 44,704
TOTAL ASSETS	\$ 8,337,767	\$ 9,452,871
LIABILITIES AND FUND BALANCES Liabilities Accounts payable Accued wages payable Due to other governmental units Due to other funds - Note N Customer deposits Deferred revenue - Note D	\$ 411,463 533,981 134,509 172,306 683,199 1,218,242	\$ 472,938 563,849 74,734 1,224,002 589,631 1,549,456
Total Liabilities	 3,153,700	 4,474,610
Fund balances Reserved for: Encumbrances Long-term advances to other funds Unreserved: Designated for: Self Insurance Fund Workers' Compensation Fund Parking Fund Budget stabilization Subsequent year's expenditures Undesignated, reported in: General Fund	14,644 43,000 176,362 206,059 211,245 214,492 724,111 3,594,154	36,081 44,704 266,595 790,932 409,238 209,726
Total Fund Balances	 5,184,067	 4,978,261
TOTAL LIABILITIES AND FUND EQUITIES	\$ 8,337,767	\$ 9,452,871

CITY OF SAGINAW, MICHIGAN
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL
For the Year Ended June 30, 2006
(With Comparative Actual Amounts for the Year ended June 30, 2005)

	For the Year Ended June 30, 2006				
	Original Budget	Amended Budget	Actual	Variance Over (Under)	Year Ended June 30, 2005 Actual
REVENUES					
General operating property taxes	\$3,768,736	\$ 3,768,736	\$3,787,630	\$ 18,894	\$ 3,657,758
Special assessments	140,000	140,000	67,076	(72,924)	93,334
City income tax	12,700,000	13,004,240	13,549,513	545,273	13,228,923
State shared revenues					
Sales tax	10,232,572	10,232,572	10,079,971	(152,601)	10,398,895
Race track	60,000	60,000	16,964	(43,036)	53,208
Liquor licenses	25,000	25,000	46,495	21,495	45,612
Total State Shared Revenues	10,317,572	10,317,572	10,143,430	(174,142)	10,497,715
Departmental and miscellaneous					
Housing and business licenses	530,000	530,000	398,386	(131,614)	204,531
Construction and other permits	217,810	217,810	274,443	56,633	261,431
Fees	894,638	894,638	865,618	(29,020)	863,842
Fines, penalties and forfeitures	297,960	297,960	294,540	(3,420)	410,552
Grants, donations and contributions	2,216,683	2,219,943	2,385,433	165,490	2,011,394
Interest	291,126	291,126	491,679	200,553	256,756
Rents and privileges	82,000	82,000	51,500	(30,500)	-
Sale of materials and services	1,476,277	1,392,615	933,534	(459,081)	1,057,108
Total Departmental and					
Miscellaneous Revenues	6,006,494	5,926,092	5,695,133	(230,959)	5,065,614
TOTAL REVENUES	32,932,802	33,156,640	33,242,782	86,142	32,543,344
EXPENDITURES					
General Government	3,912,775	3,851,619	3,596,652	(254,967)	3,702,025
Fiscal Services (Administration)	2,037,960	2,227,803	2,194,405	(33,398)	2,045,421
Public Safety	22,576,643	22,647,030	22,992,670	345,640	22,116,629
General Services	2,648,165	2,803,539	2,818,023	14,484	2,858,392
Community Services	1,178,652	1,028,767	1,050,383	21,616	1,074,485
Debt Service	316,836	316,836	316,836		316,835
TOTAL EXPENDITURES	32,671,031	32,875,594	32,968,969	93,375	32,113,787
REVENUES OVER (UNDER) EXPENDITURES	261,771	281,046	273,813	(7,233)	429,557
OTHER FINANCING SOURCES (USES)					
Transfers in	406,250	406,250	405,186	(1,064)	319,732
Transfers out	(601,521)	(618,732)	(473,193)	145,539	(837,474)
TOTAL OTHER FINANCING SOURCES (USES)	(195,271)	(212,482)	(68,007)	144,475	(517,742)
Net change in fund balances	\$ 66,500	\$ 68,564	205,806	\$ 137,242	(88,185)
Fund balances at beginning of year			4,978,261		5,066,446
FUND BALANCES AT END OF YEAR			\$5,184,067		\$ 4,978,261

## CITY OF SAGINAW, MICHIGAN SCHEDULE OF DEPARTMENTAL AND MISCELLANEOUS REVENUES BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2006

	Original Budget	Amended Budget	Actual Revenues	Variance Over (Under)
LICENSES				
Business and occupational	\$ 230,000	\$ 230,000	\$ 102,408	\$ (127,592)
Rental housing	300,000	300,000	295,978	(4,022)
TOTAL LICENSES	530,000	530,000	398,386	(131,614)
CONSTRUCTION AND OTHER PERMITS	217,810	217,810	274,443	56,633
FEES				
Property tax administration	302,588	302,588	365,626	63,038
Gun registration	1,000	1,000	1,520	520
Zoning code	15,000	15,000	6,135	(8,865)
Witness	15,000	15,000	7,043	(7,957)
Japanese Tea House	10,000	10,000	6,414	(3,586)
Vehicle storage	30,000	30,000	2,970	(27,030)
Hazmat clean up	6,000	6,000	9,194	3,194
Fire Department	50	50	450	400
Cable television	515,000	515,000	466,266	(48,734)
TOTAL FEES	894,638	894,638	865,618	(29,020)
FINES, PENALTIES AND FORFEITURES				
Traffic violations (except parking)	115,000	115,000	106,924	(8,076)
Traffic violations - parking	24,750	24,750	19,058	(5,692)
Penalties on property taxes	81,210	81,210	126,397	45,187
Transfer affidavit fines	77,000	77,000	42,161	(34,839)
TOTAL FINES, PENALTIES AND FORFEITURES	297,960	297,960	294,540	(3,420)
GRANTS, DONATIONS AND CONTRIBUTIONS				
City/County/School Liaison	10,000	10,000	10,000	-
FEMA grant	-	-	25,436	25,436
Indirect costs	2,188,683	2,188,683	2,188,692	9
Reimbursement for Police overtime	18,000	18,000	75,593	57,593
Other grants		3,260	85,712	82,452
TOTAL GRANTS, DONATIONS AND CONTRIBUTIONS	2,216,683	2,219,943	2,385,433	165,490

## CITY OF SAGINAW, MICHIGAN SCHEDULE OF DEPARTMENTAL AND MISCELLANEOUS REVENUES AND OPERATING TRANSFERS IN BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2006

	Original Budget		Amended Budget		Actual Revenues		Variance Over (Under)
INTEREST							
Investments	\$	140,000	\$	140,000	\$	269,195	\$ 129,195
Cemetery endowments		40,000		40,000		-	(40,000)
Deferred special assessments		13,376		13,376		17,053	3,677
City income taxes		97,750		97,750		205,431	107,681
TOTAL INTEREST		291,126		291,126	-	491,679	200,553
RENTS AND PRIVILEGES							
Land and buildings		82,000		82,000		51,500	(30,500)
SALE OF MATERIALS AND SERVICES							
Cemetery services and markers		386,000		386,000		332,121	(53,879)
Cemetery grave spaces		100,000		100,000		94,745	(5,255)
Police Department services		30,000		30,000		30,270	270
Abandoned vehicle auction proceeds (net)		100,000		100,000		18,045	(81,955)
Fire Department services		11,000		11,000		3,989	(7,011)
Engineering plans and specifications		2,000		2,000		965	(1,035)
Sale of land		60,000		60,000		6	(59,994)
Insurance proceeds		-		47,688		115,054	67,366
Surplus receipts		179,600		184,100		39,101	(144,999)
Elections services		-		-		740	740
Other		607,677		471,827		298,498	(173,329)
TOTAL SALE OF MATERIALS AND SERVICES		1,476,277		1,392,615		933,534	(459,081)
TRANSFERS IN							
Sick and Vacation Fund		406,250		406,250		405,186	(1,064)
TOTAL DEPARTMENTAL AND MISCELLANEOUS REVENUES AND TRANSFERS IN	\$	6,412,744	\$	6,332,342	\$	6,100,319	\$ (232,023)

## CITY OF SAGINAW, MICHIGAN SCHEDULE OF APPROPRIATIONS AND EXPENDITURES BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2006

		Original Budget		mended Budget	Actual Expenditures		ariance Over (Under)
GENERAL GOVERNMENT							
City Council	\$	81,766	\$	81,766	\$	73,109	\$ (8,657)
City/County/School Liason		-		15,000		11,898	(3,102)
City Manager		489,347		423,592		400,438	(23,154)
Cable Television Operation		40,960		41,110		42,762	1,652
Employee Services		567,404		515,182		475,049	(40,133)
City Clerk		333,812		334,612		268,788	(65,824)
Elections		124,251		124,251		126,114	1,863
City Attorney		611,541		611,237		484,503	(126,734)
Unemployment Compensation		71,427		71,427		-	(71,427)
Retiree Health Insurance		1,557,005	•	1,598,180		1,678,723	80,543
Geographical Information System Charges		35,262		35,262		35,268	 6
TOTAL GENERAL GOVERNMENT		3,912,775		3,851,619		3,596,652	(254,967)
FISCAL SERVICES (Administration)							
Administration		226,478		254,590		230,830	(23,760)
Controller		485,188		500,188		570,812	70,624
Treasurer/Income Tax		765,654		899,385		864,024	(35,361)
Assessor		426,188		439,188		395,498	(43,690)
Purchasing		134,452		134,452		133,241	(1,211)
TOTAL FISCAL SERVICES (Administration)		2,037,960		2,227,803		2,194,405	 (33,398)
PUBLIC SAFETY							
Police Department							
Administration		332,098		333,867		345,753	11,886
Patrol		8,364,003	8	3,350,110		8,742,563	392,453
Administrative Services		474,947		474,629		411,336	(63,293)
Investigation		1,904,084		1,851,619		1,758,558	(93,061)
Building and Property Management		1,220,630		1,216,585		1,172,335	(44,250)
Technical Services		502,282		519,664		457,513	 (62,151)
Total Police Department	1	2,798,044	12	2,746,474		12,888,058	 141,584

Continued

### CITY OF SAGINAW, MICHIGAN SCHEDULE OF APPROPRIATIONS AND EXPENDITURES BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2006

PUBLIC SAFETY (CONTINUED)	Original Budget	Amended Budget	Actual Expenditures	Variance Over (Under)
Fire Department				
Administration	\$ 389,724	\$ 379,946	\$ 365,339	\$ (14,607)
Suppression	8,728,335	8,857,030	9,134,221	277,191
Training	220,038	184,719	188,817	4,098
Prevention	163,531	163,695	148,173	(15,522)
Apparatus Operation and Maintenance	276,971	315,166	268,062	(47,104)
Total Fire Department	9,778,599	9,900,556	10,104,612	204,056
TOTAL PUBLIC SAFETY	22,576,643	22,647,030	22,992,670	345,640
GENERAL SERVICES				
Public Works and Engineering	123,412	123,412	111,599	(11,813)
Street Lighting	537,700	537,700	583,806	46,106
Public Improvements	495,539	495,539	392,692	(102,847)
Traffic Engineering	51,512	11,188	-	(11,188)
Abatement of Nuisances	57,886	57,886	134,803	76,917
Cemeteries Operation and Maintenance	667,541	667,541	565,934	(101,607)
Adult Sports	-	5,000	4,505	(495)
Japanese Tea House and Cultural Center	49,855	49,855	46,905	(2,950)
Parks Building Maintenance	17,394	-	-	-
City Hall Maintenance	1,046	-	-	-
Building and Grounds Maintenance	646,280	855,418	977,779	122,361
TOTAL GENERAL SERVICES	2,648,165	2,803,539	2,818,023	14,484
COMMUNITY SERVICES				
Inspections and Zoning	783,562	693,677	686,420	(7,257)
Demolitions	-	-	38,608	38,608
Planning and Economic Development	373,590	313,590	320,355	6,765
Contributions to Other Organizations	21,500	21,500	5,000	(16,500)
TOTAL COMMUNITY SERVICES	1,178,652	1,028,767	1,050,383	21,616

Continued

### CITY OF SAGINAW, MICHIGAN SCHEDULE OF APPROPRIATIONS AND EXPENDITURES BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2006

	Original Budget	Amended Budget	Actual Expenditures	Variance Over (Under)	
DEBT SERVICE	Φ 005.440	Φ 005.440	Φ 005.440	•	
Principal	\$ 305,118	\$ 305,118	\$ 305,118	\$ -	
Interest	11,718	11,718	11,718	<del></del>	
TOTAL DEBT SERVICE	316,836	316,836	316,836		
TRANSFERS OUT					
Transfers to Internal Service Funds:					
Information Services Fund	-	1,587	-	(1,587)	
Transfers to Special Revenue Funds:					
Streets Funds	475,958	491,582	390,452	(101,130)	
Police Grant Funds	125,563	125,563	82,741	(42,822)	
TOTAL TRANSFERS OUT	601,521	618,732	473,193	(145,539)	
TOTAL APPROPRIATIONS, EXPENDITURES					
AND TRANSFERS OUT	\$ 33,272,552	\$33,494,326	\$ 33,442,162	\$ (52,164)	

### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

### MAJOR, LOCAL AND MUNICIPAL STREETS FUNDS

The Major and Local Streets Funds receive allocations of State collected gasoline taxes and license fees to be used for the maintenance, repair and construction of streets and bridges within the City. The Municipal Street Fund functions as an inventory account for street maintenance materials. These materials are reallocated to the Major and Local Streets Funds upon completion of construction.

### RUBBISH COLLECTION FUND

Under authority of State law, the City levies a special property tax earmarked to support the cost of operating a weekly rubbish collection and disposal service. This fund accounts for the tax levy proceeds, household rubbish fees and composting fees. It also records the expenditures for rubbish collection, hauling and disposal, recycling, composting and trash cleanup.

### MARINA GRANT FUND

This fund accounts for the revenues and expenditures of grant funds received from the Michigan Department of Natural Resources. Funds will be used for land acquisition, development and construction of a marina.

#### COMMUNITY POLICING FUND

This fund accounts for the revenues and expenditures of Police officers assigned to various City neighborhoods. This program provides the residents with a greater sense of protection and gives them the responsibility for developing and implementing problem solving strategies for their neighborhoods.

#### AUTO THEFT PREVENTION GRANT FUND

This fund accounts for grant funds received from the State of Michigan pursuant to Act 10 of the Public Acts of 1986. These funds are used by the Saginaw Police Department and Saginaw Township Police Department for the prevention and investigation of automobile thefts in Saginaw County.

### POLICE TRAINING FUND

The fund accounts for allocations received from the State of Michigan pursuant to Act 302 of the Public Acts of 1982. Distributions are made twice annually based on the number of sworn Police officers. These funds can only be expended for direct costs of criminal justice training of Police officers.

### YOUTH INITIATIVE GRANT FUND

This fund accounts for grant funds received from the U.S. Department of Justice. The funds will be used to engage youths and their families in programs that will enhance their self-awareness, self esteem and reduce their use of substances through participation in substance abuse programs.

### NONMAJOR GOVERNMENTAL FUNDS

(continued)

### SPECIAL REVENUE FUNDS

### DRUG FORFEITURE FUND

This fund accounts for all expenditures and funds received from the forfeiture of cash and property seized during drug raids.

### ANDERSEN CENTER OPERATION FUND

This fund accounts for the operation and maintenance expenditures and building rentals for the Andersen Enrichment Center. This fund also accounts for the private donations and individual contributions received by the Saginaw Community Enrichment Commission to provide financial support to cultural and creative arts organizations and to sponsor various social and community events to improve the quality of life in the City.

### URBAN DEVELOPMENT ACTION GRANT

This fund accounts for the repaid loans received from the developer of the Saginaw Division Tower building. The developer received a Section 108 Loan and an Urban Development Action Grant from the Department of Housing and Urban Development for the renovation of the building and site clearance.

### **BOAT LAUNCH OPERATION FUND**

This fund accounts for the revenues collected from the Wickes and Rust Avenue boat launches for parking and admission fees. This fund also accounts for the operation and maintenance expenditures of these facilities.

### ECONOMIC DEVELOPMENT FUND

This fund was established to provide funds to be used as local match for federal and state grants for riverfront development projects. These funds are proceeds from a loan that was paid off when the Morley Building was sold.

### CARL H. IBERSHOFF FUND

This fund accounts for monies received from the Carl H. Ibershoff Trust.

### NONMAJOR GOVERNMENTAL FUNDS (continued)

### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulated resources used for the payment of general obligation bond principal and interest. The current payments are related to the 1994 Judgment Bonds.

### **CAPITAL PROJECTS FUND**

The Capital Projects Fund is used to account for the acquisition and construction of major capital facilities other than those financed by Proprietary Funds.

### PERMANENT FUND

The Permanent Fund is used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for cemetery care and parks improvements purposes in support of the City's programs.

### CITY OF SAGINAW, MICHIGAN COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2006

		Special Rev	venue Funds	
	Major Streets	Local Streets	Municipal Streets	Rubbish Collection
ASSETS				
Cash and cash equivalents	\$ 488,422	\$ -	\$ -	\$ 459,994
Accounts receivable, net of allowances	16,888	-	-	-
Accrued interest receivable	-	=	=	-
Due from other governmental units	656,183	173,079	-	-
Inventory	389,944	-	-	-
Property taxes receivable	-	-	-	68,343
Assessments receivable	-	15,846	-	467,411
Due from other funds	-	-	-	-
Restricted assets				
Cash and cash equivalents	-	-	-	-
Investments	<del>-</del>	-		
TOTAL ASSETS	\$ 1,551,437	\$ 188,925	\$ -	\$ 995,748
LIABILITIES AND FUND BALANCES Liabilities Accounts payable Accrued wages payable Due to other governmental units Due to other funds Deferred revenue	\$ 220,628 35,380 12,746	\$ 5,247 13,552 889 140,186 12,919	\$ - - - - -	\$ 355,050 13,526 8,878 - 68,344
Total Liabilities	268,754	172,793		445,798
Fund balances				
Reserved for:				
Trust and endowments	-	-	-	<del>-</del>
Encumbrances	57,078	-	-	-
Inventory	389,944	-	-	-
Subsequent year's expenditures	555,177	-	-	-
Specific projects Unreserved:	-	-	-	-
Designated for capital projects			_	
Undesignated  Undesignated	280,484	16,132	<u> </u>	549,950
Total Fund Balances	1,282,683	16,132	<u> </u>	549,950
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,551,437	\$ 188,925	\$ -	\$ 995,748

Special	Revenue	Funds
---------	---------	-------

	Special Revenue Funds Police Grants Funds									
Marina Grant		Community Policing		to Theft evention Grant		Police raining	lr	Youth nitiative Grant		
\$ - 1,034	\$	8,974 -	\$	5,403 -	\$	18,395 -	\$	- -		
- 29,741		-		-		-		21,483		
-		-		-		-		-		
-		-		-		-		-		
- -		- -		- -		- -		<u>-</u>		
\$ 30,775	\$	8,974	\$	5,403	\$	18,395	\$	21,483		
\$	\$	1,527 7,447	\$	1,641 2,694	\$	-	\$	1,894 3,598		
30,213 562		7,447 - -		2,094 - - 1,068		- - 18,395		15,991		
30,775		8,974		5,403		18,395		21,483		
-		- -		- -		- -		- -		
-		-		-		-		-		
-		-		-		-		-		
<del>-</del>		-		-		-		-		
 -		-						-		
\$ 30,775	\$	8,974	\$	5,403	\$	18,395	\$	21,483		

### CITY OF SAGINAW, MICHIGAN COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2006

			Special Reve	nue F	unds		
		А	ndersen		Urban		
	Drug		Center	De	velopment	Boa	at Launch
	Forfeiture	0	peration		tion Grant	Operation	
<u>ASSETS</u>							
Cash and cash equivalents	\$ -	\$	68,882	\$	445,701	\$	23,456
Accounts receivable, net of allowances	-		-		-		349
Accrued interest receivable	-		953		-		-
Due from other governmental units	-		-		-		-
Inventory	-		-		-		-
Property taxes receivable	-		-		-		-
Assessments receivable	-		-		-		-
Due from other funds	9,824		-		-		-
Restricted assets							
Cash and cash equivalents	208,943		27,039		-	-	
Investments			<u>-</u>		<u> </u>		
TOTAL ASSETS	\$ 218,767	\$	96,874	\$	445,701	\$	23,805
LIABILITIES AND FUND BALANCES							
Liabilities							
Accounts payable	\$ 1,259	\$	2,729	\$	-	\$	3,094
Accrued wages payable	4,894		894		-		-
Due to other governmental units	1,086		1,359		-		-
Due to other funds	-		-		-		-
Deferred revenue			300				
Total Liabilities	7,239		5,282			_	3,094
Fund balances							
Reserved for:							
Trust and endowments	-		-		-		-
Encumbrances	-		78		-		-
Inventory	-		-		-		-
Subsequent year's expenditures	194,597		-		-		8,602
Specific projects	16,931		27,039		445,701		-
Unreserved:							
Designated for capital projects	-		-		-		-
Undesignated			64,475		-		12,109
Total Fund Balances	211,528		91,592		445,701		20,711
TOTAL LIABILITIES AND FUND BALANCES	\$ 218,767	\$	96,874	\$	445,701	\$	23,805

	Special Re	evenue l	Funds									
		C	Carl H.									
Е	conomic	lb	ershoff	shoff			Debt	Capital	Permanent			
De	velopment		Trust		Total		Service	 Projects	Fund			Totals
\$	134,695	\$	2,807	\$	1,656,729	\$	-	\$ 25,866	\$	188,648	\$	1,871,243
	-		-		18,271		-	26		-		18,297
	-		-		953		-	-		-		953
	14,879		-		895,365		-	75,600		-		970,965
	-		-		389,944		-	-		-		389,944
	-		-		68,343		-	-		-		68,343
	-		-		483,257		-	-		-		483,257
	-		-		9,824		-	-		-		9,824
	_		_		235,982		_	_		_		235,982
					-		<u>-</u>	 		2,332,606		2,332,606
\$	149,574	\$	2,807	\$	3,758,668	\$		\$ 101,492	\$	2,521,254	\$	6,381,414
\$	29,429 - - -	\$	- - - -	\$	622,498 81,985 24,958 186,390	\$	- - -	\$ - - -	\$	1,998 - - -	\$	624,496 81,985 24,958 186,390
-	91,710		-		193,298			 				193,298
	121,139		-		1,109,129		<u>-</u>	 <u>-</u>		1,998		1,111,127
	_		2,807		2,807		_	-		2,332,606		2,335,413
	-		-		57,156		-	-		. ,		57,156
	-		-		389,944		-	-		-		389,944
	-		-		758,376		-	-		-		758,376
	28,435		-		518,106		-	-		-		518,106
	-		-		-		-	101,492		-		101,492
			-		923,150		<del>-</del>	 <del>-</del>		186,650		1,109,800
	28,435		2,807		2,649,539			 101,492		2,519,256		5,270,287
\$	149,574	\$	2,807	\$	3,758,668	\$		\$ 101,492	\$	2,521,254	\$	6,381,414

CITY OF SAGINAW, MICHIGAN
COMBINING STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES
IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2006

		Special Revenue Funds						
	Major Streets	Local Streets	Municipal Streets	Rubbish Collection				
Revenues								
General operating property taxes	\$ -	\$ -	\$ -	\$ 2,036,825				
State of Michigan gas and weight taxes	3,742,341		-	-				
Trunkline maintenance	265,404	-	-	-				
Fees	-	-	-	1,419,518				
Drug forfeitures	-	-	-	-				
Grants and entitlements	616,389	-	-	-				
Interest on deposits and investments	=	63	=	3,485				
Sale of materials and services	9,808	5,781	-	2,180				
Total Revenues	4,633,942	1,054,048	<u> </u>	3,462,008				
Expenditures								
Current expenditures								
Public safety	-	-	-	-				
Highways and streets	4,278,657	1,879,586	-	-				
Garbage and rubbish	-	-	-	3,249,447				
Community services	-	-	-	-				
Economic development								
Total Expenditures	4,278,657	1,879,586		3,249,447				
Revenues over (under) expenditures	355,285	(825,538)		212,561				
Other financing sources (uses)								
Transfers in	195,226	828,467	-	30,730				
Transfers out	(633,241	<u> </u>						
Total Other Financing Sources (Uses)	(438,015	) 828,467		30,730				
Net change in fund balances	(82,730	) 2,929	-	243,291				
Fund balances at beginning of year	1,365,413	13,203		306,659				
FUND BALANCES AT END OF YEAR	\$ 1,282,683	\$ 16,132	\$ -	\$ 549,950				

Special Revenue Funds

			Police Grants Funds											
				Auto 7				You	th					
Ma	rina	Comm	unity	Preve	ntion	Pol	ice	Initiat						
Gra	ant	Polici		Gra	nt	Trai	ning	Gra	nt					
\$	-	\$	-	\$	-	\$	-	\$	-					
	-		-		-		-		-					
	=-		-		-		-		-					
	-		-		-		-		-					
	-		-		-		-		-					
	-		-	7	3,633	36	6,161	61	,733					
	-		22				-		-					
		-	841		5,243		-		391					
	-		863	7	8,876	36	6,161	62	,124					
	-	270,014		11	3,200	36	6,161	110	,541					
	-		-		-		-		-					
	-		-		-		-		-					
	-		-		-		-		-					
	<u> </u>			-										
	_	27	0,014	11	3,200	36	5,161	110	541					
			0,011		0,200		2,101	110,541						
	_	(26	9,151)	(3	4,324)		_	(48,417)						
	-	26	9,151	3	4,324		-	48	,417					
		26	9,151	3	4,324			48	,417					
	-		-		-		-		-					
	_		_		_		_		_					
-								_						
\$		\$		\$		\$		\$						
								Contin	nued					

CITY OF SAGINAW, MICHIGAN
COMBINING STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES
IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2006

		Special F	Revenue Funds	
		Andersen	Urban	
	Drug	Center	Development	Boat Launch
	Forfeiture	Operation	Action Grant	Operation
Revenues				
General operating property taxes	\$ -	\$ -	\$ -	\$ -
State of Michigan gas and weight taxes	-	-	-	-
Trunkline maintenance	-	-	-	-
Fees	-	62,149	-	26,615
Drug forfeitures	39,494	-	-	-
Grants and entitlements	7,754	105,400	-	-
Interest on deposits and investments	11,360	311	20,926	-
Sale of materials and services		2,675		
Total Revenues	58,608	170,535	20,926	26,615
Expenditures				
Current expenditures				
Public safety	191,449	-	-	-
Highways and streets	· -	-	-	-
Garbage and rubbish	-	-	-	-
Community service	-	164,531	-	-
Economic development			77,441	25,287
Total Expenditures	191,449	164,531	77,441	25,287
Revenues over (under) expenditures	(132,841)	6,004	(56,515)	1,328
Other financing sources (uses)				
Transfers in	-	-	-	-
Transfers out				
Total Other Financing Sources (Uses)	<u> </u>			
Net change in fund balances	(132,841)	6,004	(56,515)	1,328
Fund balances at beginning of year	344,369	85,588	502,216	19,383
FUND BALANCES AT END OF YEAR	\$ 211,528	\$ 91,592	\$ 445,701	\$ 20,711

S	Special Reveni	ue Funds					
	conomic velopment	Carl H. Ibershoff Trust	Total	Debt Service	Capital Projects	Permanent Fund	Totals
\$	_	\$ -	\$ 2,036,825	\$ -	\$ -	\$ -	\$ 2,036,825
•	-	-	4,790,545	-	-	-	4,790,545
	-	-	265,404	-	-	-	265,404
	-	-	1,508,282	-	-	-	1,508,282
	-	-	39,494	-	-	-	39,494
	160,154	-	1,061,224	-	75,600	-	1,136,824
	-	-	36,167	-	-	-	36,167
			26,919			34,388	61,307
	160,154		9,764,860		75,600	34,388	9,874,848
	-	-	721,365	-	-	-	721,365
	-	-	6,158,243	-	-	-	6,158,243
	-	-	3,249,447	-	-	-	3,249,447
	-	-	164,531	-	-	1,998	166,529
	179,755		282,483				282,483
	179,755		10,576,069			1,998	10,578,067
	(19,601)		(811,209)		75,600	32,390	(703,219)
	-	-	1,406,315	-	-	-	1,406,315
	-		(633,241)	(39,241)	-	-	(672,482)
			773,074	(39,241)			733,833
	(19,601)	-	(38,135)	(39,241)	75,600	32,390	30,614
	48,036	2,807	2,687,674	39,241	25,892	2,486,866	5,239,673
\$	28,435	\$ 2,807	\$ 2,649,539	\$ -	\$ 101,492	\$ 2,519,256	\$ 5,270,287

## CITY OF SAGINAW, MICHIGAN MAJOR STREETS SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

					\	√ariance
	A	Amended				Over
		Budget	Actual		(Under)	
Revenues						
State of Michigan gas and weight taxes	\$	4,163,914	\$	3,742,341	\$	(421,573)
Trunkline maintenance		200,000		265,404		65,404
Grants and entitlements		215,000		616,389		401,389
Sale of materials and services		100,000		9,808		(90,192)
Total Revenues		4,678,914		4,633,942		(44,972)
Expenditures						
Current expenditures						
Routine maintenance of roads and streets		1,586,428		1,881,443		295,015
Routine maintenance of bridges		162,434		110,980		(51,454)
Winter maintenance of roads and streets		519,447		452,165		(67,282)
Traffic services maintenance		815,208		557,841		(257,367)
State trunkline maintenance		207,496		188,560		(18,936)
Administration		1,004,966		512,071		(492,895)
Capital outlay						
Construction and resurfacing of streets		339,000		563,850		224,850
Bridge reconstruction		20,000		11,747		(8,253)
Total Expenditures		4,654,979		4,278,657		(376,322)
Revenues over (under) expenditures		23,935		355,285		331,350
Other financing sources (uses)						
Transfers in		-		195,226		195,226
Transfers out		(423,052)		(633,241)		210,189
Total transfers		(423,052)		(438,015)		(14,963)
Net change in fund balances	\$	(399,117)		(82,730)	\$	316,387
Fund balance at beginning of year				1,365,413		
FUND BALANCE AT END OF YEAR			\$	1,282,683		

# CITY OF SAGINAW, MICHIGAN LOCAL STREETS SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

_	Amended Budget	Actual	ariance Over (Under)
Revenues	•		(- ()
State of Michigan gas and weight taxes	\$ 1,109,454	\$ 1,048,204	\$ (61,250)
Interest on deposits and investments	7,000	63	(6,937)
Sale of materials and services	23,000	5,781	(17,219)
Total Revenues	1,139,454	1,054,048	(85,406)
Expenditures			
Current expenditures			
Routine maintenance of roads and streets	750,659	1,029,664	279,005
Winter maintenance of roads and streets	197,546	246,032	48,486
Traffic services maintenance	178,884	379,436	200,552
Administration	435,417	224,454	(210,963)
Total Expenditures	1,562,506	1,879,586	 317,080
Revenues over (under) expeditures	(423,052)	(825,538)	(402,486)
Other financing sources (uses)			
Transfers in	423,052	828,467	405,415
Net change in fund balances	<u>\$ -</u>	2,929	\$ 2,929
Fund balance at beginning of year		13,203	
FUND BALANCE AT END OF YEAR		\$ 16,132	

# CITY OF SAGINAW, MICHIGAN RUBBISH COLLECTION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

_	Amended Budget	Actual	Variance Over (Under)
Revenues			
General operating property taxes	\$ 2,110,550	\$ 2,036,825	\$ (73,725)
Fees	1,588,500	1,419,518	(168,982)
Interest on deposits and investments	-	3,485	3,485
Sale of materials and services	68,300	2,180	(66,120)
Total Revenues	3,767,350	3,462,008	(305,342)
Expenditures			
Current expenditures			
Administration	609,583	672,827	63,244
Rubbish collection and disposal	2,306,515	2,200,538	(105,977)
Recycling and composting	956,419	376,082	(580,337)
Debt service	15,088	<u> </u>	(15,088)
Total Expenditures	3,887,605	3,249,447	(638,158)
Revenues over (under) expenditures	(120,255)	212,561	332,816
Other financing sources (uses)			
Transfers in	9,948	30,730	20,782
Net change in fund balances	\$ (110,307)	243,291	\$ 353,598
Fund balance at beginning of year		306,659	
FUND BALANCE AT END OF YEAR		\$ 549,950	

# CITY OF SAGINAW, MICHIGAN POLICE GRANTS FUNDS SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

	Amended Budget Actual			Actual	Variance Over (Under)	
Revenues						
Grants and entitlements	\$	258,332	\$	171,527	\$	(86,805)
Interest on deposits and investments		-		22		22
Sale of materials and services				6,475		6,475
Total Revenues		258,332		178,024		(80,308)
Expenditures						
Current expenditures						
Public safety		679,475		529,916		(149,559)
Revenues (under) expenditures		(421,143)		(351,892)		69,251
Other financing sources						
Transfers in		423,563		351,892		(71,671)
Net change in fund balances	\$	2,420		-	\$	(2,420)
Fund balances at beginning of year						
FUND BALANCES AT END OF YEAR			\$	-		

# CITY OF SAGINAW, MICHIGAN DRUG FORFEITURE SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

				V	'ariance
	Amended				Over
	Budget		Actual	(	Under)
Revenues					
Drug forfeitures	\$ 54,471	\$	39,494	\$	(14,977)
Grants and entitlements	-		7,754		7,754
Interest on deposits and investments	4,000		11,360		7,360
Total Revenues	58,471		58,608		137
Expenditures					
Current expenditures					
Public safety	247,312		191,449		(55,863)
Net change in fund balances	\$ (188,841)	(	(132,841)	\$	(56,000)
Fund balance at beginning of year			344,369		
FUND BALANCE AT END OF YEAR		\$	211,528		

### **CITY OF SAGINAW, MICHIGAN** ANDERSEN CENTER OPERATION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

	Amended		Variance Over	
	Budget	Actual	(Under)	
Revenues				
Fees	\$ 50,000	\$ 62,149	\$ 12,149	
Grants and entitlements	-	105,400	105,400	
Interest on deposits and investments	-	311	311	
Sale of materials and services		2,675	2,675	
Total Revenues	50,000	170,535	120,535	

Fees	\$ 50,000	\$ 62,149	\$ 12,149
Grants and entitlements	-	105,400	105,400
Interest on deposits and investments	-	311	311
Sale of materials and services		2,675	2,675
Total Revenues	50,000	170,535	120,535
Expenditures			
Current expenditures			
Community service	164,913	164,531	(382)
Net change in fund balances	\$ (114,913)	6,004	\$ 120,917
Fund balance at beginning of year		85,588	
FUND BALANCE AT END OF YEAR		\$ 91,592	

# CITY OF SAGINAW, MICHIGAN BOAT LAUNCH OPERATION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

			Variance
	Amended		Over
	Budget	Actual	(Under)
Revenues			
Fees	\$ 15,000	\$ 26,615	\$ 11,615
Expenditures			
Current expenditures			
Community services	24,010	25,287	1,277
Net change in fund balances	\$ (9,010)	1,328	\$ 10,338
		40.000	
Fund balance at beginning of year		19,383	
FUND BALANCE AT END OF YEAR		\$ 20.711	
		<del></del>	

# CITY OF SAGINAW, MICHIGAN ECONOMIC DEVELOPMENT SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2006

	Amended Budget	Actual	Variance Over (Under)	
Revenues			(2 2 2 )	
Grants and entitlements	\$ 258,332	\$ 160,154	\$ (98,178)	
Expenditures Current expenditures				
Economic development	679,475	179,755	(499,720)	
Revenues (under) expenditures	(421,143)	(19,601)	(401,542)	
Other financing sources				
Transfers in	423,563	-	(423,563)	
Net change in fund balances	\$ 2,420	(19,601)	\$ (22,021)	
Fund balances at beginning of year		48,036		
FUND BALANCES AT END OF YEAR		\$ 28,435		

### NONMAJOR ENTERPRISE FUNDS

### PARKING FUND

Revenues and expenses relating to the operation of the parking system are recorded in the Parking Fund. Assets of the parking system are also recorded here.

### WAVE POOL FUND

The fund accounts for the operation, maintenance and debt service expenses of the wave pool complex.

### CITY OF SAGINAW, MICHIGAN COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS June 30, 2006

	Parking Wave Po		Wave Pool	Totals	
ASSETS					
Current assets  Cash and cash equivalents	\$	- \$	89,488	\$	89,488
Accounts receivable, net of allowances		0,453	-	Ψ	370,453
Investments		<u> </u>	1,100		1,100
Total Current Assets	37	0,453	90,588		461,041
Capital Assets					
Land		1,203	-		201,203
Buildings and improvements		0,589	3,458,870		11,669,459
Plant and office equipment		5,370	69,139	,	654,509
Less allowances for depreciation	(8,62	9,047)	(2,601,199)	(	11,230,246)
Net Capital Assets	36	8,115	926,810		1,294,925
TOTAL ASSETS	\$ 73	8,568 \$	1,017,398	\$	1,755,966
LIABILITIES AND NET ASSETS					
Current liabilities					
Due to other funds	-	1,463 \$	-	\$	561,463
Accounts payable		3,572	-		3,572
Accrued wages payable		2,488			2,488
Total Current Liabilities	56	7,523	-		567,523
Long-term liabilities					
Accrued sick and vacation/PTO payable	1	4,175			14,175
Total Liabilities	58	1,698			581,698
Net assets					
Investment in capital assets	36	8,115	926,810		1,294,925
Unrestricted (deficit)	(21	1,245)	90,588		(120,657)
Total Net Assets	15	6,870	1,017,398		1,174,268
TOTAL LIABILITIES AND NET ASSETS	\$ 73	8,568 \$	1,017,398	\$	1,755,966
TO THE EIRDIETTIED AND INET ADDE TO	Ψ 73	σ,σσσ φ	1,017,000	Ψ	1,700,000

### CITY OF SAGINAW, MICHIGAN COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - NONMAJOR ENTERPRISE FUNDS For the Year Ended June 30, 2006

	 Parking	Wave Pool		Totals	
Operating revenues	 _				
Parking ramps	\$ 38,173	\$	-	\$	38,173
Parking lots	150,495		-		150,495
Parking fines and tickets	 365,081			-	365,081
Total Operating Revenues	 553,749				553,749
Operating expenses					
Salaries	76,396		-		76,396
Employee benefits	122,844		-		122,844
Contractual services	14,171		-		14,171
Internal user charges	40,196		-		40,196
Insurance	17,800		-		17,800
Utilities	41,596		-		41,596
Supplies and materials	10,142		-		10,142
Depreciation	51,437	14	1,771		193,208
Other	 25,511				25,511
Total Operating Expenses	 400,093	14	1,771		541,864
Operating Income (Loss)	153,656	(14	1,771)		11,885
Nonoperating revenues (expenses)					
Interest on investments	 		3,280		3,280
Change in Net Assets	153,656	(13	8,491)		15,165
Net assets at beginning of year	 3,214	1,15	5,889		1,159,103
NET ASSETS AT END OF YEAR	\$ 156,870	\$ 1,01	7,398	\$	1,174,268

### CITY OF SAGINAW, MICHIGAN COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS For the Year Ended June 30, 2006

	Parking	Wave Pool	Totals
Cash flows from operating activities: Receipts from customers Payments to suppliers Payments to employees Payments for interfund services used	\$ 398,859 (110,236) (195,042) (87,106)	\$ - - - -	\$ 398,859 (110,236) (195,042) (87,106)
Net Cash Provided By (Used For) Operating Activities	6,475		6,475
Cash flows from capital and related financing activities: Purchases of property and equipment	(7,100)		(7,100)
Cash flows from investing activities: Purchase of investment securities Interest on investments	<u>-</u>	(8)	(8) 3,280
Net Cash Provided By Investing Activities		3,272	3,272
Increase (Decrease) in cash and cash equivalents	(625)	3,272	2,647
Cash and cash equivalents at beginning of year	625	86,216	86,841
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ -	\$ 89,488	\$ 89,488
Cash flows from operating activities:  Operating income (loss)  Adjustments to reconcile operating income to net cash provided by (used for) operating activities:	\$ 153,656	\$ (141,771)	\$ 11,885
Depreciation (Increase) Decrease in assets:	51,437	141,771	193,208
Accounts receivable Due from other funds Increase (Decrease) in liabilities:	(154,890) 49	-	(154,890) 49
Due to other funds Accounts payable Accrued wages payable Accrued sick and vacation/PTO payable	(46,959) (1,016) 192 4,006	- - -	(46,959) (1,016) 192 4,006
Net Cash Provided By (Used For) Operating Activities	\$ 6,475	\$ -	\$ 6,475

### INTERNAL SERVICE FUNDS

### INFORMATION SERVICES FUND

Computer and information services are provided to City operating departments through this fund. The operation is financed by service charges levied against user departments and service contracts with other governmental agencies.

#### GIS FUND

This fund is used to account for the development and operations of a City-wide geographic information system. Money for the operation of this fund is supplied from contributions from other City funds.

#### MOTOR POOL FUND

This fund is responsible for acquiring and maintaining vehicles and other motorized equipment for use in general City operations. The costs of maintenance and replacement are recovered through rental rates charged to City operations using the vehicles and equipment.

#### CENTRAL STORES FUND

This operation inventories and supplies to operating departments office supplies, postage, small hand tools, parts and other products needed in everyday operations. All incoming, outgoing and inter-departmental mail is processed by this operation. Offset printing and other duplicating services are also provided to City departments. Costs are recovered through user charges.

### RADIO FUND

This fund acquires, installs and maintains two-way radio equipment for use by City operating departments. Rental fees are charged to using departments to recover the cost of maintaining and replacing equipment.

### SELF INSURANCE FUND

This fund was established by City Council to serve as a general insurance reserve for liabilities and claims not covered by commercial carriers or to pay deductibles. This fund accounts for the payment of insurance premiums, the distribution of insurance costs to other City funds and records the insurance claims liability.

#### WORKERS' COMPENSATION FUND

This fund accounts for all expenses, revenues and claims liability relating to the City's self-insured workers' compensation program. Premiums are charged to other City funds based on budgeted salaries.

### INTERNAL SERVICE FUNDS

(continued)

### PTO LIABILITY FUND

This fund was established to start funding the unfunded sick and vacation liability that has accrued to City employees over the years. Payoffs upon retirement for unused days will continue to be charged to other funds until this fund has sufficient dollars accumulated. Amounts are charged to other City funds based on the actual value of accrued sick and vacation/PTO days for each employee.

### PUBLIC WORKS BUILDING FUND

This fund was established to account for all operating and capital expenses required to maintain the Public Works Service Center. Rent is charged to the departments occupying the building based on square footage.

### CITY OF SAGINAW, MICHIGAN COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS June 30, 2006

	Information Services			GIS		Motor Pool		Central Stores
ASSETS								
Current assets								
Cash and cash equivalents	\$	236,397	\$	89,820	\$	125,880	\$	26,704
Investments	•	-	•	-	,	-	•	-, -
Due from other funds		_		-		_		_
Accrued interest receivable		_		_		_		-
Due from other governments		_		3,198		-		-
Inventories		-		-		153,645		1,215
Prepaid insurance		<u>-</u>		<u>-</u>				
Total Current Assets		236,397		93,018		279,525		27,919
Capital assets								
Buildings and improvements		-		-		189,146		-
Plant and office equipment		316,075		116,490		140,567		97,263
Vehicular and radio equipment		=		-		6,076,664		-
Less allowances for depreciation		(264,021)		(77,992)		(5,003,712)		(97,263)
Net capital assets		52,054		38,498		1,402,665		
TOTAL ASSETS	\$	288,451	\$	131,516	\$	1,682,190	\$	27,919
LIABILITIES AND NET ASSETS Current liabilities								
Due to other funds	\$	_	\$	_	\$	_	\$	_
Accounts payable	Ψ	20,403	Ψ	3,184	Ψ	13,404	Ψ	422
Accrued wages payable		16,178		5,899		12,447		-
Due to other governments		-		-		-,		295
Current portion of long-term debt				=_		50,935		
Total Compant Lightistics		20 504		0.000		70 700		747
Total Current Liabilities		36,581		9,083	_	76,786		717
Long-term liabilities								
Workers' comp claims payable		-		-		-		-
Insurance claims payable Accrued sick and vacation/PTO payable		- 78,154		- 17,652		57,750		-
Bonds and contracts payable		70,134		17,032		104,585		_
Borids and contracts payable						104,303		
Total Long-term Liabilities		78,154		17,652		162,335		-
Total Liabilities		114,735		26,735		239,121		717
Net assets (deficits)								
Investment in capital assets, net of related debt		52,054		38,498		1,247,145		_
Restricted for:		02,001		00, 100		1,2 11,1 10		
Sick and vacation		_		-		-		-
Unrestricted		121,662		66,283		195,924		27,202
Total Net Assets (Deficits)		173,716		104,781		1,443,069		27,202
TOTAL LIABILITIES AND NET ASSETS	\$	288,451	\$	131,516	\$	1,682,190	\$	27,919

 Radio	<u>lr</u>	Self nsurance	Workers' mpensation	 PTO Liability	Public Works Building	Totals
\$ 889,127 - 329,272 - - -	\$	279,526 307,049 - - - - 36,319	\$ 928,829 - 763,026 - - -	\$ 663,183 - 6,728 - -	\$ 31,592 - - - - - -	\$ 2,607,875 970,232 1,092,298 6,728 3,198 154,860 36,319
 1,218,399		622,894	 1,691,855	 669,911	31,592	4,871,510
 3,435 1,149,404 (1,036,995) 115,844		- - - - -	 - - - - -	 - - - -	- - - - -	189,146 673,830 7,226,068 (6,479,983) 1,609,061
\$ 1,334,243	\$	622,894	\$ 1,691,855	\$ 669,911	\$ 31,592	\$ 6,480,571
\$ 1,052 205 - -	\$	57,166 - - - 70,000	\$ - 24,401 426 - -	\$ 414,154 - - - -	\$ - 17,657 2,741 -	\$ 414,154 137,689 37,896 295 120,935
 1,257		127,166	 24,827	 414,154	20,398	710,969
 - - - -		522,090 - 150,000	1,873,087 - - -	 - - - -	10,095 	1,873,087 522,090 163,651 254,585
 <del>-</del>		672,090	 1,873,087	 	10,095	2,813,413
 1,257		799,256	 1,897,914	 414,154	30,493	3,524,382
115,844		-	-	-	-	1,453,541
 1,217,142		(176,362)	(206,059)	255,757 -	1,099	255,757 1,246,891
 1,332,986		(176,362)	 (206,059)	 255,757	1,099	2,956,189
\$ 1,334,243	\$	622,894	\$ 1,691,855	\$ 669,911	\$ 31,592	\$ 6,480,571

### CITY OF SAGINAW, MICHIGAN COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - INTERNAL SERVICE FUNDS For the Year Ended June 30, 2006

	Information Services	GIS	Motor Pool	Central Stores	
Operating revenues Charges for services Sale of materials and services	\$ 1,326,001 	\$ 348,364 16,595	\$ 1,888,141 2,336	\$ 111,474 	
Total Operating Revenues	1,326,001	364,959	1,890,477	111,474	
Operating expenses Cost of goods sold Salaries Employee benefits Contractual services Internal user charges Insurance Utilities Supplies and materials Claims and judgments Depreciation Other	431,586 330,306 400,140 90,048 15,823 63,423 40,281 - 41,834 14,916	169,332 72,187 59,656 32,212 4,297 - 11,935 - 21,440 2,616	259,126 403,200 146,256 327,597 94,978 6,099 215,038 - 401,776 8,832	67,021 499 20,561 6,898 3,900 - - 250 - 674	
Net Operating Expenses	1,428,357	373,675	1,862,902	99,803	
Operating Income (Loss)  Nonoperating revenues (expenses) Interest on investments Gain (loss) on disposal of equipment Grants and entitlement Interest expense on bonded indebtedness  Total Nonoperating Revenues (Expenses)  Net Income (Loss) Before Transfers	8,368 - - - - - - - - - - - - - - - - - - -	(8,716) - - 3,198 - 3,198	27,575 - (224) - (9,862) (10,086) 17,489	11,671 - - - - - - 11,671	
Transfers Transfers in Transfers out	(93,988)	(5,518)			
Net Transfers					
Change in Net Assets	(93,988)	(5,518)	17,489	11,671	
Net assets (deficits) at beginning of year, as restated	267,704	110,299	1,425,580	15,531	
NET ASSETS (DEFICITS) AT END OF YEAR	\$ 173,716	\$ 104,781	\$ 1,443,069	\$ 27,202	

Radio	Self Insurance	Workers' Compensation	PTO Liability	Public Works Building	Totals
\$ 192,645 -	\$ 1,380,921 	\$ 1,194,654 -	\$ - -	\$ 317,048 -	\$ 6,759,248 18,931
192,645	1,380,921	1,194,654		317,048	6,778,179
- 1,621 1,035	- - -	- 32,221 1,986	-	- 77,676 46,890	67,021 972,061 876,165
8,488 4,944	236,902	114,924	-	47,762	1,021,026 458,701
7,226 - 6,501	1,151,054 - -	- 734 2,237	- -	11,576 120,050 12,544	1,284,954 190,306 288,786
38,208 330	(66,917) - -	494,545 - 807	- - -	- - 662	427,628 503,258 28,837
68,353	1,321,039	647,454		317,160	6,118,743
124,292	59,882	547,200		(112)	659,436
38,577 - - -	12,110 - - (21,000)	37,673 - - -	33,268 - - -	- - -	129,996 (224) 3,198 (30,862)
38,577	(8,890)	37,673	33,268		102,108
162,869	50,992	584,873	33,268	(112)	761,544
	39,241 		- (456,950)		39,241 (456,950)
	39,241		(456,950)		(417,709)
162,869	90,233	584,873	(423,682)	(112)	343,835
1,170,117	(266,595)	(790,932)	679,439	1,211	2,612,354
\$ 1,332,986	\$ (176,362)	\$ (206,059)	\$ 255,757	\$ 1,099	\$ 2,956,189

### CITY OF SAGINAW, MICHIGAN COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended June 30, 2006

	Information Services	GIS	Motor Pool	Central Stores	
Cash flows from operating activities:					
Receipts from interfund services provided	\$ 1,328,095	\$ 362,477	\$ 1,892,632	\$ 112,321	
Payments to suppliers	(516,604)	(75,858)	(423,966)	(72,876)	
Payments to employees	(786,888)	(236,938)	(724,720)	(24,653)	
Payments for interfund services used	(89,987)	(32,212)	(327,597)	(3,900)	
Net Cash Provided By (Used For) Operating Activities	(65,384)	17,469	416,349	10,892	
Cash flows from noncapital financing activities:					
Grants and entitlements	-	3,198	-	-	
Transfers in	-	-	=	-	
Transfers out	<u> </u>			<del>-</del>	
Net Cash Provided By (Used For) Noncapital					
Financing Activities	<u> </u>	3,198		<u> </u>	
Cash flows from capital and related financing activities:					
Purchases of property and equipment	_	(9,291)	(424,711)	_	
Proceeds from sale of equipment	_	(3,231)	10,414		
Proceeds from installment contracts	_	_	166,106		
Principal paid on long-term debt		_	(51,276)	_	
Interest paid on long-term debt	_	-	(9,862)	_	
interest paid of fong-term debt	<del></del>		(9,002)		
Net Cash Provided By (Used For) Capital and Related Financing					
Activities		(9,291)	(309,329)		
Cash flows from investing activities:					
Proceeds from sale and maturities of investment securities	-	-	-	-	
Interest on investments	8,368			<del>-</del>	
Net Cash Provided By (Used For) Investing Activities	8,368				
Increase (Decrease) in cash and cash equivalents	(57,016)	11,376	107,020	10,892	
Cash and cash equivalents at beginning of year	293,413	78,444	18,860	15,812	
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 236,397	\$ 89,820	\$ 125,880	\$ 26,704	
Cash flows from operating activities:					
Operating income (loss)	\$ (102,356)	\$ (8,716)	\$ 27,575	\$ 11,671	
Adjustments to reconcile operating income to net	ψ (102,000)	ψ (0,710)	Ψ 21,010	Ψ 11,071	
cash provided by (used for) operating activities:					
Depreciation	41,834	21,440	401,776	_	
Changes in assets and liabilities:	11,001	21,110	101,770		
Due from other funds	61	_	61	_	
Accounts receivable	2,094	(2,482)	2,094	847	
Inventories	2,034	(2,402)	55,285	3,528	
	_	-	33,203	3,320	
Prepaid insurance Due to other funds	-	-	-	- -	
	17,979	2646	(8,048)	(1 561)	
Accounts payable	4,055	2,646 1,566		(1,561)	
Accrued wages payable	4,055	1,500	(5,050)	(542)	
Due to other governments	-	-	-	120	
Claims payable Accrued sick and vacation/PTO payable	(29,051)	3,015	(57,344)	(3,171)	
Net Cash Provided By (Used For) Operating Activities	\$ (65,384)	\$ 17,469	\$ 416,349	\$ 10,892	

	D-di-		Self		Workers'		PTO		Public Works		Tatala
	Radio		nsurance	Co	mpensation		Liability		Building	_	Totals
\$	710 225	\$	1 200 000	\$	1 652 176	\$	422 602	\$	217 456	\$	0 107 154
Φ	718,325	Φ	1,388,990 (1,322,241)	Φ	1,653,176 (1,116,093)	Φ	423,682	Φ	317,456 (179,900)	Φ	8,197,154
	(24,356)		(1,322,241)				-				(3,731,894)
	(4,017) (4,944)		(4 303)		(34,544)		-		(124,818)		(1,936,578)
-	(4,344)		(4,302)		<u>-</u> _				<u>-</u>		(462,942)
	685,008		62,447		502,539		423,682		12,738		2,065,740
	-		-		-		-		-		3,198
	-		39,241		-		-		-		39,241
	-		-		-		(456,950)		-		(456,950)
	-		39,241		-		(456,950)		-		(414,511)
			<u> </u>				, , ,				
	_		_		-		-		-		(434,002)
	-		_		-		-		-		10,414
	-		-		-		-		-		166,106
	-		(65,000)		-		-		-		(116,276)
	-		(21,000)		-		-		-		(30,862)
	<u> </u>		(86,000)	_	-					_	(404,620)
	-		22		_		_		_		22
	38,577		12,110		37,673		33,268		-		129,996
	38,577		12,132		37,673		33,268		-		130,018
	723,585		27,820		540,212		-		12,738		1,376,627
	165,542		251,706		388,617		=		18,854		1,231,248
\$	889,127	\$	279,526	\$	928,829	\$	-	\$	31,592	\$	2,607,875
\$	124,292	\$	59,882	\$	547,200	\$	_	\$	(112)	\$	659,436
·	, -	·	,	•	,	·		Ť	,	·	,
	20.200										E02 2E0
	38,208		-		-		-		-		503,258
	525,662		-		458,522		-		31		984,337
	18		8,069		-		13,928		377		24,945
	-		-		-		-		-		58,813
	-		45,339		-		-		-		45,339
	-		(4,302)		-		409,754		-		405,452
	(1,811)		35,020		14,406		-		12,694		71,325
	169		-		(337)		-		(318)		(457)
	(1,530)		-		-		-		-		(1,410)
	-		(81,561)		(517,252)		-		- 66		(598,813) (86,485)
											(55,755)
\$	685,008	\$	62,447	\$	502,539	\$	423,682	\$	12,738	\$	2,065,740

### FIDUCIARY FUNDS

### PUBLIC EMPLOYEE HEALTHCARE FUND

This fund was established to start funding the unfunded health insurance premiums that are fully paid for all City retirees. The unfunded liability is estimated at \$115 million.

#### POLICEMEN AND FIREMEN PENSION FUND

Assets accumulated for the payment of retirement benefits for City Police and Fire personnel are recorded in this fund. Benefits for retired members are paid from this fund and active members contribute to the pension system through payroll deductions. The City contributes to the fund by an annual appropriation from the General Fund which is determined and set by an annual actuarial valuation.

### AGENCY FUNDS

These funds are used to account for property taxes collected by the City for other units of government until the tax proceeds are remitted to them. Funds retained from contractors during construction projects and employee and employer payroll withholdings and benefits are also recorded here.

## CITY OF SAGINAW, MICHIGAN EMPLOYEE PENSION AND OTHER BENEFITS TRUST FUNDS COMBINING STATEMENT OF PLAN NET ASSETS June 30, 2006

	ic Employee ealthcare		licemen and emen Pension	Total
<u>ASSETS</u>				
Cash and cash equivalents	\$ 352,015	\$	4,356,978	\$ 4,708,993
Investments, at market value				
Money market funds	1,203,664		-	1,203,664
U.S. Government agencies	-		22,205,959	22,205,959
Corporate and foreign bonds	-		16,544,924	16,544,924
Common equity securities	-		47,673,778	47,673,778
Equity mutual funds	-		30,498,583	30,498,583
Other	 		2,081,628	 2,081,628
	 	'	_	_
Total Investments	1,203,664		119,004,872	120,208,536
Accrued interest receivable			435,841	435,841
Total Assets	 1,555,679		123,797,691	 125,353,370
<u>LIABILITIES</u>				
Accounts payable	-		29,581	29,581
Accrued wages payable	-		409,809	 409,809
Total Liabilities	 		439,390	 439,390
Net Assets Held In Trust for Pension Benefits	\$ 1,555,679	\$	123,358,301	\$ 124,913,980

A schedule of funding progress for the Policemen and Firemen Pension plan is presented in on page 56.

#### CITY OF SAGINAW, MICHIGAN EMPLOYEE PENSION AND OTHER BENEFITS TRUST FUNDS COMBINING STATEMENT OF CHANGES IN PLAN NET ASSETS For the Year Ended June 30, 2006

	Public Employee Healthcare			olicemen and emen Pension	Total	
Additions						
Contributions:						
Employer	\$	300,000	\$	3,626,717	\$	3,926,717
Plan members				1,078,002		1,078,002
Total contributions		300,000		4,704,719		5,004,719
Investment income (loss):						
Interest		25,403		2,474,022		2,499,425
Dividends		20,100		3,210,183		3,210,183
Mutual fund rebates		_		30,570		30,570
Net appreciation in fair value of investments		136,802		3,207,111		3,343,913
Investment expenses		-		(436,088)		(436,088)
Total investment income		162,205		8,485,798		8,648,003
Total Additions		462,205		13,190,517		13,652,722
Deductions						
Police pension benefits		_		6,266,889		6,266,889
Fire pension benefits		_		5,154,310		5,154,310
Administrative expenses		131,469		237,160		368,629
Refunds of member contributions		<u> </u>		113,820		113,820
Total Deductions		131,469		11,772,179		11,903,648
Net increase for the year		330,736		1,418,338		1,749,074
Net Assets Held in Trust for Pension Benefits Beginning of year		1,224,943		121,939,963		123,164,906
End of year	\$	1,555,679	\$	123,358,301	\$	124,913,980

#### CITY OF SAGINAW, MICHIGAN COMBINING BALANCE SHEET AGENCY FUNDS June 30, 2006

	Inte	ermediate	Saginaw	School	State	Delta
	;	School	County	District	Education	College
		Tax	Tax	Tax	Tax	Tax
	С	ollection	Collection	Collection	Collection	Collection
<u>ASSETS</u>						
Cash and cash equivalents	\$	37,279	\$ 80,332	\$105,885	\$ 36,352	\$ 42,788
Accounts receivable		_	57,388	-	-	-
Prepaid insurance		_	-	-	-	-
Taxes receivable for						
other governmental units		53,106	214,998	491,649	152,979	58,998
TOTAL ASSETS	\$	90,385	\$352,718	\$597,534	\$189,331	\$101,786
<u>LIABILITIES</u>						
Accounts payable	\$	-	\$ -	\$ -	\$ -	\$ -
Due to other governmental units		90,385	352,718	597,534	189,331	101,786
Claims payable		-	-	-	-	-
Other current liabilities						
TOTAL LIABILITIES	¢	00 205	¢ 252 740	¢ 507 524	¢ 100 224	¢ 101 700
TOTAL LIADILITIES	\$	90,385	\$352,718	\$597,534	\$189,331	\$101,786

Public	Saginaw					
Libraries	Transit	Undistributed				
Tax	Tax	Tax	Contractor's	Employee	Housing	
Collection	Collection	Collection	Retainage	Benefits	Commission	Totals
\$ 72,667	\$ 27,919	\$ -	\$ 3,010	\$1,397,417	\$ -	\$1,803,649
-	-	130,727	-	125	7,622	195,862
-	-	-	-	211,449	-	211,449
101,395	67,736					1,140,861
\$174,062	\$ 95,655	\$ 130,727	\$ 3,010	\$1,608,991	\$ 7,622	\$3,351,821
					·	
\$ -	\$ -	\$ 5	\$ 3,010	\$ 860,447	\$ 199	\$ 863,661
φ - 174,062	95,655	·	φ 3,010	φ 000,447		*
174,062	95,655	130,722	-	740 240	7,423	1,739,616
-	-	<del>-</del>	-	742,349	<del>-</del>	742,349
				6,195		6,195
\$174,062	\$ 95,655	\$ 130,727	\$ 3,010	\$ 1,608,991	\$ 7,622	\$ 3,351,821

### **COMPONENT UNITS**

## CITY OF SAGINAW, MICHIGAN STATEMENT OF NET ASSETS AND GOVERNMENTAL FUND BALANCE SHEET TIFA COMPONENT UNITS June 30, 2006

	Saginaw Division TIFA					Total Governmental Funds		ustments	Statement of Net Assets		
ASSETS		1117		<u> </u>		unus	Auj	dottricito	140	1 733013	
Cash and cash equivalents Property taxes receivable	\$	5,155 31	\$26	6,120 13	\$	31,275 44	\$	- -	\$	31,275 44	
TOTAL ASSETS	\$	5,186	\$ 26	6,133	\$	31,319	\$	<u>-</u>		31,319	
<u>LIABILITIES</u>											
Deferred revenue	\$	31	\$	13	\$	44	\$	(44)		-	
FUND BALANCES/NET ASSET Reserved for:	<u>S</u>										
TIFA/LDFA projects		5,155	26	6,120		31,275		(31,275)			
TOTAL LIABILITIES AND FUND BALANCES	\$	5,186	\$ 26	6,133	\$	31,319					
NET ASSETS, UNRESTRICTED	)						\$	31,319	\$	31,319	

CITY OF SAGINAW, MICHIGAN
STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
TIFA COMPONENT UNITS
For the Year Ended June 30, 2006

	Saginaw Division TIFA	Morley TIFA	Total Governmental Funds	Adjustments	Statement of Activities	
Revenues General operating property taxes	\$ 519	\$ -	\$ 519	\$ (519)	\$ -	
Fund balances/net assets at beginning of year	4,636	26,120	30,756	563	31,319	
FUND BALANCES/NET ASSETS AT END OF YEAR	\$ 5,155	\$ 26,120	\$ 31,275	\$ 44	\$ 31,319	

## CITY OF SAGINAW, MICHIGAN STATEMENT OF NET ASSETS AND GOVERNMENTAL FUND BALANCE SHEET DDA COMPONENT UNITS June 30, 2006

	Commerce Center DDA	Sils Island DDA	Downtown Development Authority
<u>ASSETS</u>			
Cash and cash equivalents	\$ 33,446	\$ 15,780	\$ 177,397
Property taxes receivable	200	1,058	25,529
TOTAL ASSETS	\$ 33,646	\$ 16,838	\$ 202,926
LIABILITIES			
Accounts payable	\$ -	\$ -	\$ 175
Deferred revenue	200	1,058	25,529
Total Liabilities	200	1,058	25,704
FUND BALANCES/NET ASSETS			
Reserved for:	00.440	400	
Specific Projects	33,446	15,780	177,222
TOTAL LIABILITIES AND			
FUND BALANCES	\$ 33,646	\$ 16,838	\$ 202,926

	Gov	Total vernmental Funds	Ad	justments	Statement of Net Assets			
	\$	226,623 26,787	\$	- -	\$	226,623 26,787		
	\$	253,410	\$	<u>-</u>		253,410		
	\$	175 26,787	\$	- (26,787)		175 -		
		26,962		(26,787)		175		
		226,448		(226,448)		-		
	\$	253,410						
NET ASSETS	, UNF	RESTRICTED	\$	253,235	\$	253,235		

# CITY OF SAGINAW, MICHIGAN STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES DDA COMPONENT UNITS For the Year Ended June 30, 2006

	Commerce Center DDA	Sils Island DDA	Downtown Development Authority	
Revenues				
General operating property taxes	\$ 29,194	\$ 2,844	\$ 10,684	
Fees and loan repayments	-	-	122,348	
Interest on loans and investments			3,921	
Total Revenues	29,194	2,844	136,953	
Expenditures/Expenses				
Current expenditures/expenses				
Administration	-	-	34,839	
Tax increment payments	3,072		25,355	
Total Expenditures/Expenses	3,072		60,194	
Net change in fund balances/net assets	26,122	2,844	76,759	
Fund balances/net assets at beginning of year	7,324	12,936	100,463	
FUND BALANCES/NET ASSETS AT END OF YEAR	\$ 33,446	\$ 15,780	\$ 177,222	

	Total						
Gov	vernmental			Sta	tement of		
	Funds	Ad	justments	P	Activities		
	_						
\$	42,722	\$	3,951	\$	46,673		
	122,348		(81,250)		41,098		
	3,921		-		3,921		
	_						
	168,991		(77,299)		91,692		
		·					
	34,839		-		34,839		
	28,427		-		28,427		
	_						
	63,266				63,266		
	105,725		(77,299)		28,426		
	120,723		104,086		224,809		
					•		
\$	226,448	\$	26,787	\$	253,235		

## CITY OF SAGINAW, MICHIGAN STATEMENT OF NET ASSETS AND GOVERNMENTAL FUND BALANCE SHEET LDFA COMPONENT UNITS June 30, 2006

				Sexton LDFA	Baker Perkins LDFA
ASSETS Cash and cash equivalents Property taxes receivable Accrued interest receivable	\$	2,413,160 12 6,532	\$	372,374 - -	\$ 127,334 68,850
TOTAL ASSETS	\$	2,419,704	\$	372,374	\$ 196,184
<u>LIABILITIES</u> Deferred revenue	\$	12	\$	-	\$ 68,850
FUND BALANCES/NET ASSETS Reserved for: TIFA/LDFA projects		2,419,692		372,374	 127,334
TOTAL LIABILITIES AND FUND BALANCES	\$	2,419,704	\$	372,374	\$ 196,184

		Sag	ginaw	S	aginaw							
Treasu	ıre	Ma	chine	Т	ool and		Total					
Islan	d	Sys	stems		Die	Go	vernmental			Statement of		
LDF	4	L[	DFA		LDFA		Funds	A	djustments	N	let Assets	
\$ 41,	239	\$ 4	4,513	\$	13,590	\$	2,972,210	\$	-	\$	2,972,210	
	3		-		-		68,865		-		68,865	
	-						6,532		-		6,532	
									_		_	
\$ 41,	242	\$ 4	4,513	\$	13,590	\$	3,047,607	\$	<u>-</u>		3,047,607	
\$	3	\$	-	\$	-	\$	68,865	\$	(68,865)		-	
41,	239		4,513		13,590		2,978,742		(2,978,742)		_	
	242		4,513	\$	13,590	\$	3,047,607					
			I	NET A	SSETS, UN	IREST	RICTED	\$	3,047,607	\$	3,047,607	

# CITY OF SAGINAW, MICHIGAN STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES LDFA COMPONENT UNITS For the Year Ended June 30, 2006

	т	homson LDFA	Sexton LDFA	F	Baker Perkins LDFA	
Revenues						
General operating property taxes	\$	141,718	\$ 28,979	\$	48,784	
Interest on loans and investments		33,660				
Total Revenues		175,378	28,979		48,784	
Expenditures/Expenses						
Current						
Administration		-	-		3,270	
Tax increment payments		-	-		447,406	
Total Expenditures/Expenses			 		450,676	
Net change in fund balances/net assets		175,378	28,979		(401,892)	
Fund balances/net assets (deficit) at beginning of year		2,244,314	 343,395		529,226	
FUND BALANCES/NET ASSETS				_		
AT END OF YEAR	\$	2,419,692	\$ 372,374	\$	127,334	

		Sagi	naw	S	aginaw						
Treasure		Machine		Т	Tool and		Total				
Island		Systems		Die		Governmental				Sta	atement of
LDFA		LDFA		LDFA		Funds		Adjustments		Activities	
\$	6,422	\$	-	\$	26,834	\$	252,737	\$	(4,957)	\$	247,780
	-		-				33,660		<u>-</u>		33,660
	0.400				00.004		202.027		(4.057)		004 440
	6,422		-		26,834		286,397		(4,957)		281,440
	-		-		-		3,270		-		3,270
	-		-		_		447,406		-		447,406
	_		_		_		450,676		_		450,676
							100,010				100,010
	6,422		-		26,834		(164,279)		(4,957)		(169,236)
	34,817	4	,513_		(13,244)		3,143,021		73,822		3,216,843
\$	41,239	\$ 4	,513	\$	13,590	\$	2,978,742	\$	68,865	\$	3,047,607

## CITY OF SAGINAW, MICHIGAN STATEMENT OF NET ASSETS AND GOVERNMENTAL FUND BALANCE SHEET BROWNFIELD COMPONENT UNIT June 30, 2006

	Brownfield Authority SRRF			Adjustments		Statement of Net Assets	
ASSETS Cash and cash equivalents	\$	5,469	\$	_	\$	5,469	
Due from other governmental units	Ψ	91,241	Ψ	- -	Ψ	91,241	
Property taxes receivable		254		<u>-</u>		254	
TOTAL ASSETS	\$	96,964	\$			96,964	
<u>LIABILITIES</u> Deferred revenue	\$	254	\$	(254)		-	
FUND BALANCES/NET ASSETS Reserved for:							
Specific Projects		96,710		(96,710)			
TOTAL LIABILITIES AND FUND BALANCES	\$	96,964					
NET ASSETS, UNRESTRICTED			\$	96,964	\$	96,964	

# CITY OF SAGINAW, MICHIGAN STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BROWNFIELD COMPONENT UNIT For the Year Ended June 30, 2006

	Brownfield Authority SRRF	Adjustments	Statement of Activities	
Revenues				
General operating property taxes	\$ 27,949	\$ (77)	\$ 27,872	
Grants and entitlements	68,061		68,061	
Total Revenues	96,010	(77)	95,933	
Expenditures/Expenses Current				
Grant expenditures/expenses	68,061		68,061	
Net change in fund balances/net assets	27,949	(77)	27,872	
Fund balances/net assets at beginning of year	68,761	331	69,092	
FUND BALANCES/NET ASSETS AT END OF YEAR	\$ 96,710	\$ 254	\$ 96,964	

Michigan Department of Treasury 496 (02/06)

Rehmann Robson

Authorizing CPA Signature

5800 Gratiot, PO Box 2025

Street Address

Au Issue	<b>ditii</b> d unde	ng I er P.A.	<b>Procedul</b> 2 of 1968, as a	res Rej amended an	<b>PORT</b> d P.A. 71 of 1919.	, as amended.						
Local Unit of Government Type							Local Unit Name		County			
□County ☑City □Twp □Village					□Village	☐Other	City of Sagin	aw		Saginaw		
Fiscal Year End Opinion Date					· '	1 oooo		Date Audit Report Submitted to State				
June 30, 2006 Decembe					December	15, 2006 December 27, 2006						
		that										
					licensed to pr		-					
We t	urthe agen	er affi nent	rm the follo Letter (repo	wing mate rt of comr	erial, "no" resp nents and rec	onses have ommendati	e been disclosed ons).	in the financial state	ements, includin	g the notes, or in the		
	YES	Check each applicable box below. (See instructions for further detail.)										
1.		$\boxtimes$	All require reporting e	All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.								
2.		×	There are (P.A. 275	There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.								
3.	X		The local u	unit is in c	ompliance wit	h the Unifo	rm Chart of Acc	ounts issued by the E	Department of T	reasury.		
4.	X		The local u	unit has a	dopted a budg	get for all re	quired funds.			•		
5.	$\boxtimes$		A public he	A public hearing on the budget was held in accordance with State statute.								
6.	X		The local ι	The local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.								
7.		X	The local u	The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.								
8.	X			The local unit only holds deposits/investments that comply with statutory requirements.								
9.	X	-	The local u	The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the Bulletin for Audits of Local Units of Government in Michigan, as revised (see Appendix H of Bulletin).								
10.	X											
11.		×	The local unit is free of repeated comments from previous years.									
12.		X	The audit of	The audit opinion is UNQUALIFIED.								
13.	X		The local u	The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).								
14.	$\times$		The board	The board or council approves all invoices prior to payment as required by charter or statute.								
15.		$\boxtimes$	To our knowledge, bank reconciliations that were reviewed were performed timely.									
incli des	If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.  I, the undersigned, certify that this statement is complete and accurate in all respects.											
We have enclosed the following:						Enclosed		enter a brief justification	1			
Financial Statements						$\boxtimes$	Already sent					
The letter of Comments and Recommendations					mmendations	X	Will be forwar					
Oth	er (De	escribe	e)									
Certifled Public Accountant (Firm Name)						<del></del>	Tel	ephone Number				

989 799-9580

Saginaw

State

MI

Zip

License Number 1101007126

48605

City

Gerald J. Desloover, CPA

Printed Name

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 15, 2006

Honorable Mayor and Members of City Council City of Saginaw Saginaw, MI 48601

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Saginaw, Michigan, as of and for the year ended June 30, 2006, which collectively comprise the City of Saginaw, Michigan's basic financial statements and have issued our report thereon dated December 15, 2006. The report on the aggregate discretely presented component units was qualified as a result of the exclusion of the Saginaw Economic Development Corporation, which is required to be included in the reporting entity for the City of Saginaw, Michigan, under general accepting accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Saginaw, Michigan's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and it operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Saginaw, Michigan's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings and questioned costs as items 2003-1, 2004-1 through 2004-10, 2005-1 through 2005-5, and 2006-1 through 2006-7.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider items 2003-1, 2004-1 through 2004-7, 2005-1 and 2005-5 to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the *City of Saginaw, Michigan's* financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. Of the reportable conditions described above, we consider items 2004-7 and 2006-7 to be instances of noncompliance.

This report is intended solely for the information and use of City management, the City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Johann

2003-1 Reportable Condition Considered to be a Material Weakness

**Criteria:** A strong system of internal controls mandates that general ledger account

balances are properly reconciled to a subsidiary ledger or other adequate

supportive documentation on a periodic basis.

**Condition:** The City does not reconcile their general ledger accounts, such as cash,

income tax revenue, and receivables, to supportive documentation during the year, which requires many significant adjustments to properly state the accounts at year end. The lack of reconciliations also affects the proper

reporting of expenditures under the City's various grant agreements.

**Questioned Costs:** None.

**Effect:** Many of the City's general ledger account balances became materially

misstated during the year and were not properly reconciled until after June 30, 2003. This situation caused internally generated financial reports to be misstated and placed the City at risk of having assets misappropriated and

not being detected by City officials within a reasonable period of time.

**Cause:** Many factors are responsible for this situation; however, the main reason was

that the Controller's office does not have sufficient, competent personnel to perform these duties. There was also significant turnover in key accounting

positions, particularly the Controller and Finance Director/Treasurer.

**Recommendation:** Timely reconciliations are essential to the fair presentation of financial

information based on accounting records. We strongly recommend that the City review their current procedures and make appropriate alterations to those procedures to ensure that all general ledger account balances are properly reconciled in a timely manner throughout the year. These alterations should include determining the appropriate number of competent staff in the Fiscal Services Department and the allocation of duties within the

Department.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** The City does agree that it needs to look at the sufficiency of the staffing

levels within the Controller's office, and that the turnover of staffing has impacted the internal reporting and record keeping for the City. The staffing level is being addressed, and all personnel are being trained on the proper use of the accounting software for the first time since it was installed in 1999.

2004-1 Reportable Condition Considered to be a Material Weakness

**Criteria:** A strong system of internal controls mandates that cash accounts are properly

reconciled on a periodic basis.

**Condition:** The City is not preparing bank reconciliations in a timely manner. The bank

reconciliation for June 30, 2004 for the pooled cash account was not fully completed until March 2005. When the reconciliation was complete the reconciling items included unidentified deposits and incorrect payroll

transfers that remained unresolved.

**Questioned Costs:** None.

**Effect:** When the City does not reconcile their cash accounts on a timely basis, the

cash is more susceptible to fraud and misstatement. Also, incorrect payroll transfers cause insufficient funds to be available in the payroll account when checks are cashed and is resulting in the bank cashing the checks but charging a service fee for each check that is presented when there are

insufficient funds.

**Cause:** Many factors are responsible for this situation; however, the main reason was

that the Controller's office does not have sufficient, competent personnel to

perform these duties.

Recommendation: We strongly recommend that the City review their current bank

reconciliation procedures and make appropriate alterations to those procedures to ensure that all bank account balances are properly reconciled in a timely manner throughout the year. We also recommend that the procedures include the timely resolution and correction of reconciling items.

**Status:** This matter has not been corrected for the year ended June 30, 2006. The

June 30, 2006 bank reconciliation was not completed until November 2006. In addition, the bank reconciliation included an unreconciled difference as of June 30, 2006. Also, we noted that the bank reconciliations are not sufficiently reviewed upon completion. Therefore, we also recommend that all bank reconciliations be reviewed and approved after they are completed.

**Response:** When the current Finance Director began working with the City in March

2006, the bank reconciliations were several months behind. This situation

has existed within the City for several years.

More recently, this problem was caused by numerous issues that had been encountered between the years of 2004 and 2006, but the audits had been late during that time frame largely due to the turnover in staff and the fact that certain records, such as the SEDC records, were taken off site as a part of an investigation. The unreconciled difference as of June 30, 2006 related to an SEDC transaction. This transaction involved an SEDC loan setup issue within the database that serves as the underlying source for all of the City's transactions. It was discovered by the Controller's office as a part of the reconciliation process, and it will be addressed when the SEDC records are returned to the City staff.

#### 2004-2 Reportable Condition Considered to be a Material Weakness

**Criteria:** A strong system of internal controls mandates that proper supporting

documentation be maintained to provide for sufficient evidence of a transaction. Specifically, a receipt should support all cash and check collections by the City as a part of the records for all cash collection transactions. Also, other supporting documentation, such as remittance advices should be maintained for significant transactions to further support

the amounts receipted into the City's records.

**Condition:** The City does not maintain printed receipts for all transactions and in many

cases the supporting documentation for significant receipts is not maintained.

**Questioned Costs:** None.

**Effect:** For many significant receipting transactions there was inadequate supporting

documentation to provide sufficient evidence of the transaction reflected in the City's financial records. This results in significant time being expended to obtain any available supporting documentation when needed at a later time and increases the risk that any fraud or misstatement will not be detected in a

timely manner.

Cause: The Treasurer's office does not have appropriate procedures in operation that

identify inadequate documentation and, therefore, appropriate action was not

taken to correct the situation.

**Recommendation:** We recommend that the current procedures be reviewed and appropriate

alterations to those procedures be made to ensure that receipts are printed for all transactions and any supporting documentation that is available is

included with the appropriate receipt.

**Status:** 

All items selected for further examination during the audit for the year ended June 30, 2006 were adequately supported. However, the City does not always maintain supporting documentation for receipts in one central location.

**Response:** 

The City does maintain support for all receipts, but it is impractical for all supporting documentation to be kept in one central location. The Treasurer's office does retain remittance advices and all transactions that pass through the Treasurer's office are supported by documentation. Some documentation is in an electronic format retained on the City's network, as photocopies of all checks are kept on file. It should be noted that this comment stemmed from policies and procedures in place back in 2004 when the City encountered some internal control problems. These control problems were addressed in 2004, and the applicability of this comment to the 2005-06 fiscal year is believed to be incorrect. Documentation for certain types of receipts – building permits, CDBG payments, business licenses, and rental registration receipts, are sent back to the respective Department. Duplicates of all of these receipts can be produced by the system, and copies of checks can be retained for an indefinite period of time.

#### 2004-3 Reportable Condition Considered to be a Material Weakness

Criteria:

A strong system of internal controls over cash requires that procedures be established to reconcile the cash receipts recorded in the accounting records to the physical receipts and that those items also are reconciled to the bank deposits. These procedures should involve a variety of individuals to provide for adequate segregation of duties within the cash receipting function to prevent any one individual from controlling all aspects of a cash receipt transaction. The proper segregation of duties and adequate procedures are essential to ensuring that receipts are properly reflected in the financial records and to reduce the risk of fraud.

**Condition:** 

During the fiscal year, the cash drawers in the Treasury Department were not consistently reconciled, on a daily basis, to the cash post listings produced by the cash receipt system. As a result, each type of tender from an individual cashier's drawer did not always agree to the breakdown of receipts by tender type in the cash post listing. In addition, the individual cashier was responsible for the reconciliation of their drawer to the cash post listing and the creation of a deposit ticket based on the daily cash receipts.

**Questioned Costs:** None.

**Effect:** The cash drawer counts did not always agree to the cash post listing which

resulted in inconsistencies in the financial records, the daily deposits and the cash receipt documentation. The lack of adequate segregation of duties and

inadequate controls creates the opportunity for fraud.

Cause: The Treasurer's office did not have appropriate control procedures in

operation to provide an appropriate segregation of duties and to identify this issue and, therefore, appropriate action was not taken to correct the situation.

**Recommendation:** We recommend that the current procedures be reviewed and appropriate

alterations to those procedures be made to provide for the segregation of

duties and increased controls within the cash receipts function.

**Status:** This matter has not been fully corrected for the year ended June 30, 2006.

During our audit we did not note any specific instances of the cash drawers not being reconciled on a consistent basis or instances of counts not agreeing to the cash post listing. However, due to turnover in staff and heavy volume in the Treasurer's office, there still remain instances where the segregation of

duties is not optimal.

**Response:** The City does not agree with this comment, as it applies to an internal control

issue back in 2004. That issue was addressed as soon as it was encountered in that year. The Treasurer's staff does not recall any auditors inquiring into the internal controls for their office as a part of the audit just completed. The procedures for balancing out cash and reconciling batches has changed significantly since 2004. No one person is involved in any cash receipts transaction, and the daily balancing involves at a minimum two individuals. At the end of each day, all cashiers balance their cash drawers. A cash report is produced by the accounting software, and both the cash and checks received are individually balanced. If a question arises on any receipt, the City's copy of the receipt is available for staff to review. Receipts cannot be voided by cashiers, a supervisor is needed to approve any voided transaction. The daily balancing is reviewed by supervisory staff. Periodically, Treasury audits each cash drawer, the petty cash drawer, and the change drawer. These

audits are done with no notice.

2004-4 Reportable Condition Considered to be a Material Weakness

Criteria: A strong system of internal controls mandates that proper supporting

documentation be maintained to provide for sufficient evidence of a transaction. Specifically, manual adjustments to the financial records should be supported by adequate documentation of the purpose, appropriateness and

proper approval of each adjustment.

**Condition:** Manual adjustments to the financial records that were made by City staff

throughout the fiscal year were not filed with adequate supporting

documentation.

**Questioned Costs:** None.

**Effect:** Information that is used to prepare and support manual adjustments is often

needed at a later date and significant time and effort must be expended to recreate the documentation when the documentation is inadequate. With the changes in staffing in the Fiscal Services Department, there have been situations where the supporting documentation could not be reconstructed.

Cause: The policy of the Finance Director/Treasurer was that supporting

documentation was not required to be maintained with a printed copy of the adjustment as long as the documentation could be recreated if needed.

**Recommendation:** We recommend that the Fiscal Services Department require that all manual

adjustments be filed with adequate supporting documentation. We also recommend that all manual adjustments are properly reviewed, retained and

indicate appropriate management approval.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** It is the policy of the Fiscal Services Department that all adjustments be

supported by adequate documentation. All transactions, manual and computer generated, are reviewed by a supervisor. During the audit, we were not made aware of any transactions that did not include adequate support. In certain circumstances, other Departments do initiate transactions on the accounting software. This is due to the decentralized structure of the Fiscal Services Department as it relates to certain tasks (payroll, accounts receivable, and accounts payable). Additionally, other transactions are automatically generated by the software for various types of transactions. The individuals responsible for updating transactions in the accounting software are aware of the fact that all transactions must be supported by

adequate documentation.

2004-5 Reportable Condition Considered to be a Material Weakness

**Criteria:** The maintenance of accurate, complete subsidiary records is necessary to

provide sufficient detail of the transactions within the general ledger. Specifically, for those billings processed through the accounts receivable system, the system should provide accurate detail of the invoices outstanding by customer at any given point in time and this detail should directly support

the receivable accounts reflected in the general ledger.

**Condition:** Accurate, itemized listings of outstanding invoices for City customers cannot

be generated from the City's accounts receivable subsidiary module without specific manipulation of the data. As a result, a special query based on criteria defined by City staff is created to identify by customer, which billings are outstanding at a given point in time. Because these are custom written requests for information, there is the possibility that the criteria will not be

properly defined to generate accurate information either by error or design.

**Questioned Costs:** None.

**Effect:** Information that is used to reconcile the receivable general ledger balances

may not be reflecting the true outstanding receivables and manual adjustments are made to these balances that are incorrect. In addition, the City cannot identify accurately what invoices are unpaid by customer and therefore, they cannot prepare a proper aging of those balances. This makes it difficult to pursue collection of the balances and to estimate the

uncollectibility of any given invoice.

Cause: The cashiers in the Treasury Department are not properly trained on the

correct manner to enter receipts into the system to apply payments against the proper invoice and/or they are simply deciding not to enter an invoice

number with the receipt.

**Recommendation:** We recommend that the Treasury Department take all steps possible to have

cashiers enter an invoice with the corresponding receipt. This may require additional training for the cashiers and additional procedures for entering amounts into the system but will result in the information contained in the accounts receivable module to be more accurate and also allow for the generation of system reports that were created by the software company

rather than the custom reports.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** 

This issue involves several areas, but is being addressed as a part of the training on the accounting software that all Departments within the City are receiving. While the Treasurer's office is involved to the extent that they can select how payments are to be applied, there are other issues that the City needs to address to full rectify this problem. This includes how charges are entered and updated on the system, how other Departments have been handling adjustments to charges, and other issues that are being addressed as a part of the training for the City staff. The default for the accounting software is to apply payments to the oldest invoice first. The cashiers have been trained on how to override this process and select, when necessary, another invoice to apply payments towards. Additionally, difficulties arise whenever customers send in payments via other means, such as online bank payments. These methods often produce a check from a third party, and applicable information such as an account number is often not available. For individuals with multiple accounts and/or multiple charge codes/invoices, this presents potential problems when applying the payment. This problem is common among municipalities.

2004-6 Reportable Condition Considered to be a Material Weakness

**Criteria:** The maintenance of accurate, complete subsidiary records is necessary to

provide sufficient detail of the transactions within the general ledger. Specifically, the detailed records of billings that are not generated from the accounts receivable system should be maintained to support the receivable

balance recorded in the general ledger.

**Condition:** Accurate, itemized listings of receivables that are not billed and tracked

through the receivable module are not maintained for every receivable

account and must be created at year end.

**Questioned Costs:** None.

**Effect:** Information that is used to reconcile the receivable general ledger balances is

created only at year end and may not be reflecting the true outstanding receivables; also manual adjustments are made to these balances that are incorrect. In addition, the age and collectibility of these accounts is not

evaluated until that time, if at all.

Cause: The City does not have regular reconciliation procedures in place that require

maintenance of these subsidiary records and regular review of the status of

these receivables.

**Recommendation:** We recommend that the Fiscal Services Department take all steps possible to

maintain subsidiary records for these receivable accounts on a regular basis.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** This item is inter-related with 2004-5, and is being addressed as a part of the

software training being conducted by the City. This training involves all City Departments, not just the Fiscal Service Department, and includes addressing issues related to charge code setup, general ledger postings, and procedural issues related to handling the modules within the accounting software. The detail supporting the open charges in the software did not substantially differ from the detail posted to the general ledger, but past practices of how adjustments were posted to the general ledger have caused the detail to differ from the general ledger for a variety of reasons. In the past, if a charge code was setup to post to a particular general ledger account and it was adjusted (either by City staff or through an auditor adjustment), that would cause the detail to differ from the general ledger within individual accounts, but the total detail within the accounting software was correct. The solution should have been to have correct the transaction not through an adjusting entry, but by correcting the underlying source of the transaction (in many cases – the charge code). This is currently being fixed by the City's staff, and it is anticipated that the data within the software will be cleaned up and the staff fully trained on the receivable and loan modules before June 30, 2007.

As for reviewing the outstanding balances and subsequent collections, the Fiscal Services staff is aggressively pursuing the collections of all outstanding charges listed on the system. The use of the charge codes, along with the past problems related to posting adjustments to the general ledger (through both internal adjustments and auditor initiated entries) has been discussed with the external auditors. The open charge listing they received at the initiation of the audit was a complete listing of all updated charges. Some of these are collected through the process of transferring the charge to the tax bills for a particular property, some have been turned over to outside collections, and some collections are being handled by City staff. When necessary, the City's Attorney has assisted with various legal matters related to collections.

2004-7 Reportable Condition Considered to be a Material Weakness

**Criteria:** The State of Michigan requires that local municipalities that collect taxes on

behalf of others distribute those collections in a timely manner. Failure to comply with this requirement needs to be reported by the auditor to the State

of Michigan.

**Condition:** The City has not distributed tax collections that are received through the Tax

Collection Agency Funds to the other units in a timely manner.

**Questioned Costs:** None.

**Effect:** The City has tax collections, such as a 2001 payment in lieu of taxes, that

have not yet been distributed to the proper units. The City Treasurer has also paid some units more in taxes than was collected on their behalf. The Treasurer did not identify these problems in the normal procedures and now the City is not in compliance with State of Michigan requirements for

collections and disbursements to other units.

Cause: The Treasurer was not performing regular reconciliations of the tax collection

agency accounts and also not associating disbursements to the other units

with specific collections.

**Recommendation:** We recommend that the Treasury Department take all steps possible to

reconcile the tax collection agency funds on a regular basis to determine the amounts to be returned to the City or distributed to the other governmental units. We also recommend that each disbursement to a unit be supported by specific documentation of the collections that have been received on the unit's behalf. The Treasury Department must closely monitor these funds to

ensure that they return to compliance with State requirements.

**Status:** This matter has not been corrected for the year ended June 30, 2006. The

payments in lieu of taxes have yet to be distributed to the applicable other units of government. In addition, the City was not in compliance with the State requirements or the local agreements with the other municipalities for

distributing their current year tax collections to other taxing entities.

**Response:** The City did distribute the payments in lieu of taxes at the beginning of July

2006, so this comment did apply to the fiscal year ending June 30, 2006. The City had established a schedule at the beginning of the fiscal year for the distribution of taxes, and this schedule was sent to the appropriate authorities.

This has been addressed, and current tax collections are being made on a weekly basis.

2004-9 Reportable Condition

Criteria: All disbursements of City funds should be supported by adequate

documentation and recorded within the City's general ledger.

**Condition:** The City paid a single invoice to a vendor twice using different methods of

payments. The first payment was by check to the vendor and the second payment was through a wire transfer directly from the City's bank account to the vendor's account. The wire transfer was not recorded in the general

ledger.

**Questioned Costs:** None.

**Effect:** The City paid a vendor twice for the same invoice and did not have adequate

accounting records to identify this situation until the bank reconciliations

were finally completed and the wire transfer was identified.

Cause: The Treasurer's Department does not have adequate procedures in place for

wire transfers that would result in the communication of these wire transfers to the Fiscal Services Department in a timely manner, and that proper documentation of the purpose and approval of the wire transfers would be maintained as a part of the accounting records in the Fiscal Services

Department.

**Recommendation:** We recommend that the Treasury Department implement procedures to

ensure that wire transfers are done only when proper documentation of purpose and approval has been prepared and that these procedures include communication of these transactions to the Fiscal Services Department for

proper recording in the general ledger.

**Status:** This matter has not been fully corrected for the year ended June 30, 2006.

There was improved communication between the Fiscal Services and Treasury Departments. However, there were instances of duplicate payments to vendors, resulting from the fact that the City was billed by the vendor on

two separate invoices.

**Response:** 

The City does not agree with the description of this comment. The 2004-9 comment was related to an internal problem within Fiscal Services where the Controllers office paid an invoice and an employee new at that time to the Treasurer's office electronically paid the same invoice by mistake. The matter back in 2004 involved a lack of communication within the Fiscal Services office.

The situation that occurred in 2006 did not involve the Fiscal Services Department staff, so there was no breakdown of communication or error specifically related to that Department. It involved a Community Development Block Grant (CDBG) payment that had been entered into the accounting software by staff within that Department. The overpayment involved demolition work that an outside vendor submitted for payment twice using separate invoices on separate dates. Both of these invoices were received within that Department and had been authorized for payment by supervisors within the CDBG Department. The Fiscal Services staff discovered the overpayment, and the matter was rectified with the vendor. This situation was discovered because stronger internal controls are being implemented within the Fiscal Services Department. The CDBG office will look more closely at scheduled demolitions and related vendor payments.

2005-1 Reportable Condition Considered to be a Material Weakness

**Criteria:** A strong system of internal controls mandates that adequate segregation of

duties exists over the general ledger posting process.

**Condition:** Several employees can create and post journal entries to the general ledger

without separate approval. Specifically, there are Treasury Department employees that can make wire transfers of cash and then post these entries to

the general ledger without prior, written approval of the entry.

**Questioned Costs:** None.

**Effect:** Journal entries can be posted to the general ledger system, without any

indications of review or approval.

Cause: The City does not have procedures in place that require review and approval

of all journal entries prior to posting to the general ledger.

**Recommendation:** We recommend that the Fiscal Services Department develop procedures that

require that all journal entries be reviewed prior to posting by a proper

member of management.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** The City does currently have a policy that supervisors review all journal

entries prior to posting, but with the turnover of staff that occurred during the 2005-06 fiscal year, this practice was difficult to follow during the entire course of the fiscal year. With turnover in both the Treasurer and Finance Director positions encountered during 2005-06, the daily balancing of transactions within the Treasurer's office occurred, but some manual adjustments were not reviewed in a timely manner until all accounts were reconciled. The Treasury Department did have some wire transfers initiated and approved by the same person during the 2005-06 fiscal year. The policy for the Fiscal Services Department is to have a second person review all such payments and transfers prior to submission, but with reduced staffing levels this has been difficult to follow. The online transactions are restricted in the accounts that can be involved on both the sending and receiving end of the

transfers, though.

2005-4 Reportable Condition

**Criteria:** OMB Circular A-87 requires that all indirect costs charged to grant funded

programs be in accordance with central service cost allocation plans approved by the cognizant agency or, in cases where such plans are not

subject to approval, in accordance with the plan on file.

**Condition:** The City is currently charging grant-funded activities for indirect costs

without formal, approved cost allocation plans.

**Questioned Costs:** None.

**Effect:** The City is requesting reimbursement for potentially unallowable indirect

costs, specifically for information management services for which there is no

formal plan.

Cause: The City has charged grant-funded activities, specifically those in the

Community Development Block Grant Fund, based upon the methodology developed during the budgeting process without having this method approved

by the grantor agency.

**Recommendation:** We recommend that the City establish procedures to ensure that formal cost

allocation plans are approved by the various grantor agencies prior to grant-

funded activities being charged for any indirect costs.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** The City last updated its cost allocation plan in 2002. OMB Circular A-87,

Attachment C, section G deals with the application of adjustments to both allocated and billed central service costs per a formal cost allocation plan. Specifically, the Circular states that "fixed amounts for the future year covered by agreement are not subject to adjustment for that year. However, when the actual costs of the year involved become known, the differences between the fixed amounts previously approved and the actual costs will be carried forward and used as an adjustment to the fixed amounts established for a later year. This "carry-forward" procedure applies to all central services whose costs were fixed in the approved plan." The Circular does not specifically call for a new "plan" each year, but the amounts billed or

allocated should be adjusted once actual results are known.

This comment arises because of the way the CDBG office handled questions during a HUD review. HUD had posed questions related to certain indirect costs charged, but the response specifically related to this question came from the CDBG personnel and did not involve the Finance Director for the City. The Fiscal Services Department does have a cost allocation plan that was developed, and the costs allocated to other Departments are reviewed and updated for each fiscal year. The CDBG office incorrectly stated that the "budget as approved by Council is in effect our indirect cost plan." The plan previously developed by Maximus serves as the City of Saginaw's cost allocation plan. The amounts charged per that plan are initially allowable, and carry-forward adjustments are to be applied to the amounts charged in future periods per OMB Circular A-87. The City does want to review its plan to determine whether the assumptions and methodology listed in the plan need to be updated, so Maximus is currently reviewing the plan document and will inform the City of any adjustments required.

The City of Saginaw is not required to have its cost allocation plan approved in writing by cognizant agencies prior to costs being charged. That is per OMB Circular A-87, Attachment C, Section D paragraph 3.

2005-5 Reportable Condition Considered to be a Material Weakness

**Criteria:** A strong system of internal controls mandates that the City employ sufficient

properly trained and supervised staff to ensure accurate reporting of the

City's financial position during the year.

**Condition:** The City does not currently have an adequate number of properly trained

staff within the Fiscal Services Department to ensure that the City's financial position can be reasonably and accurately determined during the fiscal year.

**Questioned Costs:** None.

**Effect:** Many of the City's general ledger account balances become materially

misstated during the year, which places the City at serious risk of having assets misappropriated. In addition, this situation places the City's management and council at severe disadvantages in the administration of the City's finances and budget. Also, this has caused management-level employees in the Fiscal Services Department to be too active in the day-to-day accounting function to perform their necessary oversight activities,

thereby creating a lack of segregation of duties.

Cause: The primary reason for this situation is that the Fiscal Services Department

does not have sufficient, competent personnel.

**Recommendation:** We strongly recommend that the City review the components of the current

Fiscal Services staff and make the appropriate necessary steps to ensure that all staff receive appropriate training to meet the requisite competency levels. We also recommend that management evaluate their involvement in the day-to-day accounting function to determine the appropriate steps to expedite the

workload and review process.

**Status:** This matter has not been corrected for the year ended June 30, 2006.

**Response:** The City of Saginaw agrees with this finding. A Finance Director was added

in March 2006, and staffing is being evaluated and trained as needed to ensure that accurate, timely financial information will be provided. The reduction of personnel in the past impacted the City in several ways. Certain tasks were decentralized such as Accounts Payable and Accounts Receivable data entry. This contributed to other findings previously mentioned for the City, and had a direct correlation to the ability to reconcile information in the

accounting software.

Due to the decentralization of various accounting-related tasks, it is not uncommon for another Department to initiate a transaction which is incorrect or has inadequate support. This forces external auditors to provide audit comments to the Fiscal Services staff, and complicates the financial reporting whenever the Fiscal Services Department has difficulty in obtaining responses and/or support to a transaction in a timely manner. The end result is that the Fiscal Services staff are often placed in a position whereby they need to decide whether they update/post the transaction without adequate explanations or support, or whether they hold up the financial reporting until the explanations are received. Posting of transactions without adequate support has been previously discussed, and the Fiscal Services staff is working hard to alleviate this situation. However, a large portion of the problems encountered were due to the turnover of key staff positions and the impact this had on updating/posting transaction in the system. It has been recommended that the Fiscal Services office add back the Deputy Controller position to help assist with tracking grants and reviewing account reconciliation work. Other staffing needs are being evaluated and will be addressed.

All financial-related tasks that are currently being handled by other Departments need to be coordinated with the Fiscal Services Department. This includes involving Fiscal Services in all grant tracking and reporting, debt issuances, fixed asset purchases, project reporting, receivable adjustments, and other areas. Additionally, other Departments that have significant impact on the functionality and use of the accounting software need to coordinate on the training, updates, and problems encountered in their areas to ensure that prioritization can be established that will match overall organizational goals and objectives.

The only way the City has been able to catch up with its record keeping is through the assignment of staff duties to supervisory personnel. This does create a potential problem related to the segregation of duties, but the Fiscal Services Department's policy is that all transactions require a review by at least a second responsible individual. The cut back in staffing over the past few years has shifted many tasks that would normally be handled by staff onto the supervisors within the Department. These cut backs were necessary to balance the budget for the City of Saginaw. Most of the comments in this Schedule of Findings and Questioned Costs are directly related to the problems caused by the staffing levels within the Fiscal Services Department.

2006-1 Reportable Condition

**Criteria:** ACT 51 requires that no more than 10% of Michigan Transportation Fund,

Winter Maintenance and interest revenues of the Major and Local Street

Funds be spent on administrative activities.

**Condition:** Fiscal Services does not currently have an adequate review process of the

Major and Local Streets Funds to determine that the 10% limit is not over-

spent during the year.

**Questioned Costs:** None.

**Effect:** During the year, administrative and non-administrative expenditures are

commingled on the City's general ledger. The amounts reported on the annual ACT 51 Report submitted to the State also do not necessarily agree to

the amounts indicated on the general ledger.

**Cause:** The primary reason for this situation is that the administrative expenditures

charged to the general ledger are partly based upon budget allocations and are not updated periodically to reflect actual expenditures during the year.

**Recommendation:** We strongly recommend that the City review the process for charging

administrative expenditures to the Major and Local Streets Funds to ensure

that they are within the 10% limitations required by ACT 51.

**Response:** The City anticipates that the addition of the Finance Director and the training

of City staff will rectify this situation. Additionally, the City is more closely monitoring the general ledger account postings for both Payroll and Accounts Payable data entry to ensure costs are correctly classified. Staff are being trained in the Fleet and Fixed Asset modules within the accounting software to ensure that equipment costs are being correctly charged out, and the work order system is being evaluated and will be correctly implemented to ensure

direct costs are correctly classified.

It should be noted that in past years the General Fund always had provided contributions in excess of those required to meet the matching requirements. Act 51 states "the documented expense of administration, including indirect engineering and record keeping, may be charged to the street funds up to a maximum of 10 percent of the funds returned to the local unit, under the provisions of Section 13(6)(d) of the Act. General fund contributions in excess of those required...may be used up to 100 percent to cover excess

administrative expenses. However, administrative expenses must be documented and reasonable." This was discussed with the Michigan Department of Transportation before the submission of the Act 51 reports.

2006-2 Reportable Condition

**Criteria:** A strong system of internal controls mandates that inventory accounts are

properly reconciled on a periodic basis.

**Condition:** The City is not reconciling physical inventory counts to the general ledger in

a timely manner. Additionally, reports prepared to reflect physical counts include obsolete items and items no longer held in inventory by the City.

**Questioned Costs:** None.

**Effect:** When the City does not reconcile their inventory accounts on a timely basis,

the inventory is more susceptible to fraud and misstatement.

Cause: The City does not have procedures in place to periodically reconcile physical

inventory counts to the general ledger.

**Recommendation:** We strongly recommend that the City review their current inventory

reconciliation procedures and make appropriate alterations to those procedures to ensure that all inventory account balances are properly reconciled to physical inventory counts in a timely manner throughout the

year.

**Response:** The City disagrees with a portion of this comment. Procedures are in place

to perform physical inventory counts, and it has been the practice of the City to perform the physical inventory counts annually. A large portion of the problem encountered in this area rests with the use of the software, especially as it pertains to the year-end processing. The Inventory module has not been correctly closed out at year-end, and this has caused additional work to be performed related to reconciling the general ledger balances. This occurred both at June 30, 2005 and June 30, 2006. The problems encountered are directly related to the training the staff has received on the accounting software, and has since been addressed through hands-on training specifically related to this module. This training is inter-related with the Fleet training and with training in other modules within the accounting software. At no point were the detail count sheets lost, and the actual quantities and value of the Inventory were determinable. The majority of the problem rested in the

use of the software and whether the general ledger accounts were automatically updated or required adjusting entries to reflect final inventory balances.

2006-3 Reportable Condition

**Criteria:** A strong system of internal controls mandates that procedures are in place to

ensure accurate record keeping of capital assets.

**Condition:** The City does not have sufficient procedures in place to ensure capital asset

additions and deletions are properly accounted for in the City's capital asset

records.

**Questioned Costs:** None.

**Effect:** The City's capital asset records and general ledger required several audit

adjustments in order to avoid misstatement.

Cause: The Fiscal Services Department does not have procedures in place to track

capital asset additions and disposals on a periodic basis. The City currently tracks capital assets at year-end by utilizing spreadsheets with minimal, and

often insufficient, detail.

**Recommendation:** We strongly recommend that the City review their current procedures for

tracking capital assets and make appropriate alterations to those procedures to ensure capital assets are recorded correctly without significant audit adjustments. We also recommend the City utilizes software specifically

designed for capital asset record keeping to simplify the process.

**Response:** The City of Saginaw agrees with this finding. The past practice of tracking

assets with a spreadsheet is being addressed. The accounting software includes a module for fixed assets that integrates with other modules. This will allow for the City to more accurately track fixed asset additions and deletions, equipment rental costs, equipment maintenance, charges to Streets Funds, and other important tasks. The training for the fixed assets module is

scheduled for April 2007.

2006-4 Reportable Condition

**Criteria:** A strong system of internal controls mandates that procedures are in place to

ensure accurate record keeping of long-term debt, including installment

contracts meeting the criteria for capital leases.

**Condition:** The City makes bond payments via wire transfer, which are posted to the

general ledger by journal entry. However, the debt payments are often posted to the wrong general ledger account, causing the debt to be misstated. In addition, the City purchased several assets using installment contracts and leases during the year, however, only the actual cash payments were included

on the general ledger.

**Questioned Costs:** None.

**Effect:** The City's long-term debt and capital asset schedules and general ledger

required several audit adjustments in order to avoid misstatement.

Cause: Journal entries posting the debt wire transfers are not properly reviewed to

determine that the proper general ledger accounts are used. Long-term debt schedules are not reviewed and updated to ensure that they reflect all applicable debt until after year-end. The Fiscal Services Department does not have procedures in place to track capital assets purchased via installment

contracts.

**Recommendation:** We strongly recommend that the City review their current procedures for

posting long-term debt journal entries, tracking capital assets, and updating applicable debt and asset records and make appropriate alterations to those procedures to ensure all long-term debt is recorded on the general ledger and

applicable supporting schedules.

**Response:** The City agrees with this comment. Part of the problem occurred through a

lack of personnel within the Fiscal Services Department. The personnel situation is being addressed, and the procedures for recording transactions have changed. All transactions now require the review of a second person. Additionally, the Treasurer's office is ensuring that it updates and maintains information related to all debt for the City. A portion of this problem has been caused through the decentralization of tasks within the City. The Fiscal Services Department has not been involved in all debt issuances up front, so procedures are being implemented to ensure that all Departments coordinate

all debt-related activity with the Fiscal Services Department.

2006-5 Reportable Condition

**Criteria:** The maintenance of accurate, complete subsidiary records is necessary to

provide sufficient detail of the transactions within the general ledger. Specifically, for those payments processed through the accounts receivable system, the system should provide accurate detail of any over or pre-

payments.

**Condition:** Accurate, itemized listings of outstanding over or pre-payments for City

customers (recorded as contra receivables on the general ledger) cannot be

generated from the City's accounts receivable subsidiary module.

**Questioned Costs:** None.

**Effect:** The contra receivable general ledger accounts carried large credit balances

throughout the year and became significantly misstated.

**Cause:** The accounts receivable module has not been properly utilized. In addition,

the contra receivable accounts are not reconciled during the year.

Recommendation: We recommend that the City review their current procedures and make

appropriate alterations to those procedures to ensure that the contra receivable general ledger balances are properly reconciled in a timely manner

throughout the year.

**Response:** The City is reviewing the accounts receivable module in the accounting

software. This is a multi-step process, and it is being coordinated with the company involved in the training of the accounting software for the City. The setup for this module has been reviewed and issues that impact the

contra accounts are being addressed.

2006-6 Reportable Condition

**Criteria:** A strong system of internal controls mandates that all grants received by the

City are recorded in the general ledger.

**Condition:** The City received several grants that the Fiscal Services Department was not

aware of, specifically the EPA grant for construction of 2 wastewater pumping stations and sewer main replacement, the MEDC grant for construction along East Genesee, and the HAVA voting system

reimbursement.

**Questioned Costs:** None.

**Effect:** Grant revenues and expenditures were not properly recorded in the general

ledger.

Cause: The Fiscal Services Department does not have an established communication

system with other departments to ensure that they are aware of all grants.

**Recommendation:** We recommend that the Fiscal Services Department take all steps possible to

ensure that all future grants are properly identified and recorded on the

general ledger.

**Response:** The City agrees with this comment. A great deal of this problem occurred

through a lack of personnel within the Fiscal Services Department. The grant application process within the City is largely decentralized, and often does not involve Fiscal Services staff. This has led staff in other Departments to maintain that the grant tracking and reporting is a responsibility solely of their functional area, and that the Fiscal Services staff do not need to become involved. Because of this, procedures are being implemented to ensure that all Departments communicate grant-related activity with the Fiscal Services Department, and it is being recommended that the Deputy Controller position is added back to the Fiscal Services compliment, as that position is

responsible for grant tracking.

2006-7 Reportable Condition

**Criteria:** The pension ordinance requires no disbursement shall be made from funds of

the system unless approved by a specific or continuing motion adopted by the

Pension Board of Trustees.

Condition: An employee, Patrick McGowan, retired effective July 23, 2005 without

formal approval by the Board of Trustees. In addition, the final benefit calculations were not reviewed and verified by the City's actuary prior to

payment, as is customarily done.

**Questioned Costs:** None.

**Effect:** Pension disbursements were made that were never formally approved by the

Pension Board.

Cause: The City allowed employees to receive benefits without ensuring that all

applicable ordinance requirements were met.

**Recommendation:** We recommend that the City take the necessary steps to ensure that each

retiree's benefits are submitted to the actuary in a timely manner. We also recommend that all future retirements are approved by the Pension Board of

Trustees.

**Response:** The City agrees with this comment. The individual in question is being

presented to the Pension Board for formal approval.

#### **Prior Year Corrected Findings**

2004-8 Reportable Condition

**Criteria:** To maintain accurate and complete accounting records and maintain adequate

control of cash collections, the deposits and receipts of cash collections

should occur in a timely manner.

**Condition:** The City has a few decentralized locations that make deposits of cash

receipts directly at the bank and then provide the supporting documentation to the City Fiscal Services Department but these deposits are not reflected in

the City's general ledger at the time of the transaction.

**Questioned Costs:** None.

**Effect:** The City's general ledger does not accurately reflect the activity of the

decentralized locations and this often results in unidentified deposits that must be resolved before the monthly bank reconciliations can be completed. The general ledger also does not reflect the timing of the deposits and there are often issues with the deposits being recorded in the incorrect time period.

Cause: When the decentralized locations provide the supporting documentation to

the City Fiscal Services Department, these transactions are not immediately recorded in the City's general ledger and may not be recorded for several

days or even weeks.

**Recommendation:** We recommend that the Fiscal Services Department implement procedures to

ensure that these transactions are recorded in a timely manner that results in the general ledger accurately reflecting the activity of the decentralized

locations.

**Status:** This matter has been corrected for the year ended June 30, 2006.

2004-10 Reportable Condition

**Criteria:** The State of Michigan Uniform Accounting Procedures Manual issued by the

Department of Treasury requires that the City use separate bank accounts for the current tax collections, ACT 51 road/street funds, bond issues and other

restricted funds.

**Condition:** The City includes the cash of the Tax Collection Agency Funds, the Major

and Local Street Funds, and restricted cash such as portions of the pension

and drug forfeiture cash in the pooled cash account.

**Questioned Costs:** None.

**Effect:** The City is not complying with the State Uniform Accounting Procedures

Manual.

Cause: A decision was made by the City Treasurer to include these funds in the

pooled account.

**Recommendation:** We recommend that the City Treasurer establish separate bank accounts for

the Tax Collection Agency Funds, ACT 51 funds and any restricted cash.

**Status:** This matter has been corrected for the year ended June 30, 2006. As of

June 30, the City Treasurer has created separate bank accounts for the Tax

Collection Agency Funds and the ACT 51 funds.

2005-2 Reportable Condition

**Criteria:** The pension ordinance requires that employees meet various requirements

prior to retirement in order to receive pension benefits.

Condition: There were employees that retired during the year ended June 30, 2005 that

did not meet the minimum requirements for retirement, but were still allowed to receive benefit payments. In addition, there are employees that retired prior to July 1, 2004 that also did not meet the requirements for retirement.

**Questioned Costs:** None.

**Effect:** The stated voluntary retirement age for a police officer/fire fighter to receive

voluntary retirement is actuarial age fifty, as long as they have reached 20 years of credited service. On October 11, 2002, Deputy Police Chief O'Neal was allowed to retire with 16 years and 11 months of service. On January 21, 2005 Deputy Police Chief Booker was allowed to retire with 19 years and 1 month of service. The stated service credit requirements are that in no case shall less than 10 days of service rendered be credited as a month of service; nor shall less than 10 months of service in any calendar year rendered be credited as a year of service; nor shall more than one year of service be credited any member for all service rendered in any calendar year. On

January 2, 1996, Police Chief Perez was credited with 5 years of service upon payment to the pension system of 5% of his full-time compensation multiplied by the five years of service time. On December 28, 2002, Assistant Fire Chief Garcia was credited with 3 years and 5 months of service upon payment to the pension system of 5% of his full-time compensation multiplied by the 3 years and 5 months of service time. On August 14, 2004, Police Chief Pussehl was credited with 7 years and 4 months of service time upon payment to the pension system of \$38,459.99. On January 21, 2005, Deputy Police Chief Booker was credited with 11 months of service upon payment to the pension system of \$4,441.33. Since the aforementioned individuals did not meet the pension ordinance requirements, amendments to the ordinance were required to have been made by the City Council. However, no such action appeared to have been taken by the Council during the year ended June 30, 2005.

the year ended June 50, 200

Cause: The City allowed employees to receive benefits without ensuring that all

applicable ordinance changes were made.

**Recommendation:** We recommend that the City Council take the necessary steps to ensure that

the ordinance is updated to allow these retirements. Also, we recommend that no payments are made to future retirees without the proper assurance that

all requirements have been met.

**Status:** This matter has been corrected for the year ended June 30, 2006.

2005-3 Reportable Condition

**Criteria:** The City must comply with state statutes regarding the investment of the

public funds.

**Condition:** There were investments held during the year ended June 30, 2005 that did not

comply with these state statutes.

**Questioned Costs:** None.

**Effect:** The State has determined that investments which have been held by the City

for over twenty years, are in violation of State investment guidelines. In addition, the City purchased insurance policies on key City employees to be held as long-term investments during the year ended June 30, 2005. These investments are held in the Public Employee Healthcare Internal Service

Fund; however they are not allowable investments of the fund.

Cause: The City purchased the insurance policies without first establishing a public

employee health care trust fund, thereby causing these investments to be

unauthorized.

**Recommendation:** We recommend that the City establish a public employee health care trust in

accordance with the Public Employee Retirement System Investment Act, PA 314 of 1965, MCL 38.1132 to 38.1140. No further action is recommended for the other unauthorized investments of the City because they have matured

during the year ended June 30, 2006.

**Status:** This matter has been corrected for the year ended June 30, 2006.